



**COUNTY GOVERNMENT OF KITUI**

**THE COUNTY ASSEMBLY**

**THIRD ASSEMBLY – THIRD SESSION – 2024**

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**COMMITTEE**

**ON**

**CULTURE, YOUTH, SPORTS, GENDER AND SOCIAL SERVICES**

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**REPORT ON THE INSPECTION PLAYGROUNDS FUNDED BY THE  
COUNTY GOVERNMENT OF KITUI IN THE 2023/2024 FINANCIAL  
YEAR**

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**APRIL, 2024**

Clerk's Chambers,  
Kitui County Assembly Buildings,  
**KITUI.**

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## **ACRONYMS AND ABBREVIATIONS**

**CAK** – County Assembly of Kitui.

**CCYSGSS** – Committee on Culture, Youth, Sports, Gender and Social Services

**CECM** - County Executive Committee Member

**CO** – Chief Officer

**CGKT** – County Government of Kitui

**SO** – Standing Orders

**FY** – Financial Year

**LSOs** – Local Service Orders

**MCA**- Member of County Assembly

**PFMA** – Public Finance Management Act

## **EXECUTIVE SUMMARY**

**Mr. Speaker,**

This report documents activities relating to project inspection exercise carried out by the Committee on Culture, Youth, Sports, Gender and Social Services from 18<sup>th</sup> – 22<sup>nd</sup> March, 2024

**Chapter One** of this report outlines the Preface, Mandate of the Committee, Membership of the Committee and Acknowledgement.

**Chapter Two** of this report gives the Introduction of the Legal Background and the Objectives that steered the committee to undertake these activities.

**Chapter Three** of the report documents the Projects Inspected and Challenges Faced by the committee.

**Chapter Four** outlines the Recommendations and Conclusions made by the Committee.

## CHAPTER ONE

### 1.0 PREFACE

Mr Speaker Sir,

On behalf of the committee on Culture, Youth, Sports, Gender and Social Services and pursuant to the provisions of the Standing Order no. 179(6), it is my pleasant privilege and pleasure to present to this House the Report of the Committee on her assessment of /Inspection Exercise on the playgrounds funded by the County Government of Kitui in the 2023/2024 Financial Year.

#### 1.1. Committee membership

Mr Speaker Sir,

The Committee on Culture, Youth, Sports, Gender and Social Services is currently constituted of the following members: -

- |                                  |                  |
|----------------------------------|------------------|
| 1. Hon. Judith Wanza Kasyoka     | Chairperson      |
| 2. Hon. Immaculate Wanza John    | Vice Chairperson |
| 3. Hon. Fridah Maua Mutinda      | Member           |
| 4. Hon. Jacinta Mary Mwoni       | ”                |
| 5. Hon. Munyoki Mwinzi           | ”                |
| 6. Hon. Erastus Musyoka Mbuno    | ”                |
| 7. Hon. Godfrey Muthengi Ndagara | ”                |
| 8. Hon. Alphonse Mukwaiyu        | ”                |
| 9. Hon. Muthama Musyoka Kieti    | ”                |
| 10.Hon. Jeremiah Mutua           | ”                |
| 11. Hon. Zacchaeus Syengo        | ”                |

## **1.2. Committee's Mandate**

**Mr. Speaker Sir,**

The select Committee on Culture, Youth, Sports, Gender and Social Services derives its mandate from provisions of Standing Order 190 (5) which defines functions of the committee as to, inter alia; to:-

- a) Make reports and recommendations to the County Assembly as often as possible, including recommendation of proposed legislation.
- b) Investigate, inquire into, and report on all matters relating to the mandate, management, activities, administration, operations and estimates of the assigned departments;
- c) Investigate and inquire into all matters relating to the assigned departments as they may deem necessary, and as may be referred to them by the County Assembly;
- d) The Committees may propose to the County Assembly, sanctions against any member of the County Executive Committee who fails to report to the relevant select Committee on implementation status without justifiable reasons.
- e) Study and review all county legislation referred to it.
- f) Study the programme and policy objectives of departments and the effectiveness of the implementation.

### **Acknowledgements**

**Mr Speaker Sir,**

The Committee wishes to thank the Offices of the Speaker and of the Clerk of the County Assembly for the invaluable support and assistance extended to it during the execution of her mandate.

I wish to take this opportunity to thank all members of the Committee for their patience, Sacrifice, endurance and Commitment to Public Service under tight schedules which enabled us to complete the task within the stipulated period.

The Committee wishes to record its appreciation for services rendered by the committee Clerk attached to the Committee. His effort and input made the work of the Committee and production of this Report possible.

**Mr. Speaker Sir,**

It is now my pleasant duty, on behalf of the Committee on Culture, Youth, Sports, Gender and Social Services, to present the committee report on assessment of /Inspection Exercise on playgrounds funded by the County Government of Kitui.

Thank you,

SIGNED .....



