

COUNTY GOVERNMENT OF KITUI



THE COUNTY ASSEMBLY
THIRD ASSEMBLY- SECOND SESSION (2023)

COMMITTEE ON FINANCE AND ECONOMIC PLANNING

REPORT ON CONSIDERATION OF THE KITUI COUNTY ANNUAL
DEVELOPMENT PLAN FOR THE FINANCIAL YEAR 2024/2025

Clerk
Approved.
[Signature]
20/9/2023

The Clerk's Chamber
County Assembly of Kitui,
Assembly Buildings,
Kitui, Kenya

SEPTEMBER, 2023

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LIST OF ABBREVIATIONS

ADP	–	Annual Development Plan
AMS	–	Agricultural Mechanization Services.
CECM	–	County Executive Committee Member
CCCI	–	Community Children Charitable Institutions
CLIDP	–	Community Level Infrastructure Development Programme
CIDP	–	County Integrated Development Plan.
CFSP	–	County Fiscal Strategy Paper.
CG	–	County Government.
CPSB	–	County Public Service Board.
CASB	–	County Assembly Service Board.
ECDE	–	Early Childhood Development Education
EIZs	–	Economic and Investment Zones
F/Y	–	Financial Year
GCP	–	Gross County Product
H.E	–	His Excellency
IBAs	–	Important Birds Areas.
ICU	–	Intensive Care Unit.
I.C.T	–	Information Communication Technology
IHMIS	–	Integrated Health Management Information Systems
KBS	–	Kenya Bureau of Statistics

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KIMWASCO	–	Kiambere -Mwingi Water and Sanitation Company.
KITWASCO	–	Kitui Water and Sanitation Company.
KSHS	–	Kenya Shillings
KPLC	–	Kenya Power and Lighting Company
LAPSSET	–	Lamu Port, South Sudan, Ethiopia Transport Corridor
MCA	–	Member of County Assembly
MSMEs	–	Micro, Small and Medium Enterprises.
MTC	–	Medical Training Centre
NSSF	–	National Social Security Fund
OM	–	Operations and Maintenance.
OSR	–	Own Source Revenue
OSR	–	Own Source Revenue
PE	–	Personal Emoluments.
PFMA	–	Public Finance Management Act
PWD	–	Persons living with Disabilities
REREC	–	Rural Electrification & Renewable Energy Corporations
SDGs	–	Sustainable Development Goals.
S/N	–	Serial Number
UCCA	–	Urban centers and cities Act
VTC	–	Vocational Training Centers
WSP's	–	Water Service providers.



ANNEXURES

- i. Adoption of the report.
- ii. Minutes for approval of the report.
- iii. A letter inviting CECM, Finance, Economic Planning and Revenue Management.
- iv. Advertisement on public participation on the Kitui County Annual Development Plan 2024-2025
- v. Kitui County Annual Development Plan (2024-2025) public participation Reports.

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FOREWORD

The Public Finance Management Act, 2012, (section 126) requires each County Government to prepare an Annual Development Plan (ADP) as a key document in planning and budgeting at the County level. The plan provides detailed programmes and projects to be undertaken by the various County Departments in the ADP FY 2024/2025.

The Kitui County Annual Development Plan (ADP) for the financial year 2024/2025 was submitted to the County Assembly on Thursday 31st August, 2023 for approval by the Assembly and subsequently committed to the Committee on Finance and Economic Planning in the afternoon sitting held on Wednesday 6th September, 2023.

The Committee on Finance and Economic Planning subjected the document to public participation in different parts of the County in order to accommodate views of the public as envisaged in Article 10 of the Constitution of Kenya 2010.

Further, the ADP FY 2024/2025 was subjected to County Assembly sectoral Committee's scrutiny and consideration; their findings and recommendations form part of this report.

The projects and programmes are developed from third generation County Integrated Development Plan (CIDP) 2023-2027 and the Governor's manifesto highlighting the 16 county sector priorities. These include Agriculture, Water, Health, Education, Urban Development, Roads and Construction, Trade and Investments, Micro Small and Medium Enterprises,

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Cooperative Societies, Tourism and Hospitality, Women, Youth and Persons with Disabilities, Boda-Boda, Environment, Energy, Information Communications and Security.

The revenue resource envelope for the financial year 2024/2025 is projected at Ksh 13,269,491,165.00 with Ksh 7,687,091,076.00 (57.93%) being recurrent and Ksh 5,582,400,089.00 (42.07%) being utilized for development expenditure. The County treasury also projects own source revenue of Ksh 750 million which is part of the total resource envelope.

The Committee on Finance and Economic planning considered the proposed projects and programmes in the ADP FY 2024/2025 and made recommendations on each ministry.

The Ministry of Finance, Economic Planning and Revenue Management has also identified challenges that were encountered during the implementation of the previous budget, lesson learnt in the process and the recommendations on the solutions to these challenges, of which; if they are followed to the latter, the implementation matrix will positively improve and enhance service delivery to the people of Kitui County.

To this end, it is believed that the implementation of this plan will enable the County to make strides towards realization of the envisaged vision of an empowered and prosperous County with a high quality of life for her citizens.

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1.0 PREFACE

Hon. Speaker,

On behalf of the members of the Committee on Finance and Economic Planning, it is my honor and privilege to present to this honorable house the report on the Kitui County Annual Development Plan (ADP) for the FY 2024/2025.

Hon. Speaker,

The ADP is a mini budget that is produced earlier in the budget making process. It informs the County Executive's decision in coming up with the budget estimates in line with Article 220 (2) of the Constitution of Kenya and Section 126 of the PFMA, 2012.

Hon. Speaker,

The Kitui Annual Development Plan for the financial year 2024/2025 gives the development projects to be considered in preparation of the Kitui County Fiscal Strategy Paper FY 2024/2025 and the Annual Budget Estimates for the same financial year.

Hon. Speaker,

This statutory document was prepared and submitted as per the provisions of Section 126 (2) of the Public Finance Management (PFM) Act, 2012 which requires that Annual Development Plan to reflect county government's plans and priorities to describe how the County Government is responding to changes in financial and the prevailing economic environment. The ADP should include programs to be delivered and each program should have details such as: -

- i. The strategic priorities to which the program will contribute,
- ii. The services or goods to be provided including targets,
- iii. Measurable indicators of performance where feasible,
- iv. The budget allocated to the program
- v. Implementation time frame and,
- vi. Key output or the expected impact

Hon. Speaker,

Section 126 (1)(d) and (e) of the PFM Act 2012, also requires that the A.D.P spells out payments to be made on behalf of the county government, including details of any grants, benefits and subsidies that are to be paid and to give a description of any significant capital development.

Further, detailed description of proposals with respect to the development of physical, intellectual, human and other resources of the county including measurable indicators where those are feasible and a summary budget in the format required by regulations and any other matter required by the constitution should be included.

Hon. Speaker,

The section further requires the County Executive Committee Member responsible for planning to submit the development plan to the County Assembly for its approval and send a copy to the Office of the Controller of budget.

Further, Section 126 (4) of the PFM Act requires the County Executive Committee Member responsible for planning to publish and publicize the ADP within seven days after its submission to the County Assembly.



It is therefore upon this basis and pursuant to the provisions of section 126 of the same Act that, the County Executive Committee Member for Finance, Economic planning and Revenue Management prepared and submitted the Kitui County Annual Development Plan (ADP) for the financial year 2024/2025 for approval by the Assembly on 31st August, 2023 and was subsequently Committed to the Committee on Finance and Economic planning on 6th September, 2023 in the afternoon sitting through a communication made by the Speaker.

Hon. Speaker,

During the consideration of the Annual Development Plan financial year 2024/25, the Committee took keen interest in the priority programs which are of interest to the citizenry of this County through consideration of recommendations submitted by the Sectoral Committees and suggestions made by the public during public participations in different parts of the County as indicated below: -

Day One: Wednesday, 13th/09/2023

- i. Kitui Multipurpose Hall – Kitui Central, Kitui West and Kitui Rural Sub Counties;
- ii. Mutomo Chief's Camp – Kitui South Sub County;
- iii. Zombe A.I.C - Kitui East Sub County.

Day Two: Thursday, 14th/09/2023

- i. Mwingi Resource Centre – Mwingi Central and Mwingi West Sub Counties;
- ii. Kyuso Market Shed – Mwingi North Sub County;

Thereafter, all the sectoral committees retreated to Summer Springs Hotel, Mwingi from 18th-19th September, 2023 in order to examine and interrogate the sectoral proposed programs and projects and subsequently present a report on the same to the Committee on Finance and Economic Planning. Upon receiving the sectors' recommendations, the Committee on Finance and Economic Planning reviewed the ADP FY 2024- 2025 taking into consideration the public participation reports together with the sectoral reports and compiled this report for adoption by this house.

