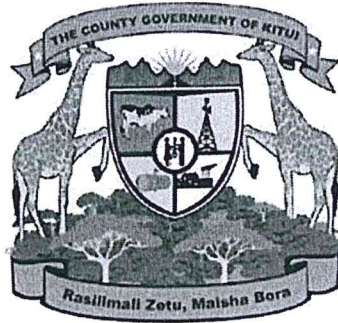


COUNTY GOVERNMENT OF KITUI



THE COUNTY ASSEMBLY

SECOND ASSEMBLY- (FIFTH SESSION)

COMMITTEE ON BASIC EDUCATION, TRAINING & SKILLS DEVELOPMENT.

REPORT ON THE INSPECTION EXERCISE OF THE YOUTH TRAINING PROGRAM AT MANYENYONI

**THE CLERK'S CHAMBER
P. O BOX 694 – 90200
COUNTY ASSEMBLY OF KITUI.**

MAY, 2021

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CHAPTER ONE

1.0 PREFACE

Mr. Speaker Sir,

It is my honour and pleasure to present to this House, the report by the Committee on Basic Education, Training and Skills Development on the Inspection Exercise of the Youth Training Program at Manyenyoni.

1.1 Committee Mandate

Mr. Speaker Sir,

The Committee derives its mandate from the provisions of the County Assembly Standing Order No. 190(5) and the Second Schedule to the Standing Orders, which defines the functions of the committee as to inter-alia; -

- i. Investigate, inquire into and report on all matters relating to the mandate, management, activities, administration, operation and estimates of the assigned department.
- ii. Make reports and recommendations to the County Assembly as often as possible, including recommendation of proposed legislation.
- iii. Study the programme and policy objectives of departments and the effectiveness of the implementation.

1.2 Committee Establishment and Membership

Mr. Speaker Sir,

The Committee comprises of the following members: -

- | | |
|---------------------------|--------------------|
| 1. Hon. Jefason N. Kiruru | - Chairperson |
| 2. Hon. Florence M. Singi | - Vice Chairperson |
| 3. Hon. Munyoki Mwinzi | - Member |
| 4. Hon. Jane Mutua | - Member |

- | | |
|----------------------------------|----------|
| 5. Hon. Philip Nguli | - Member |
| 6. Hon. Ruth Kyene | - Member |
| 7. Hon. Esther K. Ndile | - Member |
| 8. Hon. Andrew Ndisya Lusa | - Member |
| 9. Hon. Fredrick Nthuri | - Member |
| 10. Hon. Jacob Mbaya Kavolonza | - Member |
| 11. Hon. Beatrice Velesi Musyoka | - Member |

1.3 Acknowledgement

Mr. Speaker Sir,

The Committee extends its appreciation to the Offices of the Speaker and the Clerk of the Assembly for the support accorded to it to undertake this important exercise.

Mr. Speaker Sir,

I also wish to express my appreciation to the members of the committee who sacrificed their precious time to participate in this activity. Your commitment to service during the exercise was invaluable.

On behalf of the Committee, I have the honour to present the Report to the House for debate and subsequent adoption.

Thank You,

SIGNED 

(HON. JEFASON NGUI KIRURU, MCA –CHAIRPERSON)

DATE 17TH JUNE, 2021.....

CHAPTER TWO

2.0 BACKGROUND INFORMATION.

Mr. Speaker Sir,

Vocational Training Education falls under the County Ministry of Basic Education, ICT and Youth Development. The transition Authority (TA) transferred the functions to County Governments Vide Gazette Notice No.116 of February, 2013 and Gazette Supplementary Notice No.116 of 9th August 2013.

However, the implementation of these functions has continued to experience countless challenges in regard to the modalities of operationalization and management. It is against this backdrop that the Committee planned to undertake the oversight.

2.1 Terms of Reference for the exercise

Mr Speaker Sir,

In undertaking the inspection exercise, the Committee acted within the provisions of Article 185 (3) of the Constitution; - *“A County Assembly, while respecting the principle of the separation of powers, may exercise oversight over the County Executive Committee and any other County Executive organs;*

Mr. Speaker sir,

Terms of Reference for the exercise were to; -

- i. Ascertain whether the Centre is legally established, the viability and Sustainability of the Centre.
- ii. Establish the selection criteria used, equity and origin of youth being trained.

