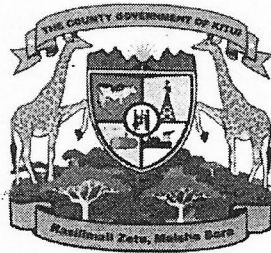


COUNTY GOVERNMENT OF KITUI



THE COUNTY ASSEMBLY

THIRD ASSEMBLY- FOURTH SESSION (2025)

COMMITTEE ON FINANCE AND ECONOMIC PLANNING

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REPORT ON CONSIDERATION OF THE KITUI COUNTY ANNUAL  
DEVELOPMENT PLAN FOR THE FINANCIAL YEAR 2026/2027

*Clerk*  
*Approved.*  
*[Signature]*  
*9/12/2025*

The Clerk's Chamber  
County Assembly of Kitui,  
Assembly Buildings,  
Kitui, Kenya

DECEMBER, 2025

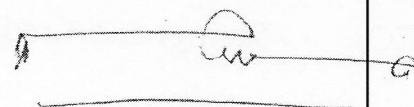
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## LIST OF ABBREVIATIONS

|        |   |
|--------|---|
| ADP    | -Annual Development Plan                              |
| AIC    | - African Inland Church                               |
| AIDS   | - acquired immunodeficiency syndrome                  |
| AMS    | -Agricultural Mechanization Services.                 |
| CECM   | -County Executive Committee Member                    |
| CCCI   | -Community Children Charitable Institutions           |
| CLIDP  | -Community Level Infrastructure Development Programme |
| CIDP   | -County Integrated Development Plan.                  |
| CFSP   | -County Fiscal Strategy Paper.                        |
| CG     | -County Government.                                   |
| CASB   | -County Assembly Service Board.                       |
| CBD    | - Central Business District.                          |
| COB    | - Controller of Budget.                               |
| CPSB   | -County Public Service Board.                         |
| ECDE   | -Early Childhood Development Education                |
| EIZs   | -Economic and Investment Zones                        |
| F/Y    | -Financial Year                                       |
| FIF    | - Facility Improvement Financing.                     |
| FLLOCA | - Financing Locally- Led Climate Action               |
| GIS    | -Geographic Information System                        |
| H.E    | -His Excellency                                       |
| IBAs   | -Important Bird Areas.                                |



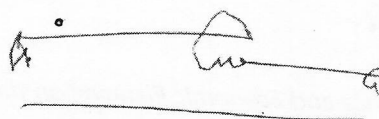


|          |   |
|----------|---|
| ICU      | -Intensive Care Unit.                                   |
| I.C.T    | -Information Communication Technology                   |
| IPHC     | -Inter-Pentecostal Holy Church                          |
| KBS      | -Kenya Bureau of Statistics                             |
| KCRH     | - Kitui County Referral Hospital                        |
| KIMWASCO | -Kiambere -Mwingi Water and Sanitation Company.         |
| KITWASCO | -Kitui Water and Sanitation Company.                    |
| KSHS.    | -Kenya Shillings  |
| KPLC     | -Kenya Power and Lighting Company                       |
| LAPSSET  | -Lamu Port, South Sudan, Ethiopia Transport Corridor    |
| MCA      | -Member of County Assembly                              |
| MSMEs    | -Micro, Small and Medium Enterprises.                   |
| MTC      | -Medical Training Centre                                |
| NSSF     | -National Social Security Fund                          |
| NAVCDP   | - National Agricultural Value Chain Development Project |
| OM       | -Operations and Maintenance.                            |
| OSR      | -Own Source Revenue                                     |
| PE       | -Personal Emoluments.                                   |
| PFMA     | -Public Finance Management Act                          |
| PLWD     | -Persons Living With Disabilities                       |
| PVC      | - Polyvinyl Chloride                                    |
| REREC    | -Rural Electrification & Renewable Energy Corporations  |
| SACCOs   | - Savings and Credit Cooperatives                       |

*[Signature]*



SDGs - Sustainable Development Goals.  
SHA - Social Health Authority.  
STI - Sexually Transmitted Infections  
S/N - Serial Number  
VTC - Vocational Training Centres  
WSP's - Water Service Providers.





## ANNEXURES

- i. Adoption of the report.
- ii. Minutes for approval of the report.
- iii. A letter inviting CECM, Finance, Economic Planning and Revenue Management.
- iv. Advertisement of public participation on the Kitui County Annual Development Plan FY 2026-2027
- v. Kitui County Annual Development Plan FY (2026-2027) public participation Reports.
- vi. Virtual Report
- vii. Public Memoranda



## FOREWORD

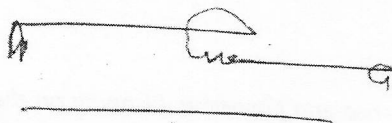
The Public Finance Management Act, 2012, under Section 126, obligates each County Government to prepare an Annual Development Plan (ADP) as a key instrument for planning and budgeting at the County level. The Plan outlines the programmes and projects proposed for implementation by the various County Departments during the Financial Year 2026/2027.