1.1 Committee Membership

Hon. Speaker,

The committee on Finance and Economic Planning as currently constituted comprises of the following members: -

- | | |
|-------------------------------|-----------------|
| 1. Hon. Munyoki Mwinzi | - Chairperson |
| 2. Hon. Waziri Bakari | - V/chairperson |
| 3. Hon. Benjamin N. Mulandi | - Member |
| 4. Hon. Mary P. Ndumbu | - Member |
| 5. Hon. Nzavu Mwanzia | - Member |
| 6. Hon. Paul Maluki | - Member |
| 7. Hon. David Masaku Munyau | - Member |
| 8. Hon. Grace Syoindo Mulandi | - Member |
| 9. Hon. Mary Mbithe | - Member |
| 10. Hon. Peter Kitonyo Mwanza | - Member |
| 11. Hon. Munira Mohamed | - Member |

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1.2 Committee's Mandate

Hon. Speaker Sir,

The Sectoral Committee on Finance and Planning derives its mandate from the provisions of Standing Order No. 190(5) and the second schedule to the Standing Orders which defines the functions of the committee as follows:

- i. Investigate, inquire into and report on all matters relating to the mandate, management, activities, administration, operation and estimates of the assigned department;
- ii. Study programs and policy objectives of departments and the effectiveness of the implementation;
- iii. Study and review all county legislation referred to it;
- iv. Study, assess and analyse the relative success of departments as measured by the results obtained as compared with their stated objectives;
- v. Investigate and inquire into all matters relating to the assigned departments as they may deem necessary, and as may be referred to them by the County Assembly;
- vi. To vet and report on all appointments where the constitution or any law requires the County Assembly to approve, except those under Standing Order 185 (Committee Appointments); and
- vii. Make reports and recommendations to the county assembly as often as possible, including recommendation of proposed legislation.



2.0 ACKNOWLEDGEMENT

Hon. Speaker,

I now take this opportunity to extend my sincere thanks to the office of the Speaker of Kitui County Assembly and that of the Clerk of the Assembly for the logistical support accorded to this Committee in this exercise. The support made it possible for the Committee to deliver this report timely.

I extend my gratitude to the able honorable members of this esteemed Committee who traded off their busy schedule to give their input to this report without which this work would not have been completed.

I will not hesitate to acknowledge the staff of Assembly serving the Committee who contributed significantly in providing technical advice and compiling of this report.

The Committee also wishes to pass its gratitude to the Sectoral Committees of this honourable house for their valuable input through their Sectoral reports forwarded to this Committee

SIGNED Munyoki Mwinzi DATE 25/9/23

Hon. Munyoki Mwinzi, Chairperson, Committee on Finance and Economic Planning.

County Assembly of Kitui.

This report is compiled by:

1. Cyrus Kiema - Senior Clerk Assistant.
2. Dennis Makuthu - Clerk Assistant.

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3.0 BACKGROUND

3.1 Underpinning Legal Framework for the Annual Development Plan FY 20234-2025.

3.1.1 The County Government Act, 2012

(a) Section 102 provides for the principles of planning and development facilitation

The principles of planning and development facilitation in a county shall: -

- i. Integrate national values in all processes and concepts;
- ii. Protect the right to self-fulfillment within the county communities and with responsibility to future generations;
- iii. Protect and integrate rights and interest of minorities and marginalized groups and communities;
- iv. Protect and develop natural resources in a manner that aligns national and county governments policies;
- v. Align county financial and institutional resources to agreed policy objectives and programmes;
- vi. Engender effective resource mobilization for sustainable development;
- vii. Promote the pursuit of equity in resource allocation within the county;
- viii. provide a platform for unifying planning, budgeting, financing, programme implementation and performance review; and
- ix. Serve as a basis for engagement between county government and the citizenry, other stakeholders and interest groups



(b)Section 103 provides for the Objectives of County Planning

The objectives of county planning shall be to: -

- a. Ensure harmony between national, county and sub-county spatial planning requirements;
- b. Facilitate the development of a well-balanced system of settlements and ensure productive use of scarce land, water and other resources for economic, social, ecological and other functions across a county;
- c. Maintain a viable system of green and open spaces for a functioning eco-system;
- d. Harmonize the development of county communication system, infrastructure and related services;
- e. Develop urban and rural areas as integrated areas of economic and social activity;
- f. Provide the preconditions for integrating under-developed and marginalized areas to bring them to the level generally enjoyed by the rest of the county;
- g. Protect the historical and cultural heritage, artefacts and sites within the County;
- h. Make reservations for public security and other critical national infrastructure and other utilities and services;
- i. Work towards the achievement and maintenance of a tree cover of at least ten per cent of the land area of Kenya as provided in Article 69 of the Constitution; and
- j. Develop the human resource capacity of the County.

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(c) Section 104 provides for the Obligations to plan by the County; decrees that: -

1. A county government shall plan for the county and no public funds shall be appropriated outside a planning framework developed by the County Executive Committee and approved by the County Assembly.
2. The County planning framework shall integrate economic, physical, social, environmental and spatial planning.
3. The County government shall designate County departments, cities and urban areas, sub-counties and Wards as planning authorities of the County.
4. To promote public participation, non- state actors shall be in cooperated in the planning process by all authorities.
5. County plans shall be binding on all sub- county units for developmental activities within the County.

(d) Section 105 provides for the Planning for the County that;

(1) A County planning unit shall be responsible for: -

- a) Coordinating integrated development planning within the county;
- b) Ensuring integrated planning within the county;
- c) Ensuring linkages between County plans and the national planning framework; and
- d) Ensuring meaningful engagement of citizens in the planning processes
- e) Ensuring the collection, collation, storage and updating of data and information suitable for the planning process; and
- f) Ensuring the establishment of a GIS based database system

3.1.2 The Public Finance Management Act 2012

Section 125(1) provides that the budget process for County government in any financial year shall consist of the following: -

- i. Integrated development planning process which shall include both long term and medium-term planning;
- ii. Planning and establishing financial and economic priorities for the county over the medium term;
- iii. Making an overall estimation of the County government's revenues and expenditures;
- iv. Adoption of County Fiscal Strategy Paper;
- v. Preparing budget estimates for the County government and submitting estimates to the County Assembly;
- vi. Approving of the estimates by the county assembly;
- vii. Enacting an appropriation law and any other laws required to implement the County government's budget;
- viii. Implementing the county government's budget; and
- ix. Accounting for, and evaluating, the County government's budgeted revenues and expenditures

b) County government to prepare development plan

"126. (1) Every county government shall prepare a development plan in accordance with Article 220(2) of the Constitution it is noteworthy that the ADP shall include: -

- a) strategic priorities for the medium term that reflect the county government's priorities and plans;
- b) A description of how the county government is responding to changes in the financial and economic environment;

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- c) Programmes to be delivered with details for each programme of—
 - i. the strategies priorities to which the programme will contribute;
 - ii. the services or goods to be provided;
 - iii. measurable indicators of performance where feasible; and
 - iv. the budget allocated to programmes.
- d) Payments to be made on behalf of the county government, including details of any grants, benefits and subsidies that are to be paid;
- e) A description of significant capital developments;
- f) A detailed description of proposals with respect to the development of physical, intellectual, human and other resources of the county, including measurable indicators where those are feasible;
- g) A summary budget in the format required by regulations; and
- h) Such other matters as may be required by the Constitution or this Act.

(2) The County Executive Committee member responsible for planning shall prepare the development plan in accordance with the format prescribed by regulations.

(3) The County Executive Committee Member responsible for planning shall, not later than the 1st September in each year, submit the development plan to the County Assembly for its approval, and send a copy to the Commission on Revenue Allocation and the National Treasury.

(4) The County Executive Committee member responsible for planning shall publish and publicize the annual development plan within seven days after its submission to the county assembly.

4.0 CHALLENGES EXPERIENCED DURING IMPLEMENTATION OF THE PREVIOUS ADP.

Hon. Speaker,

Some of the challenges experienced by the County Government during implementation of previous ADPs are as follows;

- i. Inadequate financial resources to match increased demand for projects by the public.
- ii. Inadequate Local Revenue Mobilization Framework: Part of resource envelop for the county is locally collected revenue from different streams. Certain frameworks were lacking during 2022/23 financial year, including revenue enhancement plan, revenue administration bill and establishment of County Liquor Boards.
- iii. Constrained absorption of development funds necessitating supplementary budgets consequently shifting priorities.
- iv. Technology: Low adoption of some of the appropriate technologies due to low resource base among farming communities and effects of climate change and variability.
- v. Vastness of the County, making service delivery costlier, especially ambulance referral system, cold chain management and general service provision.
- vi. Poor network connectivity. With the introduction of internet banking and the requirement that all payments should be done through IFMIS, there is a need for stable network connectivity. However, the connectivity in the county is poor that sometimes payments cannot be processed in time.