**HON. JUDITH WANZA KASYOKA**

**CHAIRPERSON, COMMITTEE ON CULTURE, YOUTH, SPORTS, GENDER  
AND SOCIAL SERVICES**

Date: .....

26/4/2024



## CHAPTER TWO

### 2.0 BACKGROUND

Mr Speaker Sir,

In undertaking the inspection exercise, the committee acted within the provisions of Article 185 (3) of the Constitution which states that:-

*“A County Assembly, while respecting the principle of the separation of powers, may exercise oversight over the County Executive committee and any other County Executive organs;*

This role is further entrenched into our standing orders No; 190(5) (b) which provides that; *“Each Sectoral committee shall study the programme and policy objectives of departments and the effectiveness of the implementation”*.

In realization of the above objectives, the Liaison Committee in a meeting resolved that the Committee on Culture, Youth, Sports, Gender and Social Services should present with immediate effect a comprehensive report on the status of Katuka Primary School Playground in Mumoni Ward , Yumbe Primary School Playground in Waita Ward, Vutu Primary School Playground in Kanziko Ward, Mukameni Primary School Playground in Kisasi Ward, Ithumula Primary School Playground in Chuluni Ward and Kathungu Prirmary School Playground in Mulango Ward funded by the County Government of Kitui.

Consequently, the committee on Culture, Youth, Sports, Gender and Social Services came up with a program for the inspection exercise which was carried out from 18<sup>th</sup> – 22<sup>nd</sup> March, 2024 with a view to coming out with a detailed report to be tabled in this honourable house for adoption.

Mr. Speaker Sir,

The five-day inspection exercise covered the following areas as shown in the itinerary below;

DATE	SUB-COUNTY	WARD	PROJECT
Monday 18/3/2024	Mwingi North	Mumoni Ward	<ul style="list-style-type: none"> <li>• Katuka Primary School Playground</li> </ul>
Tuesday 19/3/2024	Mwingi Central	Mwingi Central Ward	<ul style="list-style-type: none"> <li>• Yumbe Secondary School Playground</li> </ul>
Wednesday 20/3/2024	Kitui South Kitui Rural	Kanziko Ward Kisasi Ward	<ul style="list-style-type: none"> <li>• Vutu Secondary School Playground.</li> <li>• Mukameni Primary School Playground</li> </ul>
Thursday 21/3/2024	Kitui East	Chuluni Ward	<ul style="list-style-type: none"> <li>• Ithumula Primary School Playground</li> </ul>
Friday 22/3/2024	Kitui Central	Mulango Ward	<ul style="list-style-type: none"> <li>• Kathungu Primary School Playground.</li> </ul>

## CHAPTER THREE

### 3.0 COMMITTEE FINDINGS.

Mr Speaker Sir,

On successful completion of the rigorous project's inspection exercise, the Committee made the following general observations as at the time of this inspection: -

#### 3.1 KATUKA PRIMARY SCHOOL PLAYGROUND - MUMONI WARD IN MWINGI NORTH SUB COUNTY.

Mr. Speaker Sir,

The Committee visited Katuka Primary School playground on Monday 18<sup>th</sup> March, 2024 at 10.00 a.m and was received by Ms. Angela Mwikali, the Deputy Head teacher. According to Madam Angela, the facility was in 2023/2024 Financial Year.

*Contract Amount:*

Kshs. 3,200,054.00

*Name of the Contractor:*

Kwakwa Consultant and Engineers

#### Scope of Work

1. Fencing of the playground
2. Installation of football and Volleyball posts
3. Grading
4. Levelling
5. Installation of two gates

#### Committee findings and observations

1. The playground is well fenced
2. Football and volleyball posts have been installed
3. Grading has been done
4. The playground isn't levelled

5. Two gates have been installed

### Committee recommendations

The ministry of Culture, Youth, Sports, ICT, Gender and Social services should;

1. Construct an ablution block within the facility.
2. Construct a dais since the playground has a big space not utilized
3. Instruct the Contractor to level the playground

### **3.2 YUMBE SECONDARY SCHOOL PLAYGROUND –WAITA WARD IN MWINGI CENTRAL SUB COUNTY.**

The Committee visited Yumbe Secondary School playground on Tuesday 19<sup>th</sup> March, 2024 at 10.00 a.m and was received by Mr. Mugo the School Principal who was in the company of his Deputy, Mr. Musyoka.

*Contract Amount:* Kshs. 3,494,163.60  
*Name of the Contractor:* Grachar Enterprises LTD

#### Scope of Work

1. Fencing of the playground
2. Installation of football and Volleyball posts
3. Grading
4. Levelling
5. Installation of two gates
6. Construction of a toilet

#### Committee findings and observations

1. The playground is well fenced
2. Football and volleyball posts have been installed
3. Grading has been done
4. The playground isn't levelled
5. Only one gate has been installed

6. The gate has been installed as the main gate to the school and not done to the standards of a School gate
7. The toilet constructed is used only by ladies.