The Kitui County Annual Development Plan (ADP) for the Financial Year 2026/2027 was duly submitted to the County Assembly on Thursday, 28<sup>th</sup> August 2025, and subsequently committed to the Committee on Finance and Economic Planning during a sitting held on Wednesday, 5<sup>th</sup> November 2025 (afternoon session) for consideration and subsequent approval by the House.

In fulfilment of the constitutional requirement under Article 10 of the Constitution of Kenya, 2010, the Committee on Finance and Economic Planning subjected the ADP to public participation forums across different parts of the County to ensure that the views, priorities, and aspirations of the public were adequately captured.

Further scrutiny and consideration of the document were undertaken by the respective County Assembly Sectoral Committees, whose findings and recommendations have been incorporated into this report.

The programmes and projects outlined in the ADP are based on the Third Generation County Integrated Development Plan (CIDP) 2023–2027, as well as the Governor's manifesto, which highlights sixteen (16) key sector priority areas. These include: Agriculture; Water; Health; Education; Urban Development; Roads and Construction; Trade and Investment; Micro, Small and Medium Enterprises (MSMEs); Cooperative Societies; Tourism and Hospitality; Women, Youth, and Persons with Disabilities; Boda-Boda; Environment; Energy; Information, Communications, and Security.



The proposed total expenditure for the FY 2026/2027 Annual Development Plan stands at **Kshs. 13,957,333,749**, comprising **Kshs. 9,782,169,934** in recurrent expenditure (70%) and **Kshs. 4,175,163,815** in development expenditure (30%). The resource envelope for the financial year is projected at **Kshs. 13,957,333,749**. The Ministry of Health and Sanitation receives the largest portion of the budget at 31%, followed by the Office of the Governor with 16%, where the Community Level Infrastructure Development Projects (CLIDP), police stations, Ward offices, and insurance-related budgets are allocated. Other allocations include: County Assembly (8%); Ministry of Education, Training and Skills Development (7%); Ministry of Roads, Public Works and Transport (7%); Ministry of Finance, Economic Planning and Revenue Management (6%); Ministry of Agriculture and Livestock (5%); Ministry of Water and Irrigation (4%); Ministry of Trade, MSMEs, Innovation and Cooperatives (4%); and the Ministry of Energy, Environment, Forestry, Natural and Mineral Resources (4%). The County Treasury also projects an Own Source Revenue (OSR) of **Kshs. 1,095,700,000** as part of the total resource envelope.

The Ministry of Finance, Economic Planning and Revenue Management has identified challenges experienced during the implementation of the previous budget, the lessons learnt, and the proposed corrective measures. If these recommendations are implemented faithfully, they are expected to significantly enhance service delivery and strengthen the overall implementation framework within Kitui County.

In view of the above, it is anticipated that the successful execution of this Plan will propel the County towards the realization of its vision of becoming an empowered and prosperous County characterised by a high quality of life for its residents.



## 1.0 PREFACE

Hon. Speaker,

On behalf of the Members of the Committee on Finance and Economic Planning, it is my honour and privilege to present to this Honourable House the Report on the Kitui County Annual Development Plan (ADP) for the Financial Year 2026/2027.

Hon. Speaker,

The ADP serves as a preliminary budget document produced early in the budget-making process. It guides the County Executive in preparing the Budget Estimates, in accordance with Article 220(2) of the Constitution of Kenya, 2010 and Section 126 of the Public Finance Management (PFM) Act, 2012.

Hon. Speaker,


The Kitui County Annual Development Plan for the Financial Year 2026/2027 outlines the development projects and priorities that will inform the preparation of the Kitui County Fiscal Strategy Paper (CFSP) for FY 2026/2027 and the Annual Budget Estimates for the same period.

Hon. Speaker,

This statutory document was prepared and submitted pursuant to Section 126(2) of the Public Finance Management Act, 2012, which requires that the Annual Development Plan articulate the County Government's plans and priorities, and demonstrate how the County is responding to prevailing financial and economic conditions. The ADP is further required to outline the programmes to be implemented, each of which should include:

- i. The strategic priorities to which the programme will contribute;
- ii. The services or goods to be delivered, including specific targets;
- iii. Measurable indicators of performance, where feasible;
- iv. The budget allocated to the programme;

Report by the Committee on Finance and Economic Planning on the Consideration of the Annual Development Plan for the Financial Year 2026/2027



- v. The implementation timeline; and
- vi. The key outputs or expected impact.