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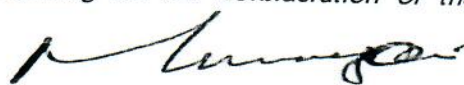
- vii. Encroachment and insecurity especially in National reserve and other protected areas remained a development bottleneck.
- viii. Lack of a county waiver and exemption policy leaves a gap in the implementation of the waivers and exemptions.
- ix. Poorly distributed, unreliable and inadequate rainfall leading to frequent droughts in various parts of the county.
- x. Inadequate water sources which result to low-yielding boreholes.

5.0 COMMITTEE GENERAL FINDINGS AND RECOMMENDATIONS.

Hon. Speaker,

After a detailed scrutiny of the Kitui County Annual Development Plan, FY 2024/2025 the Committee finds a number of issues and makes the following general recommendations: -

1. To begin with, it's important to note that this document has greatly complied with the provided laws and such it has involved most of the stakeholders who have interest with the budget planning of the County. Further, the plan has been cognizant of the prevailing realities in the County by giving them the first priority in the project and program proposals.
2. That the County executive, in realization of the Governor's manifesto, ministries have been broken down in to various sectors or departments to make a total of 26 departments. These shall be used as vehicles of driving this County to its intended destination. The Committee appreciates this move by the County Executive.
3. **Hon. Speaker,** it is in the public domain that the County has accumulated pending bills to a tune of **Ksh 1,110,690,300**. The County



treasury, as the finance and budget planning department has not shown how these bills will be settled in this planning document. A gesture that worries this Committee. Therefore, the Committee recommends that that this ADP includes measures to settle outstanding bills in line with regulation **41 (2) PFM (CG) Regulations, 2015.**

4. That the County Treasury has identified challenges experienced during implementation of the previous ADP, lessons learned as well as recommendations to address such. The committee finds this as a good tool of evaluation and if the recommendations are implemented, they will change the face of Kitui County.
5. That most priority projects and programmes in various ministries have no specific project site which leaves out the element of equitability in distribution of resources across all the wards. The committee recommends that the projects and programs site should be included during the submission of the CFSP FY 2024/2025.
6. That the ADP FY 2024/2025 resource envelop has a projection of Ksh 13,269,491,165 with Ksh 7,687,091,076.00 (57.93%) being recurrent and Ksh 5,582,400,089.00 (42.07%) going to development.
7. That the development expenditure is at 42% which is above the set limit of 30% as stipulated in section 107(2)(b) of the Public Finance Management Act, 2012.
8. Delay in obtaining the necessary approvals on statutory documents has had negative effects in the past. Bills, Policies and implementation guidelines that take longer to pass result in lost revenues and postponed implementation of programs and projects.

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9. That the County treasury projects the County's own source revenue (OSR) of Ksh 750 million which is part of the total resource envelop. The Committee finds this achievable if the system of revenue collection is fully automated (where all revenue streams are connected to the system)
10. Most of the projects in the previous ADPS are either ongoing or not started or not initiated and they had been budgeted for. An act that has delayed development in Kitui County deliberately or circumstantially. Therefore, the Committee recommends that a project or program that has no budget allocation should not be considered for implementation by the county executive.
11. It is noteworthy that there are some projects in this ADP that have been proposed but they have no budgetary allocation. These includes:-
- i. Under the Office of the Deputy Governor, there is no budgetary allocation for grading of access roads, desilting water pans and rangers' campsite in Kanyonyoo Wildlife Conservancy.
 - ii. Under County Assembly Service Board, there is no budgetary allocation for providing members and staff of the Assembly with legislative skills for formulation of bills, and; upgrading the Assembly to a virtual and digital assembly.
 - iii. Kitui Municipality has no budget allocation for the proposed project on cooperative development.

The committee recommends that the ADP FY 2024/2025 includes budget allocation for all these planned projects that are not budgeted for or shelve their implementation to the financial year 2025/2026 so as to



comply with the provisions of Section 126 (1)(c) of the PFM Act, 2012. This will handle the issue of pending bills whenever unbudgeted for project is sneaked and funded at the expense of the budgeted for projects in the ADP FY 2024/2025.

12. That the ADP FY 2024/2025, under capital and non-capital projects has allocated funds to perform some national government functions as follows;

- i. Under the Office of the governor, there are plans to construct 3 police posts at a cost of Ksh 30 million.
- ii. Under the Ministry of Trade, there are plans to brand and market County Aggregation and Industrial Parks (CAIPs) at a cost of Ksh 1 million.

Hon. Speaker, on this matter the Committee wishes to pronounce herself clearly that the County government of Kitui should ensure that there exists an agreement with the national government in line with the provisions of Article 189 of the Constitution of Kenya 2010.

6.0. COMMITTEE SPECIFIC RECOMMENDATIONS ON THE COUNTY

MINISTRIES.

Hon. Speaker,

The Committee on Finance and Economic Planning took her time to keenly scrutinize the projects and programmes under each County spending sector and made various observations as well as recommendations as presented below: -



6.1 OFFICE OF THE GOVERNOR.

Hon. Speaker,

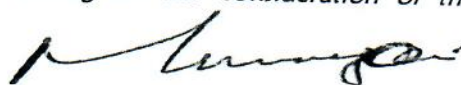
The office of the governor is committed to providing effective leadership, strategic vision and direction and to ensure efficient and prudent management of resources, inclusive service delivery, equitable development and investment attraction for improved livelihoods and a high quality of life for all the people of Kitui County.

Her mission is to provide effective County services and an enabling environment for inclusive and sustainable socio-economic development and improved livelihoods for all.

In order to achieve this mandate, the office of the governor has proposed a number of projects and programmes to be carried out in the financial year 2024/2025. Thus, the committee makes the following observations and recommendations: -

1. Under the project “**Pro-poor support programme**” allocated **Ksh 120 million**, aimed at increasing the rate of access, transition and retention of learners from financially disadvantaged backgrounds through school fees bursary support. The committee observed that the ADP FY 2023/2024 had proposed the fund to be increased to **Ksh 120 million** from the previous allocation of **Ksh. 58.5 million**.

The Committee finds this is a noble programme and recommends inclusion of the number of learners to benefit per ward as this will ensure that there is equitable share and benefits of the programme to all deserving learners in each of the 40 wards. Further, the Committee recommends sensitization of the public on this programme so as to



increase awareness among the public. This will ensure that children from disadvantaged family background shall increase and the level of transition to other levels of education shall as well increase.

2. On “**Community Level Infrastructure Development Programme (CLIDP)**” with a budgetary allocation of **Ksh 500 million**, the Committee appreciates the program because since inception of devolution, the program has recorded remarkable success and has delivered meaningful projects directly to the needy communities.

Hon. Speaker, further, the program has transformed people’s lives and increased income opportunities for women, youth and the disadvantaged in the society. Despite this success, the County Government has not shown positive efforts towards increasing its budgetary allocation for this noble program.

It is on this basis that the Committee recommends the following: -

- i. That, the proposed allocation of **Ksh 500 million** be increased to **Ksh 854,984,077** such that each of the 40 wards benefits with an allocation of **Ksh 21,374,601.925**

That, the following project and program’s budgetary allocations be included to support the CLIPD program;

- a) Office of the Governor; On construction of eight (8) sub-county offices with a budgetary allocation of Kshs. 140M, the Committee finds this is not a priority at the moment and that the ministry should focus on completing the already incomplete sub-county and ward office blocks across all the forty wards. The committee therefore, recommends this allocation be moved to



the CLIDIP project because this project addresses the real needs of the common mwananchi.