- iii. Ascertain whether there are appointment letters outlining the terms of engagement for all persons working at Centre including managers and supervisors.
- iv. Establish the training duration.
- v. Establish the revenue proceeds from the sale of the manufactured products.
- vi. Establish the source of raw materials, equipment used and whether the Centre uses County Government vehicles to ferry raw materials.

2.2 Methodology

The Committee's work was guided by the above terms of references and the following general methodologies of gathering data were adopted; -

- i. **Preparatory meetings;** Prior to the exercise, the committee held preparative meetings during which an itinerary was drawn.
- ii. **Site visit / Direct observations;** part of the data was gathered through direct observations.
- iii. **Recording of information;** this was done through physical writing and this information has been maintained for referencing.
- iv. **Meeting with the Chief Officer;** part of the information was gathered by having face to face communication with the Chief Officer and other key stakeholders like site Inspection Engineer and Supervisors.

CHAPTER THREE

3.0 COMMITTEE FINDINGS.

3.1 Site Visit to Manyenyoni

Mr. Speaker sir,

The Centre is located at the Manyenyoni Village in Kitui township ward, in a Five (5)-acre piece of land belonging to the County government part of which is currently occupied by Manyenyoni Resource Centre. There is also a proposal to link the centre to the existing Vocational Training Centres in the Sub Counties to use them as satellite points to leverage on established of administrative structures and to reduce on start-up expenses.

Currently, the Centre is administered by the Ministry of Basic education, ICT and Youth Development. The management of the centre is yet to be established since the Kitui Youth Skills and Enterprise Regulations anchored on the Kitui County Corporation Act, 2019 are yet to be approved by the County Assembly.

Mr. Speaker sir,

During the visit, Members were welcomed by the following staffs from the executive Arm of the County Government;

- i. Mr. Geoffrey Changangu - Chief officer Department of Youth Development.
- ii. Mr. Felix Charles - Trainer and Production manager who is also a Civil Engineer.
- iii. M/s Mary Munyao - A specialist in brick Making formerly working at Nyumbani homes.

Mr. Speaker Sir,

The Centre focuses on training of Youth and Production of concrete products such as cabro tiles, interlocking blocks, culverts among many others.

The Centre begun operating in February, 2020 with its primary focus being the training of Youth (apprenticeship). On inception, the Centre had manual machines and later advanced to semi-automatic ones which allowed for mass production of concrete products for sale.

Mr. Speaker Sir,

The County meets the Youth training expenses and the trainees cater for their lunch, transport and accommodation expenses.

Once the youth complete their two (2) months training, they are issued with a certificate. The Centre anticipates to collaborate with the National Industrial Training Authority (NITA) so as to issue certificates that are recognized nationwide. This will assist the youth when pursuing job opportunities in their future endeavors.

Mr. Speaker Sir,

The Centre is only able to absorb a few of the successful trainees as employees at the Centre where they earn an average of Kshs. 560 per day.

Once a buyer pays for the products, they are issued with a receipt by an attached revenue officer who also collects and banks the money to the Kitui revenue account. The employees' salaries are paid directly to their accounts.

CHAPTER FOUR

4.0 COMMITTEE GENERAL OBSERAVATIONS.

Mr. Speaker Sir,

Following keen scrutiny of the oral and written submissions on the centre, the committee made the following observations; -

i. Establishment of Manyenyoni.

The Committee established that the centre lacks legal framework for its establishment. Further, it was established in contravention of the acceptable legislative approval process as the same did not have budgetary allocations in the approved budget for 2019/2020 financial year.

The Kshs. 35 million and Kshs. 10 million used to establish the Centre was appropriated to clear pending bills, improvement and maintenance of the already established Vocational Training Centres across the County.

Further, the Chief officer was unable to account for funds allocated to Ministry from the Covid -19 conditional Grants to the County.

ii. Management and Administration of the Centre.

As far as the administration and management of the institution is concerned, the Chief Officer was not able to produce tangible data and documentation on the criteria used to appoint the Managers and Supervisors of the Institution.

Further interrogation unearthed that the entire management and administration team were political appointees by the Governor. The team includes Mr. Eric Ngilu and M/S purity Mutisya; personal Assistant to the Governor.

From the foregoing, it was difficult for the committee to establish their terms of employment, academic and professional qualifications or their roles and responsibilities.

iii. Selection criteria of the Employees.

The Committee noted that there has been unfair distribution of the training program/slots across the wards. This is against the constitution of Kenya Article 20 4(a) on the bill of rights.