**Hon. Speaker,**

Section 126(1)(d) and (e) of the PFM Act, 2012 further requires the ADP to specify payments to be made on behalf of the County Government, including details of grants, benefits and subsidies, and to describe any significant capital developments. In addition, the Plan must include a comprehensive description of proposals relating to the development of physical, intellectual, human and other resources of the County, with measurable indicators where feasible, and a summary budget in the prescribed format, together with any other matters required by the Constitution.

**Hon. Speaker,**

The same section also requires the County Executive Committee Member (CECM) responsible for planning to submit the Development Plan to the County Assembly for approval and thereafter forward a copy to the Office of the Controller of Budget (COB). Furthermore, Section 126(4) obligates the CECM to publish and publicize the ADP within seven days of its submission to the County Assembly.

It is on this basis, and pursuant to the provisions of Section 126 of the PFM Act, that the County Executive Committee Member (CECM) for Finance, Economic Planning and Revenue Management prepared and submitted the Kitui County Annual Development Plan for the Financial Year 2026/2027 for approval on Thursday, 28<sup>th</sup> August 2025. The document was subsequently committed to the Committee on Finance and Economic Planning through a communication from the Honourable Speaker during a sitting held on Wednesday, 5<sup>th</sup> November 2025 (afternoon session).

**Hon. Speaker,**



During its consideration of the Annual Development Plan for FY 2026/2027, the Committee paid particular attention to the priority programmes of greatest interest to the citizens of this County. This was informed by the recommendations submitted by the Sectoral Committees and the views and suggestions expressed by members of the public during public participation forums conducted across various parts of the County, as outlined hereunder:

**Day One: Monday, 17<sup>th</sup>/11/2025**

- i. Mwingi North Sub-County-Tseikuru Resource Centre-(Tseikuru Ward).
- ii. Mwingi Central Sub-County- Mwingi Resource Centre- (Kivou Ward).

**Day Two: Tuesday, 18<sup>th</sup>/11/2025**

- i. Mwingi West Sub-County -TSC Hall- (Migwani Ward).
- ii. Kitui West Sub-County- A.I.C Kauwi- (Kauwi Ward).

**Day Three: Wednesday, 19<sup>th</sup>/11/2025**

- i. Kitui East Sub-County- A.I.C Zombe- (Zombe/Mwitika Ward).
- ii. Kitui South Sub-County- Mutomo Chief's Camp-(Mutomo/Kibwea Ward).

**Day Four: Thursday, 20<sup>th</sup>/11/2025**

- i. Kitui Rural Sub-County- Kanyangi Market Shed-(Kanyangi Ward).
- ii. Kitui Central Sub-County- Sokomoko IPHC Church- (Kyangwithya West Ward).

**Day Five: Friday, 21<sup>st</sup> /11/2025**

- An interactive Virtual meeting on the Google Meet platform vide link <https://meet.google.com/pxm-hdhc-luj> held at Parkside Villa Hotel in Kitui town from 10:00 pm to 12:00 pm.

After the completion of the exercise, the reports for these public participation centres were compiled. *(Annexure v).*



Thereafter, all the sectoral Committees retreated to Weston Hotel in Langata, Nairobi City County from Monday 1<sup>st</sup> to Wednesday 3<sup>rd</sup> December 2025 to examine and interrogate their respective sector proposed programs and projects and subsequently present a report on the same to the Committee on Finance and Economic Planning.

Upon receiving the sectoral Committees' recommendations, the Committee on Finance and Economic Planning reviewed the ADP FY 2026-2027, taking into consideration the public participation reports, virtual meeting report, and two public memoranda (*See Annexure VII*) together with the sectoral reports and compiled this report for adoption by this house.

### 1.1 Committee Membership

**Hon. Speaker,**

The Sectoral Committee on Finance and Economic Planning was established pursuant to the County Assembly of Kitui Standing Orders (Second Edition), Standing Order No. 190 and is constituted as follows:

- |                                 |                    |
|---------------------------------|--------------------|
| 1. Hon. Daniel Kimanzi Muange   | – Chairperson      |
| 2. Hon. Waziri Bakari           | – Vice-Chairperson |
| 3. Hon. Mary P. Ndumbu          | –Member            |
| 4. Hon. David Masaku Munyau     | –Member            |
| 5. Hon. Paul Maluki             | –Member            |
| 6. Hon. Benjamin Mulandi        | –Member            |
| 7. Hon. Peter Kitonyo Mwanza    | – Member           |
| 8. Hon. Priscilla Martha Makumi | – Member           |
| 9. Hon. Sammy Munyithya         | – Member           |
| 10. Hon. Munira Mohamed         | – Member           |
| 11. Hon. Grace Syoindo Mulandi  | – Member           |