- b) Ministry of Health and Sanitation; the program “**Upgrading 10 health facilities to a level 3B status at a cost of Ksh 180 million**”, the ministry should upgrade only 8 facilities at each sub county level at a cost of **Ksh 144 million**. The balance of **Ksh 36 million** be transferred to Community Level Infrastructure Development Programme (CLIDP).
- c) Ministry of Water and Irrigation; the project “**Construction of cluster irrigation projects with an allocation of Ksh 84,906,923 to be done in 30 wards**”, the Committee recommends construction of only 10 cluster irrigation projects at a cost of **Ksh 28,302,300** and the balance of **Ksh 56,604,623** be transferred to Community Level Infrastructure Development Programme (CLIDP).
- d) Ministry of Water and Irrigation; the project “**Construction of Farm Ponds**” with allocation of **Ksh 12,336,386** proposed in **15wards**, the Committee recommends construction of only 10 farm ponds projects at a cost of **Ksh 8,224,260** and the balance of **Ksh 4,112,126** be transferred to Community Level Infrastructure Development Programme (CLIDP).
- e) Ministry of Culture, Gender, Youth, ICT, Sports and Social Services; the project “**Purchase of ICT Networking and Communications Equipment**”, the Ministry plans to purchase ICT networking and communications equipment with an allocation of **Ksh 770,000**. Under the same project, the ministry also

intends to equip youth empowerment/talent centres with an allocation of **Ksh 10,603,328**. The Committee considers this program is not a priority and recommends transfer of **Ksh 11,373,328** to support the CLIDP program.

- f) Ministry of Culture, Gender, Youth, ICT, Sports and Social Services; the project **“County Tournament in football (Talanta Hela)”** the committee observed that the project was captured twice with different allocations of **Ksh 4,639,800** and **Ksh 4,218,000** respectively. The Committee recommends the program with an allocation of **Ksh 4,218,000** be expunged, and the allocation be utilized to support the CLIDP program.
- g) Ministry of Culture, Gender, Youth, ICT, Sports and Social Services; the program **“Groups Supported”** there is an allocation of **Ksh 2,679,000** for supplying groups with items for income generating activities. The Committee considers this is not a priority and therefore, recommends shelving of the program and the allocation be utilized to support the CLIDP program.
- h) Ministry of Roads, Public Works and Transport; the project **“Maintenance and improvement of major roads-500km”** with an allocation of **Ksh 200 million proposed in all 8 sub counties**. The Committee appreciates the efforts the ministry is doing but recommends the maintenance and improvement of major roads be reduced to 250km at a cost of Ksh 100 million in all 8 sub-counties and the balance of Ksh 100 million be transferred to Community Level Infrastructure Development Programme (CLIDP).

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- ii. That, the average annual allocation for CLIDP regulations to include a requirement for minimum annual increment for the budget allocation.
 - iii. That, the CLIDP Management Committee carries out a CLIDP program impact assessment to establish its contribution to the overall development and community empowerment goals of the County government and document its real impact on the lives of the people of Kitui County.
3. Further, the Committee recommends that the Assembly Committee on Administration and Coordination of County Affairs undertakes a review on the CLIDP regulations.

6.2 OFFICE OF THE DEPUTY GOVERNOR.

Hon. Speaker,

The office of the deputy governor as currently constituted comprises of two departments;

- i. Performance Contracting, Disaster and Emergency Services Department.
- ii. Tourism, Hospitality and Game Reserves Department.

The ministry's vision is to make Kitui County an integral part of the national tourism circuit, promote quality service delivery and disaster risk management services.

To achieve her vision the Office of the Deputy Governor has a mission to develop and market tourism products, coordinate performance management, disaster risk reduction and emergency services through formulation and implementation of programs for sustainable livelihoods.

Hon. Speaker, the Committee interrogated the projects priorities in the office of the deputy governor and made a number of observations as well as recommendations;

1. That the ministry has low development allocations thereby prioritizing the same projects due to inadequate funding.
2. The department of Tourism has no complete project that can reap benefit/ income for the County.
3. That the project “Establishing Kanyonyoo Wildlife Conservancy” has no budget allocation.

Hon Speaker, the Committee having gone through the other sector priorities recommends that the County Government should consider increasing the ministerial development budget in order to achieve a meaningful development. The meagre allocations that have been previously allocated over the years have never been able to complete any projects to make any returns or fiscal benefit to the County.

Hon Speaker,

Further, the Committee recommends the adoption of other programs as submitted to the County Assembly.

6.3 WATER AND IRRIGATION.

Hon. Speaker

The broad strategic priorities for this ministry are to increase access to adequate, safe, affordable and sustainable supply of water for domestic use, livestock and agricultural production for improved food and water security.



It is the ministry's vision to ensure a water secure County while fulfilling their mission of providing effective technical water services and infrastructural development in the County through participatory approaches with a view to enhanced water security.

The Committee on Finance and Economic Planning interrogated the ministry's proposed projects and programs and made a number of observations as well as recommendations;

1. **Under Irrigation and Drainage Infrastructure (Farm Water Resource Development and Irrigation) and sub heading small scale cluster irrigation development-** the ministry has proposed to do a number of projects that are aimed at providing farm productivity and income, improved supplemental irrigation and water harvesting for small-holder irrigation. The Committee greatly appreciates the move by the ministry but makes a number of observations and recommendations so as to ensure there is equity in sharing of these resources as follows: -
 - i. **Construction of 120 sand dams to all 40 Wards (3 per Ward) at a cost of Ksh 120 million.** The Committee finds this is a good project and further observed that, the ministry has not provided specific data on where these sand dams will be constructed. The Committee finds that this is a good project and if implemented it will improve farm productivity and income of farmers through supplemental irrigation.
 - ii. **Construction of cluster irrigation projects with an allocation of Ksh 84,906,923 to be done in 30 wards.** The Committee appreciates the ministry's plan but recommends construction of only 10 cluster irrigation projects at a cost of Ksh 28,302,300 and the balance of Ksh

56,604,623 be transferred to Community Level Infrastructure Development Programme (CLIDP). In addition, the committee notes that the ministry has not provided a list of projects earmarked for implementation and thus recommends that the list of the benefiting wards be provided during the submission of the County Fiscal Strategy Paper 2024/2025 financial year.

- iii. **Solar powered Irrigation with allocation of Ksh 11,423,238 proposed in 10 wards, one solar pump per ward**-The committee appreciates the Ministry's plan to enhance horticultural crops production but recommends the ministry to provide a list of wards benefiting from the projects earmarked for implementation during the submission of the County Fiscal Strategy Paper 2024/2025 financial year.
- iv. **Construction of Farm Ponds with allocation of Ksh 12,336,386 proposed in 15wards**, The Committee appreciates the efforts the ministry is doing but recommends construction of only 10 farm ponds projects at a cost of Ksh 8,224,260 and the balance of Ksh 4,112,126 be transferred to Community Level Infrastructure Development Programme (CLIDP). Further, the committee notes the ministry has not provided specific wards to benefit from the project and thus recommends that the list of benefitting wards be provided during the submission of the County Fiscal Strategy Paper 2024/2025 financial year.

2. Under Water Resources Management under sub heading Water storage and flood control-The Committee noted that the Ministry has proposed a number of projects aimed at providing safe water and ensuring that Kitui becomes a water secure County, enhance water



resources and flood control, increase number of people and livestock with access to water and reduce distance to water sources. The committee recommends as follows; -

- i. **Construction of 5 sump wells, construction or desilting of 15 small and medium earth dams with an allocation of Ksh 75 million and Ksh 60 million respectively-** The Committee finds this is a good project since most of these earth dams have silted up hence the dams are not serving the intended purposes. Further, the Committee recommends that the Ministry furnishes the Assembly Committee on Agriculture, Water and Irrigation with the list of wards benefiting from the projects earmarked for implementation during the submission of the County Fiscal Strategy Paper 2024/2025 financial year.
 - ii. **Construction and extension of water pipelines with an allocation of Ksh 30 million.** The Committee appreciates the Ministry's plan since this program will take water close to the people and reduce the long distances residents cover whenever they are searching for this rare commodity. The Committee therefore, recommends that the ministry establish areas that have higher needs to benefit first while ensuring there is equity and equitability in the distribution of the project.
3. **Under water Supply Infrastructure, provision of Subsidies for Water Service Providers (WSPs) (KITWASCO & KIMWASCO)** with an allocation of **Ksh 40 million.** The Committee appreciates the water services that are rendered by these two entities to the residents of Kitui but observed that the County government of Kitui through the Ministry of water has continued providing subsidies to the two Water



Service Providers i.e KITWASCO and KIMWASCO with minimal or no improvement on water provision to the residents of Kitui County. Over the last five years, the two entities have been subsidized to a tune of Ksh 50 million though there has been no remarkable improvement in their delivery of services to the people of Kitui County. Therefore, the County government must bring to an end the culture of subsidies to these entities and thus recommends a one-off grant to enhance their water metering, billing systems and modernize their power supply. Further, the Committee recommends that the Assembly Committee on Agriculture, Water and Irrigation together with the Committee on Public Investments and Accounts, takes up this matter and do a thorough investigation on the financial statements of both water service providers.