### Committee recommendations

The ministry of Culture, Youth, Sports, ICT, Gender and Social services should;

1. Instruct the Contractor to level and demarcate the playground from the school compound since the facility is used by both the school and the community.
2. Instruct the Contractor to construct the second gate and demarcate the field from the School compound.

### 3.3 VUTU SECONDARY SCHOOL PLAYGROUND -KANZIKO WARD IN KITUI SOUTH SUB COUNTY.

The Committee visited Vutu Secondary School playground on Wednesday 20<sup>th</sup> March, 2024 at 10.00 a.m and was received by Ms. Musili the acting Deputy Principal.

*Contract Amount:* Kshs. 3,346,797.20

*Name of the Contractor:* Julveny Investments Limited

#### Scope of Work

1. Fencing of the playground
2. Installation of football and Volleyball posts
3. Grading
4. Levelling
5. Installation of two gates
6. Construction of a toilet

#### Committee findings and observations.

1. The playground is well fenced

2. Football and have been installed
3. No Volleyball posts installed
4. The playground isn't graded
5. The playground isn't levelled
6. Two gate has been installed
7. The field is bush and no sporting activities can take place there.

### Committee recommendations

The ministry of Culture, Youth, Sports, ICT, Gender and Social services should;

1. Instruct the Contractor to clear, grade and level the playground
2. Instruct the Contractor to install volleyball posts.

### 3.4 MUKAMENI PRIMARY SCHOOL PLAYGROUND- KISASI WARD IN KITUI RURAL SUB COUNTY.

The Committee visited Mukameni Primary School playground on Wednesday 20<sup>th</sup> March, 2024 at 2.00 p.m and was received by the Mr. Ducan Kimolo Schools Grounds man who informed the Committee that the School had been partially closed for three days to allow members of the staff and pupils attend the Sb county games.

*Contract Amount:*

**Kshs. 3,644,383.60**

*Name of the Contractor:*

**Alikeys Company LTD**

#### Scope of Work

1. Fencing of the playground
2. Installation of football and Volleyball posts
3. Grading
4. Levelling
5. Installation of two gates

#### Committee findings and observations.

1. The playground is well fenced
2. Football posts have been installed with nets
3. Volleyball posts have been installed
4. The playground is graded
5. The playground is levelled
6. Two gate has been installed
7. The field is clean and sporting activities are taking place there.

#### Committee recommendations

The contractor did a commendable job

### 3.5 ITHUMULA PRIMARY SCHOOL PLAYGROUND – CHULUNI WARD IN KITUI EAST SUB COUNTY.

The Committee visited Ithumula Primary School playground on Thursday, 21<sup>st</sup> March, 2024 at 10.00 a.m and was received by the Ms. Makuthu the school head teacher who had hosted the sub county athletics games. According to the school head teacher, the contractor did a good job beyond their expectation and there was transparency since the contractor involved the school and the community in the whole project.

The contractor also added the netball post that were not in the BQs. Adding on her submissions, the head teacher informed the committee that the contractor installed the main school gate with walls instead of columns which has given the school a good appearance.

**Contract Amount:** Kshs. 3,644,800.00

**Name of the Contractor:** Maconst LTD

#### Scope of Work

1. Fencing of the playground
2. Installation of football with nets

3. Installation of Volleyball posts
4. Grading and Levelling of the playground
5. Installation of two gates

**Committee findings and observations.**

1. The playground is well fenced
2. Football posts have been installed with nets
3. Volleyball posts have been installed
4. The playground is graded
5. The playground is levelled
6. Two gate has been installed
7. The field is clean and sporting activities are taking place there.

**Committee recommendations**

The contractor did a commendable job

**3.6 KATHUNGU PRIMARY SCHOOL PLAYGROUND - MULANGO WARD  
IN KITUI CENTRAL SUB COUNTY**

The Committee visited Kathungu Primary School playground on Thursday 22<sup>nd</sup> March, 2024 at 10.00 a.m and was received by the Deputy Principal.

*Contract Amount:* Kshs. 2,500,590.00

*Name of the Contractor:* Mulbe LTD

**Scope of Work**

1. Fencing of the playground
2. Installation of football posts and nets
3. Installation of Volleyball posts
4. Grading of the playground
5. Levelling of the playground



6. Installation of two gates

#### Committee findings and observations.

1. The playground is well fenced
2. Football posts have been installed with nets
3. Volleyball posts have been installed
4. The playground is graded
5. The playground is levelled
6. Two gate has been installed
7. The field is clean and sporting activities are taking place there.

#### Committee recommendation.

The contractor did a commendable job

### **3.5 COMMITTEE GENERAL OBSERVATIONS**

#### **1. Levelling was poorly done.**

Despite the fact that this was the core activity for the upgrade of the playgrounds, the committee observed that over 99% of the playgrounds that the committee inspected were poorly levelled. Only very light grading was done, leaving the playgrounds still very sloppy. Some were even left in worse condition than they had been initially. A case study is the playground for Vutu Secondary School in Kanziko Ward. According to school's administration, the contractor left the playground with gullies, bushy and in a very worse condition.