## 1.2 Committee's Mandate

Hon. Speaker,

The Sectoral Committee on Finance and Planning derives its mandate from the provisions of the County Assembly of Kitui Standing Order No. 190(5) and the second schedule to the same Standing Orders, which defines the functions of the Committee as follows:

- i. Investigate, inquire into and report on all matters relating to the mandate, management, activities, administration, operation and estimates of the assigned department;
- ii. Study programs and policy objectives of departments and the effectiveness of the implementation;
- iii. Study and review all county legislation referred to it;
- iv. Study, assess and analyse the relative success of departments as measured by the results obtained as compared with their stated objectives;
- v. Investigate and inquire into all matters relating to the assigned departments as they may deem necessary, and as may be referred to them by the County Assembly;
- vi. To vet and report on all appointments where the constitution or any law requires the County Assembly to approve, except those under Standing Order 185 (Committee Appointments); and
- vii. Make reports and recommendations to the county assembly as often as possible, including recommendations of proposed legislation.

  
\_\_\_\_\_

## 2.0 ACKNOWLEDGEMENT

Hon. Speaker,

I take this opportunity to convey my sincere appreciation to the Office of the Speaker of the County Assembly of Kitui and that of the Clerk of the Assembly for the logistical support extended to the Committee throughout this exercise. Their facilitation greatly enabled the Committee to undertake its mandate and to deliver this Report within the required timelines.

Hon. Speaker,

I further extend my gratitude to the dedicated Honourable Members of this esteemed Committee who, despite their demanding schedules, availed themselves and made invaluable contributions to this Report. Their commitment and diligence were instrumental in the successful completion of this assignment.

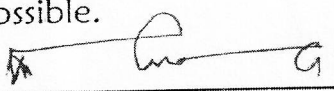
Hon. Speaker,

Allow me also to expressly acknowledge the staff of the Assembly assigned to the Committee, whose technical guidance, professional support, and diligence in the compilation of this Report contributed significantly to its quality and completeness.

Finally, the Committee wishes to register its appreciation to the Sectoral Committees of this Honourable House for their constructive input, as reflected in the Sectoral Reports submitted to this Committee.

Hon. Speaker,

The Committee remains grateful for all the support and contributions that made this Report possible.

SIGNATURE  DATE 8/12/2025

HON. DANIEL KIMANZI MUANGE- MCA

CHAIRPERSON, COMMITTEE ON FINANCE AND ECONOMIC PLANNING

COUNTY ASSEMBLY OF KITUI.



This report is compiled by:

- |                        |                           |
|------------------------|---------------------------|
| 1. Mr. Cyrus Kiema     | - Senior Clerk Assistant. |
| 2. Mr. Swazuri Makuthu | - Clerk Assistant II      |
| 3. Benjamin Muimi      | - Clerk Assistant II      |
| 4. Mr. Onesmus Titus   | - Fiscal Analyst II       |
| 5. Mr. Douglas Mutua   | - Hansard Reporter II     |



A handwritten signature consisting of a horizontal line with a stylized, looped flourish in the center, ending in a small circle on the right.



### 3.0 BACKGROUND

#### 3.1 Underpinning Legal Framework for the Annual Development Plan FY 2026 -2027.

##### 3.1.1 The County Government Act, 2012

###### (a) Section 102 provides for the principles of planning and development facilitation

The principles of planning and development facilitation in a County shall: -

- i. Integrate national values in all processes and concepts;
- ii. Protect the right to self-fulfillment within the county communities and with responsibility to future generations;
- iii. Protect and integrate the rights and interests of minorities and marginalized groups and communities;
- iv. Protect and develop natural resources in a manner that aligns national and county government policies;
- v. Align county financial and institutional resources to agreed policy objectives and programs;
- vi. Engender effective resource mobilization for sustainable development;
- vii. Promote the pursuit of equity in resource allocation within the county;
- viii. provide a platform for unifying planning, budgeting, financing, programme implementation and performance review; and
- ix. Serve as a basis for engagement between county government and the citizenry, other stakeholders and interest groups

###### (b) Section 103 provides for the Objectives of County Planning

The objectives of county planning shall be to: -



- a. Ensure harmony between national, county and sub-county spatial planning requirements;
- b. Facilitate the development of a well-balanced system of settlements and ensure productive use of scarce land, water and other resources for economic, social, ecological and other functions across a county;
- c. Maintain a viable system of green and open spaces for a functioning ecosystem;
- d. Harmonize the development of the county communication system, infrastructure and related services;
- e. Develop urban and rural areas as integrated areas of economic and social activity;
- f. Provide the preconditions for integrating underdeveloped and marginalized areas to bring them to the level generally enjoyed by the rest of the county;
- g. Protect the historical and cultural heritage, artefacts and sites within the County;
- h. Make reservations for public security and other critical national infrastructure and other utilities and services;
- i. Work towards the achievement and maintenance of a tree cover of at least ten per cent of the land area of Kenya as provided in Article 69 of the Constitution; and
- j. Develop the human resource capacity of the County.