6.4 BASIC EDUCATION, TRAINING AND SKILLS DEVELOPMENT

Hon. Speaker,

The Ministry has two departments namely: Department of Basic Education which deals with Early Childhood Development Education and implementation of Education collaboration strategies; the Department of Training, Skills and Youth Development which covers skills training in Vocational Training Centers (VTCs and home crafts centres).

In her endeavor to provide essential services to the people of Kitui county and shape the education of the children of Kitui the ministry has proposed to undertake a number of projects and programs. To this end, the Committee made the following observations which forms basis of her recommendations;

- i. **Construction of ECDE Classrooms.**

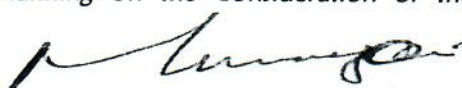


The Committee noted that construction costs of ECDE classrooms has changed over time due to current rate of depreciation of the Kenyan Currency against major international currencies leading to higher prices of construction materials, labor, and equipment. This increase has a significant impact on project budgets thus making it difficult for the contractors to execute the same at the allocated amount of Ksh 1.2 million. To this end, the Committee recommends the Ministry in collaboration with the County department of public works to review the price of constructing an Early Childhood Development Education (ECDE) classroom upwards.

- ii. The Committee observed that the sector has **no feeding program** in place for the Early Childhood Education learners. Creating a feeding program for ECDE learners is essential to ensure that young children receive nutritious meals that support their cognitive and psychomotor growth and development as well as improving on enrolment and retention rates.

Therefore, the Committee recommends that the department of Basic Education benchmarks with other counties on how to implement this important program in accordance with the National Pre-Primary Education Policy Standards Guidelines (2018 pg. no.3) which requires that pre-primary schools provide children with a mid-morning meal (snacks, enriched porridge or milk) during the 10.00 am break.

- iii. The committee also noted that there is no standardization in the size of the ECDE classroom constructed by the ministry and thus the committee recommends the ministry to develop a standardized dimension of all ECDE classrooms.



Hon. Speaker, having scrutinized the sector programs, the Committee unanimously recommended the approval of the other projects and programs proposed in the ADP FY 2024/2025 as submitted.

6.5 ROADS, PUBLIC WORKS AND TRANSPORT.

Hon. Speaker,

This ministry is composed of three departments; roads, public works, transport and boda-boda. The ministry's vision is to be a national leader in provision of devolved services related to roads, public works, and transport. The mission of the ministry is to establish effective and efficiently functional structures, systems and synergies towards sustainable lands and infrastructural development.

Hon. Speaker, the Ministry intends to carry out a number of projects aiming at achieving the vision of the set goals and objectives. The Committee considered the proposed projects and made the following observations and recommendations: -

1. Under the project **"Grading of access roads 100km per ward (4,000km)"** the ministry intends to grade access roads in every ward in the County to improve accessibility and level of service targeting 100km per ward (4,000km). Upon scrutiny of this program, the committee observed that the correct budgetary allocation for the project is **Ksh 58 million** and not **Ksh 92 million**.
2. On the project **"Road opening and widening (5km per ward-200km)"** with a budgetary allocation of **Ksh 90 million**, the ministry aims to provide accessibility in remote areas and improve level of service. The

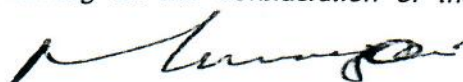


committee observed that the correct budgetary allocation for the project is **Ksh 90 million** and not **Ksh 50 million**.

The Committee finds this is a good project that will result to improved connectivity which will in turn enhance transportation activities and also impact positively to the lives of Kitui residents. The committee recommends a reduction of **Ksh 15 million** to fund bush clearing across the county under the grading program.

3. Under the project “**Construction of Boda-Boda shades program**” the ministry targets to construct (forty) 40 modern boda-boda shades equipped with sanitation facilities with an allocation of **Ksh 40 million**. Upon scrutinizing the proposal, the committee recommends shelving the implementation of sanitation facilities from the program and instead utilise the allocation of **Ksh 1 million** per ward for construction of two (2) boda-boda sheds with security lights and installation of waste bins.
4. Under the project “**Maintenance and improvement of major roads-500km**” with an allocation of **Ksh 200 million proposed in all 8 sub counties**. The Committee appreciates the efforts the ministry is doing but recommends the maintenance and improvement of major roads be reduced to 250km at a cost of Ksh 100 million and the balance of Ksh 100 million be transferred to Community Level Infrastructure Development Programme (CLIDP).

Hon. Speaker, the Committee further recommends that the other proposed projects and programs in the ministry be retained as submitted to the County Assembly.



6.6 MINISTRY OF HEALTH AND SANITATIONS

Provision of quality health services is one of the devolved functions hence the County Government of Kitui has prioritized health as one of the manifestos to the people of Kitui. This Ministry is responsible for overseeing, coordination and implementation of all health and sanitation related matters in the County.

This Annual Development Plan outlines the Ministry's Broad strategic priorities and objectives, as well as planned programmes and projects to be implemented in 2024/2025 financial year.

In its vision of acquiring a County with healthy residents while achieving the ministry's mission to provide accessible, affordable, quality and sustainable health care services, the Ministry has proposed projects and programs that are aimed at promoting health care services in Kitui County.

The Committee notes the following; -

- i. That the Ministry of Health and Sanitations proposed ADP allocation of Ksh 4,089,812,725 amounts to 30.82% of the total budget which translates to it being the ministry with the highest proposed allocation.
- ii. Majority of the proposed projects in the ADP FY 2024/2025 were the previously stalled projects in the ministry.
- iii. That there was no equitable distribution of projects within the County. Some wards did not have even a single project planned.
- iv. That the proposed allocations for the Personal Emolument (PE) have increased significantly due to the new tax levies and NSSF contributions.



Hon. Speaker, the Committee having considered and deliberated on the sector's proposed Annual Development Plan 2024/2025, made the following recommendations;

- i. That under the program **upgrading 10 health facilities to a level 3B status at a cost of Ksh 180 million**, the ministry should upgrade only 8 facilities at each sub county level at a cost of Ksh 144 million. The balance of **Ksh 36 million** be transferred to Community Level Infrastructure Development Programme (CLIDP).
- ii. That, the ministry proposes to **construct/operationalize dispensaries at Katumbi,Ngwate,Gatoroni,Kimela,Kilimu,Nguutani/Katuyu/Mukauni/Kangondi,Nzunguni-Kasango,Kathithu,Thita,Kamanyi,Tuvaani,Kwa Song'e in all sub-counties at a cost of Ksh 8 million**. The committee finds this is a noble idea since it will lead to enhanced access to health care delivery in the County. Further, the committee recommends completion of all stalled health care facilities be given the first priority so as to ensure that public funds that were used in their establishment do not go to waste. This will ensure that the government is accountable in the utilization of public funds and ensure that the intended services are delivered to the desired groups of people.
- iii. **Under the program, Renovations of primary health facilities (level 2 and 3) with an allocation of Ksh 10 million**. The committee finds this is a good project since it will enhance access to healthcare delivery in the county. In addition, the Committee observes that majority of the healthy facilities were not fenced or the fences were in bad state and thus

recommends immediate action be undertaken so as to ensure security and privacy is enhanced in these facilities.

Hon. Speaker. the Committee having gone through the other sector priorities recommends their adoption as submitted to the County Assembly.

6.7 TRADE, INDUSTRY, MSMEs, INNOVATION AND COOPERATIVES.

Hon. Speaker,

The Ministry of Trade, Industry, MSMEs, Innovation and Co-operatives is charged with the responsibility of undertaking the functions of trade development, regulations, trade licensing, fair trade practices, co-operative societies and markets as per the fourth schedule of the Constitution of Kenya 2010.

While focusing on creating an enabling environment for private sector development and supporting development initiatives to spur wealth creation, it's key areas of focus will include;

- i. Provision of a conducive environment so to propel the liveliness of co-operatives within the county.
- ii. Development and establishment of value addition of value chains (Cereals and pulses, Horticulture, Livestock, amongst others)
- iii. Installation and maintenance of infrastructure to facilitate 24-hour economic activities (access roads, water and sanitation facilities amongst others)
- iv. Creating an enabling environment, through branding, for the growth of micro small and medium enterprises (MSMEs) and attracting investors to set up industries in the County.