#### **2. Contracting/Tender Awarding.**

Upgrade of the ward level play grounds in each Sub County was awarded to a single contractor. This, according to officials from the Ministry, was aimed at cutting down the high cost of mobilization for graders and other related costs, considering that these machinery are limited within the county.

#### **3. Bills of Quantities (BoQs) were poorly developed.**

The Committee observed with a grave concern that BoQs for all the Ward level playgrounds had been standardized despite the uniqueness in terms of scope of work for each playground. Only the figures (grand totals) for specific projects slightly differed, with a variation of between Ksh. 2,000 and Ksh. 3,000. This was a clear indication that the playgrounds were not assessed before the BoQs were developed. Some of the playgrounds were sloppier and with deep gullies and therefore the BoQs could not be identical for all the playgrounds.

#### **4. Projects were allocated inadequate funds.**

The Committee observed that the funds allocated to develop a particular playground were insufficient and could not fully accomplish the scope of work as contained in the BoQs. As earlier noted, some playgrounds were very sloppy with deep gullies, which would have necessitated higher allocation of funds in order to achieve the desired outcome. For instance, some playgrounds would require heavy grading which involves earthworks done using heavy machinery like bulldozers and excavators. This exercise alone would require more than the total sum that was allocated for a single project. For instance Vutu Secondary School Playground.

#### **5. Public/Community Awareness was not properly conducted.**

Upon interrogating some members of the public, school administrators, and in consideration of the complaints raised by some Members of the County Assembly of Kitui, it was incontestable that some contractors literally invaded the project sites and commenced work without alerting those responsible within the particular communities, which should have been the norm. Members of the public and schools' administration were caught unawares by the noise from the graders and the dust emanating from the playgrounds.

This bore serious conflicts between some of the contractors and members of the public. For instance, the contractor at Yumbe Secondary School Playground in Waita never informed and involved either the community or the school administration.

**6. Expectations of the Consumers/Users were not met.**

On interviewing the consumers who included school administrators and members of the public, only a few of them expressed satisfaction with the quality of work done by the contractors. Majority of those interviewed described the works as substandard.

## CHAPTER FOUR

### 4.0 COMMITTEE GENERAL RECOMMENDATIONS

Mr Speaker Sir,

In respect to the above findings and observations, the Committee on Culture, Youth, Sports, Gender, and Social Services makes the following recommendations;

1. In the financial year 2024/2025, the County Government through the ministry of Culture, Youth, Sports, ICT, Gender and Social Services considers allocating funds to upgrade at least twenty Ward level playgrounds to the same level as the Sub County playgrounds.
2. Disciplinary action(s) be taken against any officer who is found to have neglected their duty or acted unprofessionally in executing their duties especially in developing the BoQs and during the inspection of the projects. This negligence and unprofessionalism is likely to cost the County Government of Kitui huge losses amounting to millions of monies, if and when shoddy work by contractors is approved for payment.
3. The County Ministry of Culture, Youth, Sports, ICT, Gender and Social Services mobilizes the community/schools to conduct making of cut off benches, tree planting along the perimeter of the playgrounds, as well as planting of grass especially on the football pitches to control soil erosion. Otherwise, the playgrounds remain susceptible to soil erosion once heavy rains pour down.

## 5.0 CONCLUSION.

Mr. Speaker,

These projects under the ministry of Culture, Youth, Sports and Social Services have immense socio-economic potential whereby, if prudently managed, could be of benefit to both the residents and the County Government of Kitui.

The inspection exercise was worthwhile for it accorded the members an opportunity see for themselves the current situation of the projects and also come up with useful recommendations. In conclusion, the members must play their oversight role as expected in ensuring that value for money is achieved as the County pursues the full realization of the objects and principles of devolved Government as enshrined in Article 174 of our Constitution 2010.