**(c) Section 104 provides for the Obligations to plan by the County; decrees that: -**

1. A county government shall plan for the county, and no public funds shall be appropriated outside a planning framework developed by the County Executive Committee and approved by the County Assembly.



2. The County planning framework shall integrate economic, physical, social, environmental and spatial planning.
3. The County government shall designate County departments, cities and urban areas, sub-counties and Wards as planning authorities of the County.
4. To promote public participation, non-state actors shall cooperate in the planning process with all authorities.
5. County plans shall be binding on all sub-county units for developmental activities within the County.

(d) Section 105 provides for the Planning for the County that; (1) A.

**County planning unit shall be responsible for: -**

- a) Coordinating integrated development planning within the county;
- b) Ensuring integrated planning within the county;
- c) Ensuring linkages between County plans and the national planning framework; and
- d) Ensuring meaningful engagement of citizens in the planning processes
- e) Ensuring the collection, collation, storage and updating of data and information suitable for the planning process; and
- f) Ensuring the establishment of a GIS-based database system

### **3.1.2 The Public Finance Management Act 2012**

Section 125(1) provides that the budget process for County government in any financial year shall consist of the following: -

- i. Integrated development planning process, which shall include both long-term and medium-term planning;
- ii. Planning and establishing financial and economic priorities for the county over the medium term;

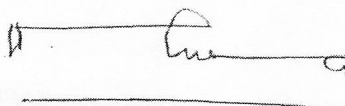


- iii. Making an overall estimation of the County government's revenues and expenditures;
- iv. Adoption of County Fiscal Strategy Paper;
- v. Preparing budget estimates for the County government and submitting estimates to the County Assembly;
- vi. Approving of the estimates by the county assembly;
- vii. Enacting an appropriation law and any other laws required to implement the County government's budget;
- viii. Implementing the county government's budget; and
- ix. Accounting for, and evaluating, the County government's budgeted revenues and expenditures

**b) County government to prepare a development plan**

"126. (1) Every county government shall prepare a development plan in accordance with Article 220(2) of the Constitution it is noteworthy that the ADP shall include: -

- a) Strategic priorities for the medium term that reflect the county government's priorities and plans;
- b) A description of how the county government is responding to changes in the financial and economic environment;
- c) Programmes to be delivered with details for each programme of—
  - i. The strategies and priorities to which the programme will contribute;
  - ii. The services or goods to be provided;
  - iii. Measurable indicators of performance where feasible; and
  - iv. The budget allocated to programmes.



- d) Payments to be made on behalf of the county government, including details of any grants, benefits and subsidies that are to be paid;
- e) A description of significant capital developments;
- f) A detailed description of proposals with respect to the development of physical, intellectual, human and other resources of the county, including measurable indicators where those are feasible;
- g) A summary budget in the format required by regulations; and
- h) Such other matters as may be required by the Constitution or this Act.

(2) The County Executive Committee member responsible for planning shall prepare the development plan in accordance with the format prescribed by regulations.

(3) The County Executive Committee Member responsible for planning shall, not later than the 1st of September in each year, submit the development plan to the County Assembly for its approval, and send a copy to the Commission on Revenue Allocation and the National Treasury.

(4) The County Executive Committee member responsible for planning shall publish and publicize the annual development plan within seven days after its submission to the county assembly.

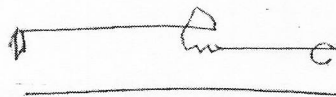


#### 4.0 CHALLENGES EXPERIENCED DURING IMPLEMENTATION OF THE PREVIOUS ADP FY 2024/25.

Hon. Speaker,

The Committee notes that the County Government has continued to face a number of challenges during the implementation of previous Annual Development Plans (ADPs). These challenges are as follows:


- i. Inadequate financial resources to meet the rising demand for development projects by the public.
- ii. Delayed disbursement of funds by the National Treasury, which in turn affects the timely implementation of planned programmes and projects.
- iii. Low absorption of development funds, often necessitating supplementary budgets and resulting in shifts in project priorities.
- iv. The vast geographical size of the County, which significantly increases the cost-of-service delivery, particularly in areas such as ambulance referral services, cold chain management, and general service provision.
- v. Frequent breakdown of medical equipment in health facilities, leading to interruptions in diagnostic services.
- vi. High electricity costs at Kiambere–Mwingi and Masinga–Kitui treatment and pumping stations, resulting in overspending to meet electricity subsidy requirements.
- vii. Encroachment and insecurity, particularly within the National Reserve and other protected areas, which continues to impede development efforts.
- viii. Poorly distributed, unreliable, and inadequate rainfall, contributing to recurrent droughts across various parts of the County.
- ix. Inadequate water sources, leading to low-yielding boreholes and insufficient water supply.