Hon. Speaker, the Committee makes the following recommendations; -

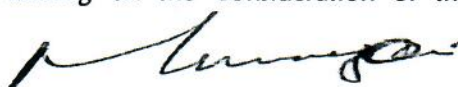
- i. That, the Ministry should ensure compliance of the law by timely submission of quarterly reports to the County Assembly. This will enhance efficiency and effectiveness of the Committee on Trade, Industry, ICT and Co-operatives on her oversight role.
- ii. The Committee recommends a deduction of **Ksh 5 million** from the program on **installation and maintenance of infrastructure to facilitate 24-hour economic activities** which was accorded a proposed budget of **Ksh 20.8 million** and the same be added to the project on **Co-operative Governance**. The additional funding will result to increased co-operatives awareness, increased members' loyalty and enhanced leadership skills in the management of co-operative societies.
- iii. The Committee recommends a deduction of **Ksh 4 million** from the program on **operationalization and marketing of the County's six Economic and Investment Zones (EIZ's)** allocated a proposed budget of **Ksh 25 million** and the same be added to the project on **Registration of Cooperative Societies**. This is aimed at enhancing co-operative awareness and creating employment opportunities amongst the youth.

Mr. Speaker, the Committee having gone through the other sector priorities recommends their adoption as submitted to the County Assembly.

6.8 ENERGY, ENVIRONMENT, FORESTRY, NATURAL AND MINERAL RESOURCES.

Hon. Speaker,

It is important to note that the Ministry envisages a County which will be emulated by other counties in Kenya in the utilization of electricity, alternative and renewable sources of energy and gainful exploitation of minerals in a



sustainably managed and healthy environment. This will be achieved through tree planting in county schools, river banks and county forests; supporting planting at each homestead; training and sensitization on environmental conservation in collaboration with other stakeholders; implementing sustainable charcoal management policy; sustainable sand harvesting management policy, formulating and implementing a sustainable mineral management policy.

The Ministry has the following three (3) departments;

- a. Environment and Forestry, and Climate Change
- b. Energy,
- c. Natural and Mineral Resources.


Hon. Speaker, this is the Ministry that is supposed to play a very key role in contributing to the realization of a sustainable society through environmental management which aims at creating enriched value and ensure harmony with the earth (decarbonized society).

To realize this, the Committee makes the following observations and recommendations: -

1. The Ministry intends to undertake a **program on Sustainable Waste Management at a cost of Ksh 2 million**. The committee recommends that the Ministry should target to carry a comprehensive sensitization campaigns/meetings in every ward and the approach should be well spelt out on how the Ministry intends to undertake it and urges the Ministry to formulate and develop a sustainable waste management policy.
2. That, the Ministry establishes a Climate Change directorate domiciled at the ministry headquarters to provide advisory to all other departments

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in response to climate change issues. This will ensure that activities related to climate change are directed and regulated towards attaining environmental Vision 2050 whose aim is to have a decarbonized society.

3. Program on Tree growing and forest conservation at cost of Ksh 2.6 million.

That, the ministry is proposing to engage in tree planting in Kitui County. The Committee observed that the ministry is not keen on tree growing, a move that will lead to wastage of public funds because once the trees are planted there is no clear structure on how the exercise shall be supervised to ensure survival of the planted trees. Thus, the Committee recommends that the ministry partners with established institutions such as primary, secondary schools, vocational training centres, churches and other organized groups. This will ensure that the planted trees are watered and taken care of hence prudence in the use of the public funds and achievement of the climate change goals.

4. Installation of Solar Security Lights with an allocation of Ksh 20 million.

The committee observes that this is a good project and recommends that the allocation be shared equally to all the forty (40) wards such that each ward benefits with Ksh 0.5 million for a solar light.

5. Rural electrification of institutions and households in partnership with REREC and Kenya Power.

That, the Committee notes that the Ministry intends to allocate **Ksh 20 million** targeting 10,000 households to the above program. Upon further scrutiny, the Committee urges the Ministry to establish a structured way of identifying the beneficiaries in order to ensure the program is equitably distributed across the County.

Further, the Committee recommends the Ministry to create a cordial working relationship with the Kenya Power and Lighting Company (KPLC) for periodic maintenance works and avert the experienced delays in power extensions after payments are made by the County.

6. Policies and regulations

That, the Ministry hastens to develop the requisite environmental policies and regulations like charcoal management policy, mineral management policy and waste management policy. This will support the Governor's manifesto, ensure safe waste management practices, and also create additional revenue streams to support the County Budget.

6.9 CULTURE, GENDER, YOUTH, I.C.T, SPORTS AND SOCIAL SERVICES.

Hon. Speaker,

This ministry comprises six (6) departments namely; Culture, Gender, Youth, ICT, Sports and Social Services. The ministry's vision is to ensure a self-esteemed innovative socially and economically empowered society.

Hon. Speaker,

The Ministry of Culture, Gender, Youth, ICT, Sports, and Social Services through the AD FY 2024-2025 intends to develop sustainable social cultural product, gender mainstreaming, youth empowerment, promotion of e-government services, sustainable sports program and provision of social services using innovative information communication technologies through sound policy formulation and implementation.

Further to these activities, music and cultural infrastructure and creative arts in the county is part of the mandate.



Hon. Speaker, the Ministry intends to carry out a number of projects aiming at achieving the vision of the set goals and objectives. The Committee considered the proposed projects and made the following observations and recommendations: -

- i. Under the department of Youth, the project “**Purchase of ICT Networking and Communications Equipment**”, the Ministry plans to purchase ICT networking and communications equipment with an allocation of **Ksh 770,000**. Under the same project, the ministry also intends to equip youth empowerment/talent centres with an allocation of **Ksh 10,603,328**. The Committee considers this program is not a priority and recommends transfer of **Ksh 11,373,328** to support the CLIDP program.
- ii. Under the department of Sports, the project “**County Tournament in football (Talanta Hela)**” the committee observed that the project was captured twice with different allocations of **Ksh 4,639,800** and **Ksh 4,218,000** respectively. This is a double entry to this program and the Committee therefore, recommends the program with an allocation of **Ksh 4,218,000** be expunged, and the allocation be utilized to support the CLIDP program.
- iii. Under the department of Social Services, the program “**Groups Supported**” there is an allocation of **Ksh 2,679,000** for supplying groups with items for income generating activities. The committee observed that the ministry did not specify the activities to generate income and which groups would benefit from the program. The Committee considers this is not a priority and therefore, recommends



shelving of the program and the allocation be utilized to support the CLIDP program.

Hon. Speaker, the Committee further recommends that the other proposed projects and programs in the ministry be retained as submitted to the County Assembly.

6.10 FINANCE, ECONOMIC PLANNING AND REVENUE MANAGEMENT.

Hon. Speaker,

The Ministry of Finance, Economic Planning and Revenue Management is responsible for prudent financial management and sound economic planning for the County. The ministry is pivotal for coordination of development planning, mobilization of public resources and ensuring effective accountability for use of the resources for the benefit of Kitui County residents.

The ministry has six departments namely: Economic Planning, Administration, Finance and Accounting Services, Revenue, Internal audit and Procurement.

The ministry's mission is to promote and institutionalize a culture of sound economic planning and prudent financial management through planning, resource mobilization and control measures to achieve effective and efficient resource utilization.

Hon. Speaker,

This being the heartbeat of the County in terms of resource mobilization, planning and supervising the implementation of the County planned programs and projects, it has proposed a target for own source revenue at **Ksh 750 million** which is an increase from the previous financial year 2023/2024 of **Ksh 500 million**. The Committee finds this is an achievable

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target since the ministry has already surpassed the set target under the financial year 2023/2024.

It is on this basis that the own source revenue estimates have been increased from **Ksh 500 million** in FY 2023/24 with the ministry of health expected to collect the highest revenue amounting to **Ksh 408 million**, an increase of **Ksh 158 million** from the previous target. The Ministry of Finance, Economic Planning and Revenue Management is also expected to collect **Ksh 135 million**, a rise from the previous set target of **Ksh 99 million** in FY 2023/2024.

In order for the ministry to realize this target, the Committee recommends the ministry to:

1. Ensure that all revenue streams in the County are connected to the electronic revenue management system. Full automation of all revenue streams will ensure stability in revenue collection since the system is non-volatile to external factors unlike the semi automation being used at the moment.
2. Fast track the development and approval of a county revenue administration bill as soon as practicable. This shall provide a revenue collection framework which shall ensure that there is effectiveness, efficiency and transparency in revenue administration as well as collection.
3. Realize full implementation of the Finance Bill, the Directorate of enforcement that is domiciled in the Office of the Governor be fully equipped so as to provide the necessary support to the revenue reforms process in realizing the enhancement plan.