Only a few wards were considered at the expense of the rest. There were no clear guidelines on admission criteria like examination and certification, course outline, duration of the course, basic academic qualifications.

iv. Production and Marketing

The committee was not issued with a document outlining the production chart to shows how the Centre intends to manufacture the product as stages, source and quantity of materials to be used and the tools they planned to use and quality control checks.

The centre does not observe the acceptable procurement process for supply of materials. The procurement of the raw materials such as cement and fuel of the delivery trucks was questionable since no supportive documentation like Local Purchase Order and work tickets were availed to the Committee.

Despite the centre realizing some revenue proceeds from the sale of the cabro and other products, the centre does not adhere to the principle of prudence in accounting since no dispatch orders books, delivery notes, bank slips and bank statements were availed for reference.

v. Training, Certification policy, Trainee's welfare, safety and security.

The committee established that there was no clear training and certification policy as regards to trainees and further noted that the training period allocated to trainees does not commensurate to the institutional course outline and output. Occupational health and safety of the trainees is not adequately addressed when it comes to the machines they use from day to day.

These prevailing conditions raises the concerns of whether the centre is solely a youth training institution or simply an opportunity created to offer cheap labour to the centre. Additionally, the Centre is not fenced thus not safe for the trainees and machines at the site.

vi. Sustainability and Viability of the project.

The committee noted that there was no legal framework for establishment of the Centre thus it was unable to guarantee viability and sustainability of the project in the long run.

CHAPTER FIVE

5.0 COMMITTEE RECOMMENDATIONS

i. Management and Administration of the Facility.

The committee recommends that the line Ministry **must** formulate and submit regulations to the Assembly for approval to legally establish the Centre as long as the centre continues to operate as a government entity.

The Ministry should also establish structured administration and management personnel to manage day to day activities.

ii. Examination and certification.

The committee recommends that the institution's administration to urgently avail a comprehensive training certification and accreditations details to Ministry of Basic Education, ICT and Youth Development for verification purposes.

iii. Criteria of selection.

The committee recommends establishment of a proper criterion of selecting the trainees. This will ensure trainees are equitably sourced from all wards in Kitui County whilst guiding on age, gender, people living with a disability (PLWD) and entry behavior.

iv. Safety and security of the trainee and the institution.

The committee recommends that the line ministry ensures that the welfare of the trainees is taken into account prior to admission.

Regulations addressing the welfare of trainees in training institutions should be developed and implemented to improve their working conditions.

Additionally, the management of the Centre to provide and install adequate safety and security measures to safeguard the trainees and the

government property in the institution as well as providing a conducive working environment for trainees.

v. Financial management, accountability and Inventory management.

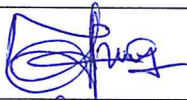


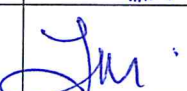




The Committee recommends audit of the centre by the Committee on Public Accounts and Investments since it lacks basic legal, management and accountability framework. In case of misappropriations of the public resources, further funding to the centre to be halted forthwith.

CONCLUSION.

In conclusion **Mr Speaker Sir**, the exercise was a success and this committee wishes to reiterate its commitment towards executing its mandate in respect to County Assembly Standing Orders No. 191 (5) and subject to the provisions of Article 185 (3) of the supreme law of Kenya.

The Committee request that this Honourable House to adopts the report for implementation.

We, Honorable Members of the Basic Education, Training and Skills Development Committee, do hereby append our signatures to affirm our approval and confirm accuracy, validity and authenticity of this report on Inspection exercise of the youth training on Block Making at Manyenyoni.

S/NO	NAME	DESIGNATION	SIGN
1.	Hon. Jefason N. Kiruru	Chairperson	
2.	Hon. Florence M. Singi	V/Chairperson	
3.	Hon. Andrew Ndisya Lusa	Member	
4.	Hon. Jacob Mbaya Kavolonza	Member	
5.	Hon. Munyoki Mwinzi	Member	
6.	Hon. Jane Mutua	Member	
7.	Hon. Philip Nguli	Member	
8.	Hon. Esther K. Ndile	Member	
9.	Hon. Fredrick Nthuri	Member	
10.	Hon. Ruth Kyene	Member	
11.	Hon. Beatrice Velesi Musyoka	Member	



Chief Officer, Mr. Geoffry Changangu briefing Members about the Interlocking bricks.



Manual Brick making machines.



Cabro blocks manufactured at Manyenyoni.