- x. Insufficient involvement of Sub-County and Ward Administrators in project site handover and inspection, which has undermined effective local oversight, project monitoring, and quality assurance.

**Hon. Speaker,**

These challenges highlight the need for strengthened planning, coordination, and resource mobilization to ensure effective implementation of future development programmes across the County.

  
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## 5.0 COMMITTEE GENERAL FINDINGS AND RECOMMENDATIONS.

Hon. Speaker,

Upon detailed scrutiny of the Kitui County Annual Development Plan for the Financial Year 2026/2027, the Committee identified several pertinent issues and hereby presents the following general observations and recommendations:

### 1. Compliance with Legal Requirements and Stakeholder Engagement:

The Committee notes that the document substantially complies with the relevant legal provisions governing County planning processes. It further acknowledges that the preparation of the Plan involved extensive engagement with key stakeholders, thereby enriching the budget planning process. The Plan also reflects awareness of prevailing socio-economic realities within the County, as evidenced in the prioritization of programmes and projects.

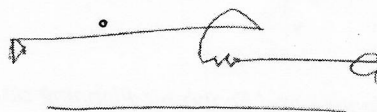
### 2. Identification of Implementation Challenges and Lessons Learned:

The Committee appreciates that the County Treasury has clearly outlined the challenges encountered during the implementation of the previous ADP, together with the lessons learned and corresponding recommendations. The Committee considers this a valuable evaluative tool, noting that faithful implementation of the recommendations will significantly improve service delivery and overall development outcomes in Kitui County.

### 3. Resource Envelope for FY 2026/2027:

The Committee notes that the resource envelope for the ADP FY 2026/2027 is projected at Kshs. 13,957,333,749, comprising Kshs. 9,782,169,934 (70%) for recurrent expenditure and Kshs. 4,175,163,815 (30%) for development expenditure.

### 4. Adherence to Development Expenditure Threshold:



The Committee further observes that the allocation of 30% to development expenditure is consistent with the minimum threshold prescribed under Section 107(2) (b) of the Public Finance Management Act, 2012.

**5. Own Source Revenue (OSR) Projections:**

The County Treasury projects an Own Source Revenue (OSR) target of **Kshs. 1,095,700,000** as part of the total resource envelope. The Committee considers this target realistic and achievable, particularly upon the enactment of the **Facilities Improvement Financing (F.I.F.) Bill**, the full operationalization of the **Kitui County River Basins Sand Utilization and Conservation Act, 2024**, and the complete automation of revenue collection systems.

**Hon. Speaker,**

These observations and recommendations are presented in the spirit of strengthening the County's planning, budgeting, and implementation frameworks for the benefit of the people of Kitui County.



## 6.0. COMMITTEE SPECIFIC RECOMMENDATIONS ON THE COUNTY MINISTRIES.

Hon. Speaker,

The Committee on Finance and Economic Planning undertook a thorough and meticulous review of the projects and programmes proposed under each County spending sector. Arising from this scrutiny, the Committee made several key observations and formulated corresponding recommendations, which are hereby presented as follows:

### 6.1 OFFICE OF THE GOVERNOR.

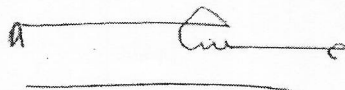
Hon. Speaker,

The Office of the Governor remains steadfast in its commitment to providing effective leadership, strategic vision, and clear policy direction for the County. It further seeks to ensure efficient and prudent management of public resources, inclusive service delivery, equitable development, and the attraction of investment aimed at enhancing livelihoods and improving the quality of life for all the people of Kitui County.

The mission of the Governor's office is to provide efficient County services and foster an enabling environment for inclusive and sustainable socio-economic development, thereby securing improved livelihoods for all residents.

Hon. Speaker,

In pursuit of this mandate, the Office of the Governor has proposed several projects and programmes for implementation in the Financial Year 2026/2027. Accordingly, the Committee makes the following observations and recommendations: –



1. The Office of the County Attorney should be expressly provided for in the ADP for FY 2026/2027, with corresponding budgetary allocations, noting that it is fully incorporated into the CIDP 2023–2027. This provision will enable the Office to effectively and efficiently carry out its mandate as stipulated under the Office of the County Attorney Act, 2020, including legal advisory services, legislative drafting, and legal representation. It will also ensure compliance with Section 26 of the Act, which requires the County Government to provide adequate facilities for the efficient functioning of the Office.