4. Enhance effective realization of county plans, a reliable revenue stream is imperative. The ministry should consider installing additional revenue booths in all the streets within the CBD and also conduct quarterly awareness revenue campaigns in all the forty (40) ward-headquarters.
5. To prevent delays in project implementation, the ministry of finance, economic planning and revenue management should ensure that county ministries develop a comprehensive annual workplan that will include an elaborate procurement plan and cash flow projection and strictly adhere to it as this will ensure timely project implementation.
6. The ministry should build technical and financial capacity of the local contractors so as to improve completion rate of projects.
7. The ministry should design and implement a comprehensive monitoring and evaluation system that will help in managing for impact and ensure high quality of works and services done.

6.11. AGRICULTURE AND LIVESTOCK.

Hon. Speaker,

This County Ministry consists of two departments, that is; Department of Agriculture and Fisheries and Department of Livestock Development and Apiculture. Both departments are geared towards enhancing agricultural production and food security, promotion of farm efficiency and productivity, sustainable land, livestock and agricultural resources use and management practices, promotion of irrigated agriculture as well as value addition and market access for improved food and nutrition security.

Hon. Speaker, the ministry has proposed projects and programmes under the ADP FY 2024-2025 whose aim is to enhance food security in the County.

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Hon. Speaker, the Committee went through the ministry's proposed priority projects and programmes, their budgetary allocations and made the following observations and recommendations: -

1. Under the department of Agriculture and Fisheries the project "**promote production of drought tolerance crops**", the ministry intends to procure and distribute drought tolerant crop seeds (90 MTs) and cotton pesticides at a cost of **Ksh 30 million**. The Committee observes that the ministry has not stated what type of drought resistant crops will be procured and which areas shall be supplied with what. The committee recommends zoning of areas according to the crops that do best in those particular areas and the allocation be shared equitably to those zones.
2. Under the project "**promote pests and disease management**", the ministry intends to procure and distribute 10,000 fruit-fly kits to fruit farmers with an allocation of **Ksh 5 million**. The Committee recommends that this program be retained and shared equitably to all 40 wards.

Hon. Speaker, the Committee recommends that the other proposed projects and programs in the ministry be retained as submitted to the County Assembly, and the issue of equity and equitability be applied to all proposed projects and programs so as to ensure all 40 wards in the County benefit equally.

6.12. LANDS, HOUSING AND URBAN DEVELOPMENT

Hon. Speaker

The Ministry of Lands and Physical Planning is comprised of the following units: namely Lands and Housing and Urban Development.

Key sectoral goals include, formulate and execute spatial, urban and other land use plans enabling high land resource productivity; develop efficient land use management system(s) for effective land management and revenue mobilization; facilitate a sustainable framework for affordable housing, promote and enhance sustainable urban development and management, work with National Government to implement housing development plans; produced updated valuation roll for land rates collection and verification; support effective urban development planning and improve on the infrastructure services in the urban area.

Hon. Speaker,

As a factor of production, land is critical to economic, social, political, and cultural development. Secure access to land and its sustainable use remains significantly important for employment creation, food security, and the socio-economic development of the county.

Hon. Speaker,

The housing situation in Kitui County is characterized by an acute shortage of affordable housing. This situation is exacerbated by the rapidly rising rural-urban migration in search of work, business opportunities, and modern living, as well as the low percentage of individuals within the county who are engaged in gainful economic activity.

Hon. Speaker,

The Committee on Finance and Economic Planning interrogated the ministry's proposed projects and programs and made the observations as well as recommendations;



1. The ministry of lands housing and urban development being a key ministry, has been allocated a total budget of **Ksh 182, 865,008**. The Committee finds this allocation is on the lower side compared to the functions that the ministry is supposed to undertake. The committee recommends that the allocation be reviewed under the ADP FY 2025/2026 and subsequently be increased to 3% from the 1% of the total budget it has been allocated in ADP FY 2024/2025. This will enable the ministry play its critical role in the realization of urbanization, land acquisition and affordable housing program.

Hon. Speaker, the Committee having gone through the other sector priorities recommends that the proposed projects and programmes in the ministry be retained as submitted to the County Assembly.

6.13. THE KITUI COUNTY PUBLIC SERVICES BOARD

Hon Speaker,

Section 57 of County Governments Act 2012 established County Public Service Board to be solely responsible for the management of human resource in the County.

The Board is a body corporate with perpetual succession and a seal capable of suing and being sued in its corporate name. It is composed of a Chairperson, Five Board Members and Board Secretary competitively appointed by the Governor with approval of the County Assembly. The second Kitui County Public Service Board was sworn in on 30th April 2021.

The Board's mission is to appoint qualified and competent County human resource, and promote high standards of professional ethics and accountability for excellent public service delivery.



Hon Speaker, the board has proposed plans that are geared towards enhancing provision of services to the citizens of Kitui and in such, the Committee went through the proposals and makes the following observation and recommendation: -:

- i. That strategic priorities, projects and programs of the sector under the scrutiny of the Committee are derived from the approved CIDP 2023-2027, they are realistic and if implemented as proposed, they will enhance quality, effective and efficient service delivery to the citizenry of Kitui County.

Thus, the Committee recommends the adoption of the sector's priorities, projects and programs as submitted to the County Assembly.

6.14. THE KITUI COUNTY ASSEMBLY SERVICES BOARD.

Hon. Speaker,

The County Assembly Services Board (CASB) exists to facilitate the Assembly to enhance oversight, representation and legislation as envisioned in Article 185 of the Constitution of Kenya 2010.

Hon. Speaker, the Assembly makes laws that are necessary for effective performance of the functions and exercise bestowed upon it. To realize this there is need to provide a conducive environment for the members and staff of Assembly and continuously ensure capacity building so as to enhance service delivery.

Hon. Speaker, The Committee went through the proposals for the County Assembly and adopted the proposals as submitted so as to ensure effective service delivery to the citizens of Kitui.

The Committee further recommends inclusion of the following; -

Report by the Committee on Finance and Economic Planning on the Consideration of the Annual

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1. Purchase of the following vehicles: -
 - i. Nissan X-trail.
 - ii. Isuzu mux (7seater).
 - iii. Toyota cross (1800 cc).
 - iv. One (1) Assembly bus.
 - v. Three (3) Toyota Land cruiser (13) seaters.
 - vi. Two (2) Assembly vans – 16-seaters.
 - vii. Two (2) double cabin pickups.
 - viii. Two (2) Toyota Fortuner vehicles.
 - ix. Forty (40) motorbikes for the forty Ward Offices.
 - x. Five (5) motorbikes for the Assembly Head Office.
2. Purchase of at least 3 acres of land within Kitui Municipality for Construction of other Assembly amenities e.g., MCAs Lounge and recreation centre, Gym, Swimming pool etc at a cost of Ksh 10 million.
3. Purchase of at least 3 acres of land for construction of MCA's ward office each at a cost of Ksh 5 million totaling to Ksh 200 million.
4. Construction of Modern Ward Offices for MCAs at a cost **Ksh 10 million** each totaling to **Ksh 400 million**. Each ward office shall entail the following aspects: -
 - (a) A complete office block with: -
 - i. MCA's main office. (With wardrobe and a washroom)
 - ii. A boardroom.
 - iii. MCA's Secretary office.
 - iv. Ward assistant office.
 - v. MCA's Personal assistant office.
 - vi. MCA's Messenger room.

- vii. Store and kitchenette.
 - (b) Waiting lobby (gazebo)
 - (c) Outside washrooms.
 - (d) Cabro compound of 100 by 100 feet for parking.
 - (e) Chain-link perimeter fence
 - (f) A gate and a signboard.
5. Upgrading of the Assembly to a Virtual and digital Assembly.
 6. Two (2) metallic containers for storage of documents and broken items.
 7. Purchase of at least 3 acres of land, within Kitui Municipality for construction of Speaker's residence at a cost of Ksh 10 million.
 8. Completion of office block.
 9. Completion of Speaker's residence.
 10. Drilling and equipping of County Assembly borehole.

6.15. KITUI MUNICIPALITY

Hon. Speaker,

Urbanization is an overpowering phenomenon with the world's population projected to be 60% urban by the year 2030. The high correlation between urbanization and economic growth is of critical interest to decision makers, especially aiming at harnessing the opportunities urbanization presents. Hence, SDG number 11 "to make cities and human settlements safe, inclusive, resilient and sustainable" is anchored on the need to optimize the opportunities in the urban areas for the benefit of the people.

Hon. Speaker,

The Urban Areas and Cities Act (UACA) 2011 is the legal anchorage for the creation of well planned, vibrant and efficient urban areas in Kenya. The Act in operationalizing the Constitution of Kenya 2010 and the County

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Governments Act 2012, provides that urban areas are of critical importance to the County Governments and as such should be managed in an efficient and effective manner with their own semi-autonomous management structure (towns and municipalities) to ensure quality service delivery. Hence, Kitui Municipality which is the Kitui County headquarters has its own administrative structure as required by law. The County Headquarters covers 587 Square Kilometers (former Kitui Municipality), with the core town covering 195 Square Kilometers. The core town population was about 137,844 (The Kenya Bureau of Statistics (KBS) census of 2019).