**ANNEX I**

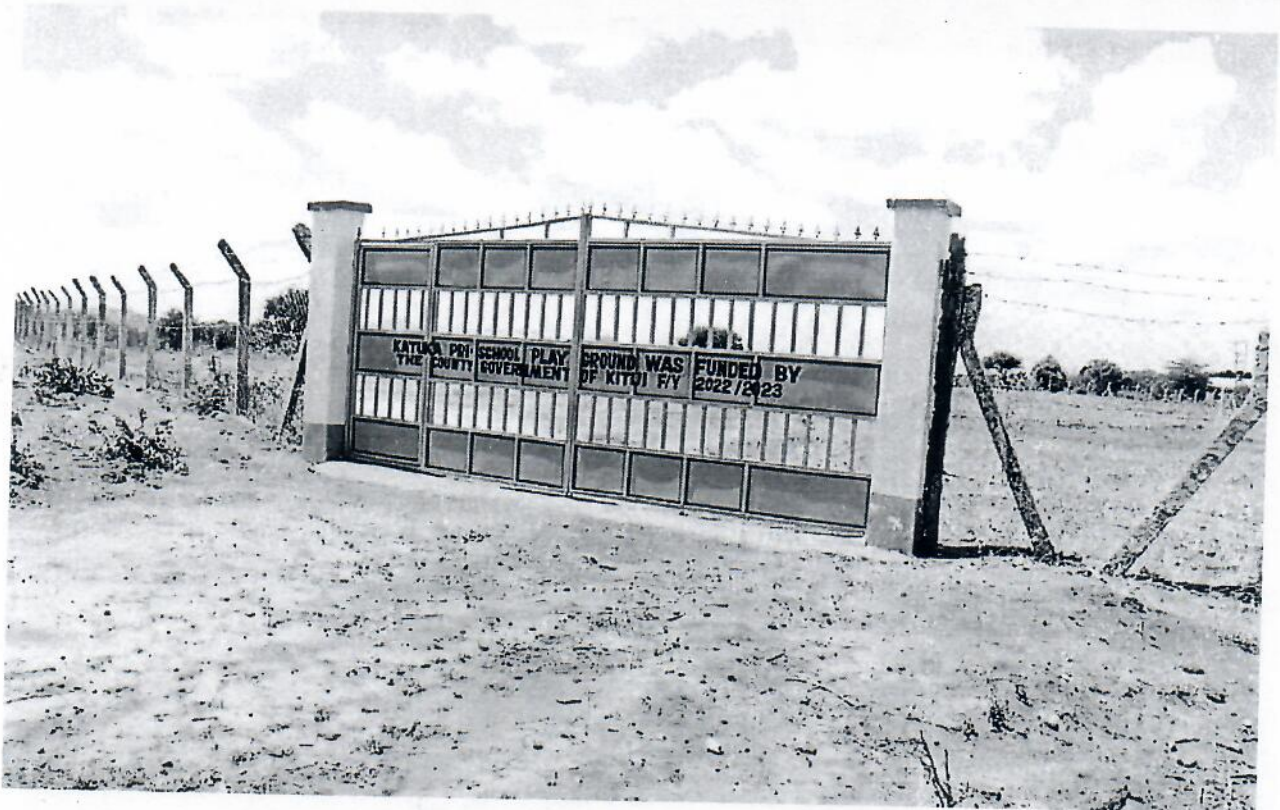
We, honourable members of the Committee on Culture, Youth, Sports, Gender and Social Services, do hereby affix our signatures to this report to affirm our approval and confirm its accuracy, validity and authenticity: -

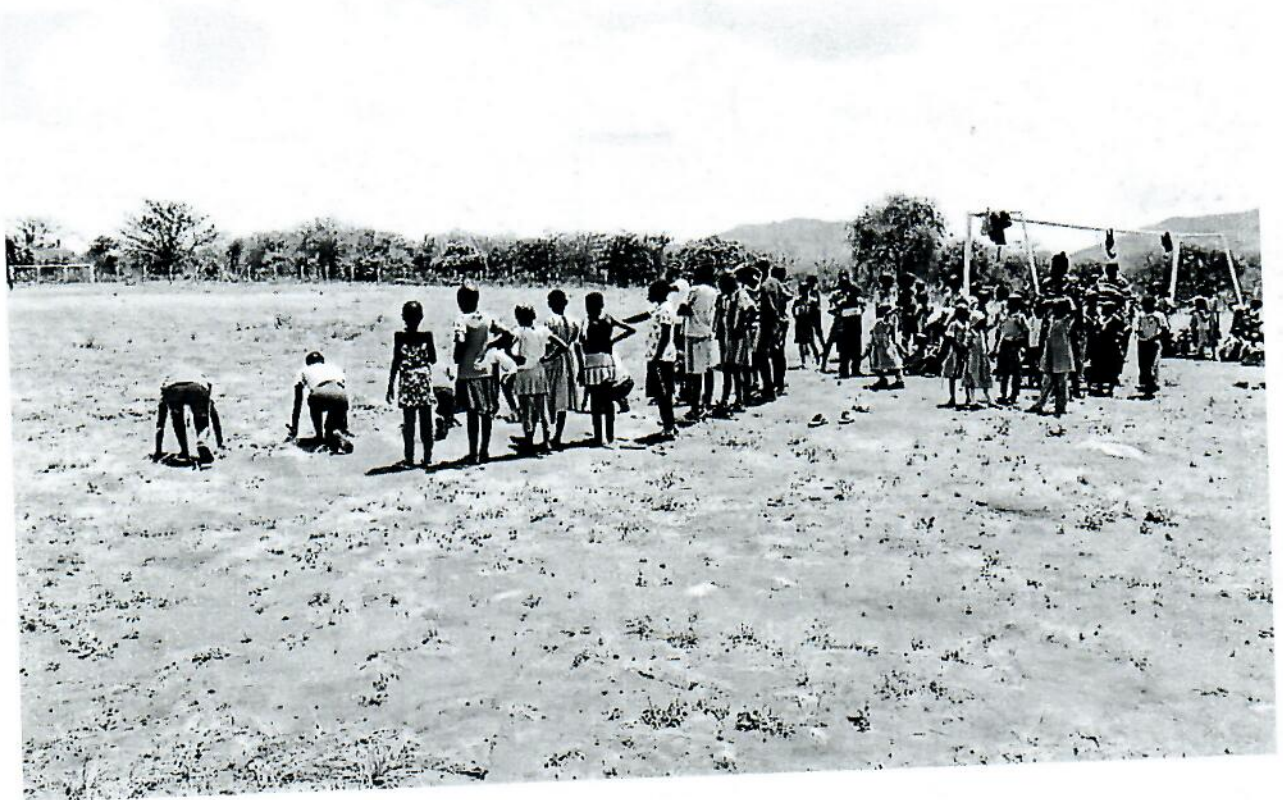
<u>NAME</u>	<u>DESIGNATION</u>	<u>SIGNATURE</u>
1. Hon. Judith Wanza Kasyoka	Chairperson	
2. Hon. Immaculate Wanza John	Vice Chairperson	-----
3. Hon. Fridah Maua Mutinda	Member	
4. Hon. Jacinta Mary Mwoni	”	
5. Hon. Munyoki Mwinzi	”	-----
6. Hon. Erastus Musyoka Mbuno	”	
7. Hon. Godfrey Muthengi Ndagara	”	
8. Hon. Alphonse Musyimi	”	
9. Hon. Muthama Musyoka Kieti	”	
10. Hon. Jeremiah Mutua	”	-----
11. Hon. Zacchaeus Syengo	”	