Accordingly, the Committee recommends that the County Assembly expedite the approval process for appointing the County Attorney, as outlined in the Office of the County Attorney Act, 2020.

2. On the **Community Level Infrastructure Development Program (CLIDP)**, which has been allocated Kshs. 750 million, the Committee notes with appreciation that since the advent of devolution, this programme has achieved remarkable success and has delivered impactful projects directly to vulnerable and deserving communities.

**Hon. Speaker**, the programme has significantly transformed livelihoods and expanded income-generating opportunities for women, the youth, and other disadvantaged groups. Despite these notable achievements, the County Government has not substantially enhanced the program's budgetary allocation in a manner commensurate with its proven community benefits and the increasing public demand.

In light of ensuring that the program continues touching the lives of many residents in the County, the Committee recommends that the proposed allocation be increased from **Kshs. 750 million to Kshs. 1.2 billion**, to ensure



that each of the 40 wards receives an allocation of **Kshs. 30 million**. Subsequently, the Committee recommends that, since the CFSP provides the resource envelope and overall strategic direction for County spending, while the ADP specifies the individual projects to be financed within that envelope, the Committee on Administration and Coordination of County Affairs in consultation with the County Budget and Appropriations Committee during the consideration of the CFSP FY 2026/2027 should guide on which sector programmes may be collapsed or deprioritized to create fiscal space for funding the CLIDP in FY 2026/2027 as envisioned in section 117 5(b) of the PFM Act, 2012.

**Hon Speaker,**

Further, the Committee recommends the adoption and approval of the remaining programmes as submitted to the County Assembly.

## **6.2 OFFICE OF THE DEPUTY GOVERNOR.**

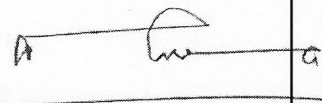
**Hon. Speaker,**

The office of the deputy governor as currently constituted comprises two departments;

- i. Performance Contracting, Disaster and Emergency Services Department.
- ii. Tourism, Hospitality and Game Reserves Department.

The ministry's vision is to make Kitui County an integral part of the national tourism circuit and promote quality service delivery and disaster risk management services. The Committee having considered the proposed strategies, projects and programs for the two entities makes the following recommendations: -

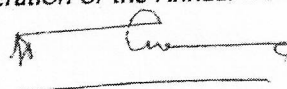
1. That the Ministry's budgetary allocation be increased to carry out public sensitization on matters of disaster risk reduction, preparedness, response and recovery;





2. That the Ministerial development budget be increased for purchase of a Rescue Team Vehicle to respond to emergencies;
3. That the Ministry allocates enough funds to purchase firefighting Engine for prompt response in case of emergencies;
4. The Ministry completes Emergency Response Centre's Hostel and increases the proposed allocation of Kshs. 5M for installation of ICT infrastructure for emergency response to Kshs. 12M. This is geared towards completion and operationalization of the Emergency Response Centre as well as real time monitoring and response to emergencies.
5. That all projects approved in the ADP be consistently reflected in the final budget estimates to curb the recurring challenge of omissions during the budgeting process, which continues to hinder tourism development.
6. That the development allocation for the Department of Tourism, Hospitality and Game Reserves be increased beyond the proposed Kshs. 24,269,719 to ensure meaningful progress on flagship and revenue-generating projects.
7. That the County prioritizes investment in high-return tourism attractions such as Mutomo Reptile Park, Kalundu Eco Park, Mwingi and South Kitui National Reserves, to stimulate domestic tourism and strengthen County revenue streams.
8. That reallocate Kshs. 4 million from the Establishment of Kanyonyoo Wildlife Conservancy project and Kshs. 2 million from the Policy Formulation, MoUs, Bills and Management Plans project for the completion and operationalization of the Mutomo Reptile Park, raising its total allocation to Kshs. 8.5 million to fast-track full functionality.

Hon. Speaker,





Upon thorough examination of the sectoral programmes, the Committee unanimously recommends the approval of the remaining projects and programmes proposed in the ADP for FY 2026/2027 as submitted.

### 6.3 MINISTRY OF WATER AND IRRIGATION.

**Hon. Speaker,**

The broad strategic priorities of this Ministry are geared towards expanding access to adequate, safe, affordable, and sustainable water supplies for domestic use, livestock, and agricultural production, thereby strengthening food and water security across the County.

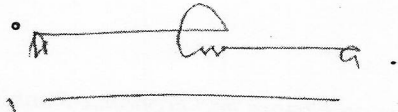
**Hon. Speaker,**

The Ministry envisions a County where all residents enjoy sustainable, clean, safe, and affordable water for household use and irrigated agriculture. To realise this vision, the Ministry's mission is to facilitate and develop effective and efficient water and irrigation solutions as key enablers of economic growth and social transformation.