Hon. Speaker,

The County Annual development plan (ADP) FY 2024-2025 for the Kitui Municipality outlines the development priorities, objectives, and strategies for sector. Key amongst them includes; -

- i. Construction/ refurbishment of Non-Residential buildings
- ii. Updating business mapping within the Municipality
- iii. Municipal solid waste management
- iv. Purchase of specialized plant, equipment, and machinery.
- v. Infrastructure and civil works and construction.

Hon. Speaker, the Committee after scrutinizing sector Annual Development Plan FY 2024/2025 for Kitui Municipality, members adopted the proposed projects and programmes without any amendments.

6.16 MWINGI TOWN ADMINISTRATION.

Hon. Speaker,

Mwingi is a Town in Kitui County of Kenya. The Local Government Act Cap 265 of the Laws of Kenya gave the Minister jurisdiction over the area within

16 km radius. The importance of Mwingi Town derives from its significance as a revenue base and being one of the six Economic Zones in Kitui County. The justification for this is that: Mwingi town is a trade and commercial hub area of the County, given its location on the Nairobi – Garissa highway, proximity to Mui basin and the proposed LAPSSET transport corridor.

The mission of Mwingi town administration is to sustainably develop and manage Mwingi Town through ensuring stakeholder engagement, controlled land development, and delivering quality socio-economic, infrastructural and environmental services to the traders in, residents of, and travelers through, the town.

Hon. Speaker, Mwingi Town Administration comprises of the following five (5) Sections;

- i. Finance and Revenue Assurance;
- ii. Trade, Commerce and Industrialization;
- iii. Planning, Development Control,
- iv. Transport & Infrastructure; Administration and Corporate Services;
- v. Environment, Culture, Recreation, and Community Development.

Hon. Speaker, the Committee appreciates the key priorities, that the Mwingi Town Administration has proposed in the ADP FY 2024/2025 and adopts them without any amendments.

Hon. Speaker, of importance to note is that the Committee strongly recommends that the Mwingi municipality charter be fast tracked so as to enable Mwingi to benefit with the municipality allocations.



7.0 CONCLUSION

Hon. Speaker,

In conclusion, this Annual Development Plan FY 2024/2025 is a planning document that if properly implemented will significantly spur economic growth and development in the entire County. Our clarion call as members of Committee on Finance and Economic Planning to the CECM Finance, Economic Planning and Revenue Management is to ensure proper guidance in the implementation of the programmes and projects proposed in this development plan.

This will lead to the realization of the planned county development aspirations as envisaged in the third generation CIDP 2023-2027 and H.E Governor's Manifesto.

This Committee takes cognizant of myriad challenges experienced during implementation of the County's Development Programmes and Projects, but urges County ministries to develop comprehensive work plans with realistic procurement plan, cash flow projection coupled with comprehensive monitoring and evaluation system that will provide information for decision making impact and consequently ensure proper tracking of project and programme implementation.

Finally, this Committee appreciates what the County Government is doing through various County sectors to improve on service delivery and ensuring that there is equity on how the resources are shared so that the impact of devolution is felt at the grassroots. The Committee will endeavor to provide support to the County Government by providing the necessary advice and guidance through the recommendations made to the various ministries.



Annex I

ADOPTION OF THE REPORT

We Honorable Members of the Committee on Finance and Economic Planning have pursuant to Standing Order 190(5) adopted this report on the Consideration of the Kitui County Annual Development Plan for the period 2024-2025 held at Dillano Park Hotel, Mwingi and affix our signatures to affirm approval, confirmation, accuracy, validity and authenticity of the Report.

NAME	DESIGNATION	SIGN.
1. Hon Munyoki Mwinzi	Chairperson	
2. Hon Waziri B. Baraka	V/Chairman	
3. Hon Paul Maluki	Member
4. Hon Mary M. Musili	Member
5. Hon Nzavu Mwanzia	Member	
6. Hon Mary P. Ndumbu	Member	
7. Hon Benjamin N. Mulandi	Member	
8. Hon Peter K. Mwanza	Member	
9. Hon Munira Mohammed	Member
10. Hon. Grace Syoindo Mulandi	Member
11. Hon. David Masaku	Member	



THIRD COUNTY ASSEMBLY OF KITUI

MINUTES OF THE COMMITTEE MEETING ON FINANCE AND ECONOMIC PLANNING HELD ON 25TH SEPTEMBER, 2023 10.30 A.M AT DILLANO PARK HOTEL IN MWINGI.

PRESENT.

- | | |
|--------------------------|----------------|
| 1. Hon. Munyoki Mwinzi | Chairperson |
| 2. Hon Waziri Bakari | V. Chairperson |
| 3. Hon. Mary P. Ndumbu | Member |
| 4. Hon. Benjamin Mulandi | Member |
| 5. Hon. Paul Maluki | Member |
| 6. Hon. Nzavu Mwanzia | Member |
| 7. Hon. Munira Mohammed | Member |
| 8. Hon. David Masaku | Member |
| 9. Hon. Munira Mohamed | Member |

IN ATTENDANCE.

- | | |
|--------------------------------------|-------------------------|
| 1. Cyrus Kiema | Senior Clerk Assistant |
| 2. Dennis Makuthu
taking minutes) | Procedural Clerk (clerk |

AGENDA

1. Prayer
2. Communication from the Chair
3. Adoption of committee report on consideration of the County Annual Development Plan fy 2024-2025

MIN. (F&EP) 004ADP/2023

The meeting commenced with a prayer.

MIN. (F&EP) 005ADP/2023: COMMUNICATION FROM THE CHAIR.

The chairperson called meeting into order and welcomed the members to the day's meeting. He thanked them for attending and further informed them that the day's agenda was to adopt the committee's report on Consideration of the Kitui County Annual Development Plan for the F/Y 2024/2025.

MIN. (F&EP) 006ADP/2023: DELIBERATIONS AND APPROVAL OF THE KITUI COUNTY ANNUAL DEVELOPMENT PLAN FOR THE FY 2024/2025.


The Members were taken through the draft report, deliberated and adopted the same as the final copy for onwards transmission for tabling and subsequent adoption by the house, pursuant to standing Orders 190(5).

The Members then appended their signatures in a copy of the register (annex i) attached to the report in assertion with the content thereto.

MIN. (F&EP) 007ADP/2023: ADJOURNMENT

There being no other business, the chair adjourned the meeting at 12.45 p.m.

DENNIS MAKUTHU 
For: CLERK OF ASSEMBLY
COUNTY ASSEMBLY OF KITUI

CONFIRMED BY: 
HON. MUNYOKI MWINZI
CHAIRPERSON: FINANCE AND ECONOMIC PLANNING COMMITTEE.
COUNTY ASSEMBLY OF KITUI.

COUNTY GOVERNMENT OF KITUI



THE COUNTY ASSEMBLY THIRD ASSEMBLY- SECOND SESSION

PUBLIC PARTICIPATION ON THE KITUI COUNTY ANNUAL DEVELOPMENT PLAN (2024-2025)

Pursuant to provisions of Article 196(1)(b) of the Constitution of Kenya, 2010 and Section 105 1)(d) of the County Governments Act, 2012 and the Kitui County Assembly Standing Orders, the County Assembly of Kitui wishes to invite members of the public to attend the public participation sessions and give their views on the **Kitui County Annual Development Plan (2024-2025)** as per the schedule below: -

NO	DATE	TIME	SUB-COUNTY	VENUE
1	Wednesday, 13 th September, 2023	10.00 AM- 4.00 PM	Kitui Central, Kitui West and Rural Sub Counties	Kitui Multipurpose Hall
		10.00 AM -4.00 PM	Kitui South Sub County	Mutomo Chiefs' Camp
		10.00 AM -4.00 PM	Kitui East Sub County	AIC Zombe
2	Thursday, 14 th September, 2023	10.00 AM – 4.00 PM	Mwingi Central and Mwingi West Sub Counties	Mwingi Resource Centre
		10.00 AM -4.00 PM	Mwingi North Sub County	Kyuso Market Shed

A copy of the of the said document can be found on our website www.kituiassembly.go.ke.

One may as well submit a written memorandum with his/her views to the Office of the Clerk of Assembly or email us at kituiassembly@gmail.com latest by 14th September, 2023 during working hours.

E.M.A MUTAMBUKI
CLERK OF ASSEMBLY
COUNTY ASSEMBLY OF KITUI