**PHOTO GALLERY**



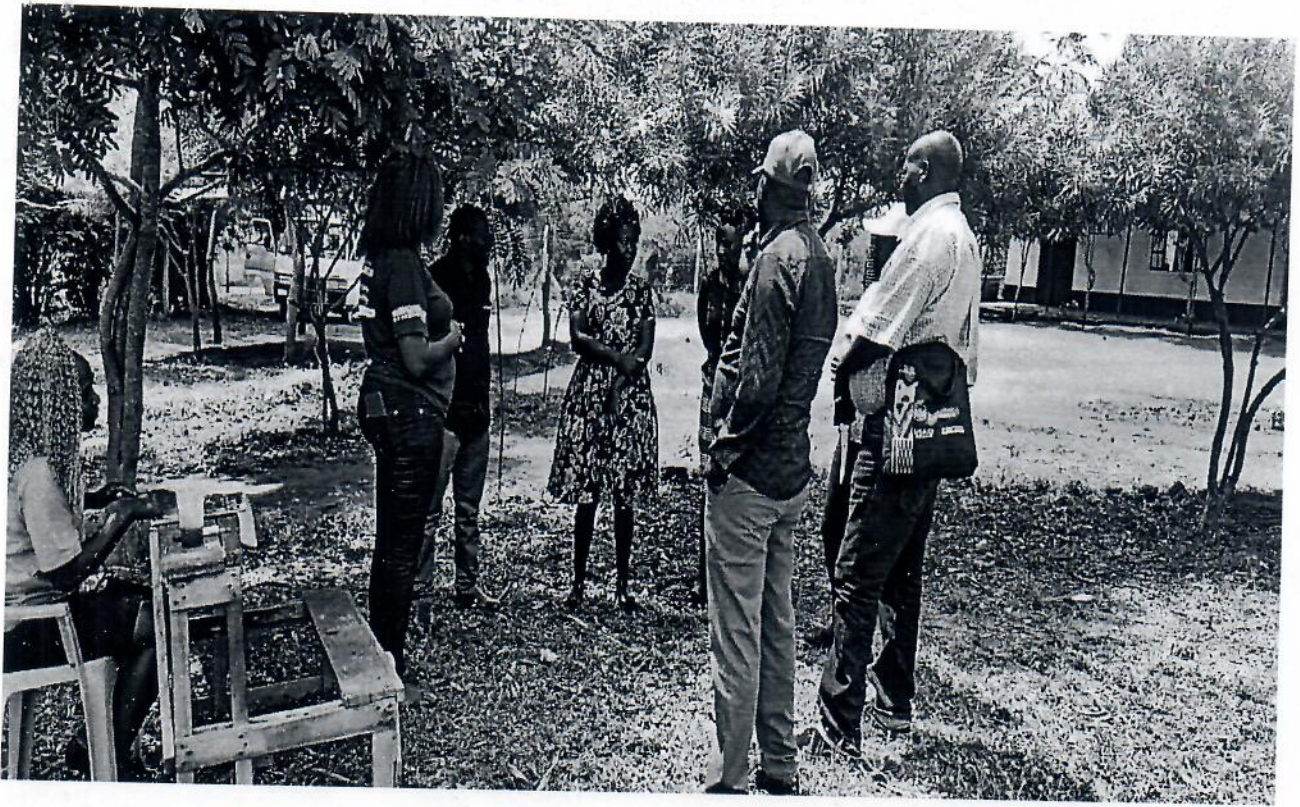


*Committee members inspecting Katuka Primary School Playground*





*Committee members inspecting Yumbe Secondary School Playground*





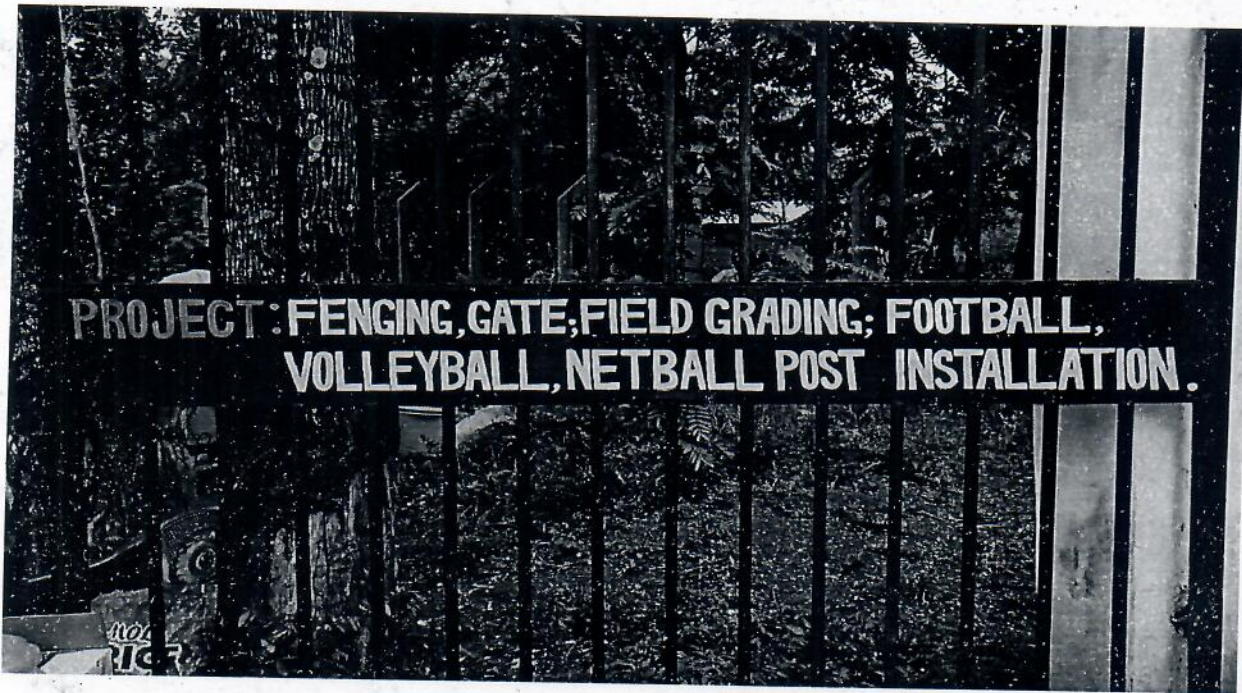
*Committee members inspecting Vutu Primary School Playground*





*Committee members inspecting Mukameni Primary School Playground*

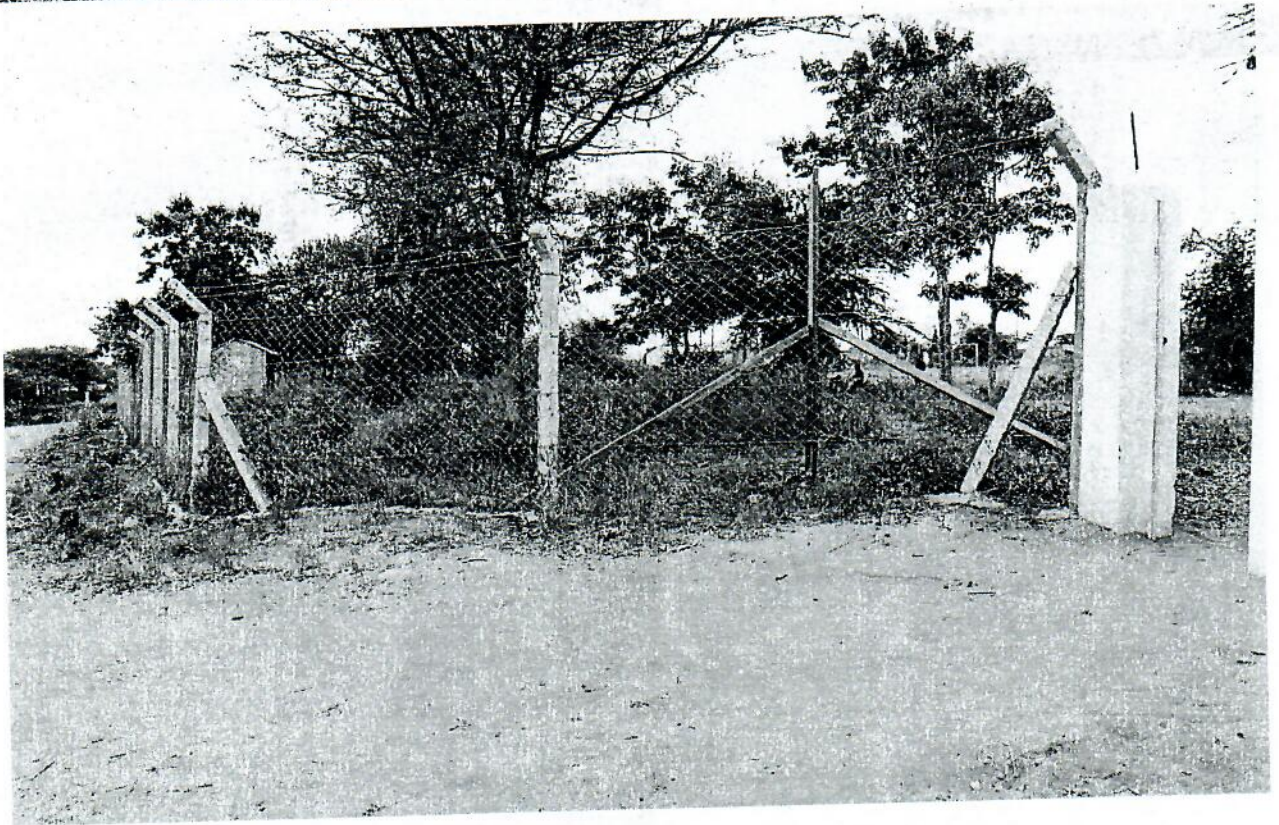
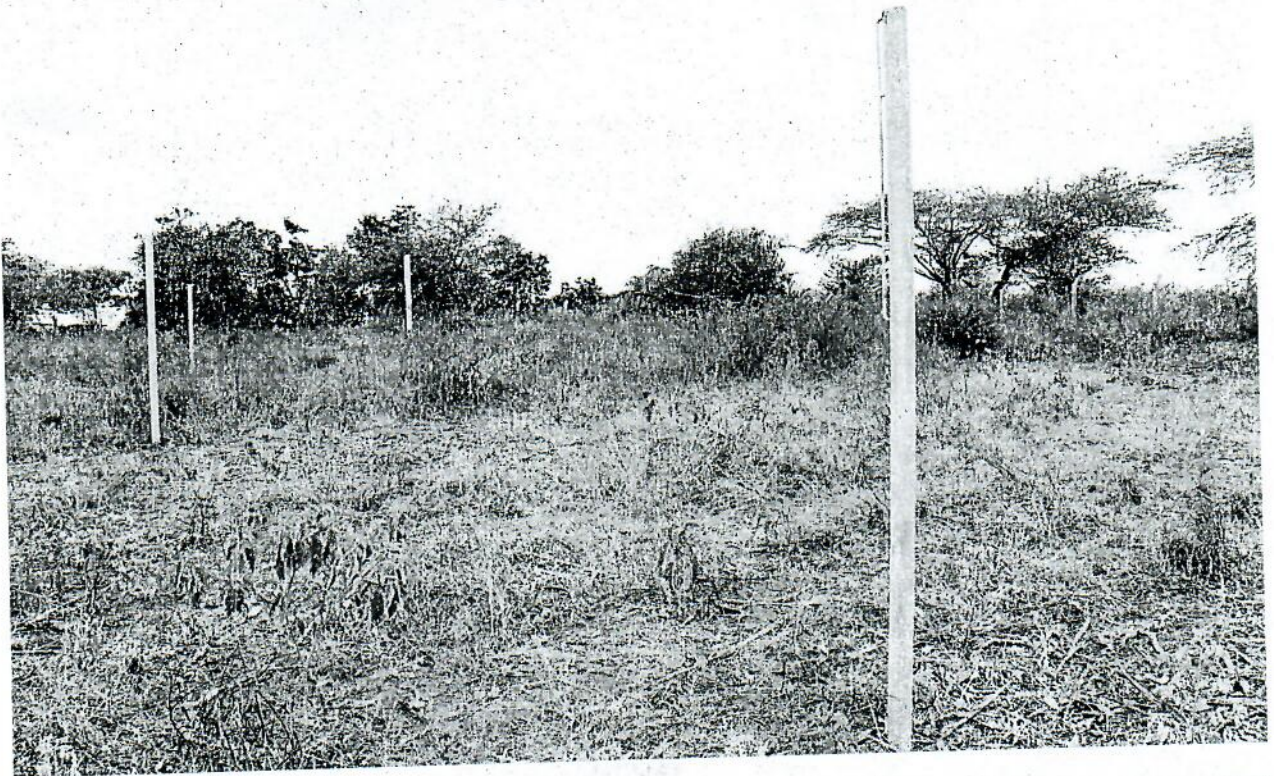






*Committee members inspecting the Ithumula Primary School Playground*





*Committee members inspecting Kathungu Primary School Playground.*