**Hon. Speaker,**

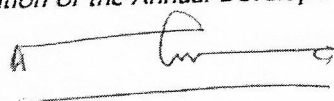
The Committee on Finance and Economic Planning has undertaken a comprehensive review of the Ministry's proposed projects and programmes. In the course of this examination, the Committee made several observations and formulated corresponding recommendations, which are presented as follows: –

1. The Committee observed that, under Water Resources Development, the Ministry proposes to enhance water accessibility for domestic use, facilitate flood control, and reduce the distance to water sources through:
  - i. Construction of sump wells and subsequent pipeline extensions allocated **Kshs. 144,000,000;**
  - ii. Construction of sand dams allocated **Kshs. 48,000,000;** and



iii. Drilling, equipping, and solarization of boreholes with a total allocation of **Kshs. 90,000,000**.

2. The Committee noted that the Ministry has allocated **Kshs. 30,000,000** for drilling of boreholes, **Kshs. 40,000,000** for equipping boreholes with solar systems, and **Kshs. 20,000,000** for solarisation of boreholes. These interventions will increase access to water for both residents and livestock, reduce distances travelled to water sources, and lower operational costs where boreholes currently rely on electricity or fuel.
3. The Committee also observed that **Kshs. 10,000,000** has been allocated for pipeline extensions, which will significantly reduce the distance residents' travel to access water, improve convenience, and enhance water utilization for domestic and productive purposes.
4. Under Water Supply Sustainability, specifically subsidies for KITWASCO and KIMWASCO, the Committee noted an allocation of **Kshs. 50,000,000** aimed at ensuring reliable and affordable water provision.
5. The Committee further observed that the Ministry proposes to strengthen Water Management Committees through an allocation of **Kshs. 2,000,000** for capacity-building across all sub-counties.
6. The Ministry has allocated **Kshs. 48,000,000** for the construction of sand dams, which will increase water retention and enhance farm productivity through supplemental irrigation.
7. Under Small-Scale Cluster Irrigation Development, the Committee noted an allocation of **Kshs. 50,151,840** for the construction of cluster irrigation schemes, a measure expected to enhance farm productivity and improve household incomes.






8. The Committee observed that the Ministry intends to enhance horticultural production through solar-powered irrigation, with **Kshs. 5,000,000** allocated for procurement, testing, and distribution of high-discharge solar pumps. The Committee commends this initiative but recommends that the Ministry provide specific details on where the pumps will be installed and submit a comprehensive list of the intended beneficiaries.
9. The Committee also observed the need for the Department of Irrigation to expand cluster irrigation interventions, noting that previously constructed clusters have significantly improved farm productivity, created employment opportunities, and enhanced local livelihoods.

Hon. Speaker,

To ensure effective realization of the proposed programs and projects by the sector ministry, the Committee makes the following recommendations:

1. That the Ministry of Water and Irrigation prioritize the equipping and operationalization of already drilled boreholes, and ensure that each of the forty (40) wards equitably benefits from the proposed borehole drilling programme funded to the tune of **Kshs. 30,000,000**.
2. Under the construction of sand dam projects across the County, the Committee unanimously considers this a commendable initiative and recommends that the Ministry undertake the rehabilitation and repair of previously constructed earth dams, many of which have been adversely affected by recent rains.
3. The Committee appreciates the Ministry's efforts to enhance food security in Kitui County and to improve farm productivity through the development of cluster irrigation systems and solar-powered irrigation. In this regard, the Committee recommends that the Department of Irrigation be supported in

  
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expanding cluster irrigation initiatives to boost agricultural productivity, raise household incomes through supplementary irrigation, and create employment opportunities for the youth and the wider county populace.

4. The County Government, through the Ministry of Water and Irrigation, should explore partnerships with the National Government to facilitate the replacement of ageing pipeline extensions (KITWASCO AND KIMWASCO) with modern PVC pipes.

5. Finally, the Committee advises that, moving forward, the Ministry should prioritize water harvesting technologies such as rock catchments, mega water pans, and runoff harvesting, given that reliance on borehole drilling has increasingly become unsustainable due to declining aquifer levels and low yield in many newly drilled boreholes.

**Hon. Speaker,**

upon thorough examination of the sectoral programmes, the Committee unanimously recommends the approval of the remaining projects and programmes proposed in the ADP for FY 2026/2027 as submitted.

#### **6.4 MINISTRY OF BASIC EDUCATION, TRAINING AND SKILLS DEVELOPMENT**

**Hon. Speaker,**

It is important to note that the Ministry has two departments, namely: the Department of Basic Education (Early Childhood Development education) and the Department of Training and Skills and Youth Development, which covers skills training in Vocational Training Centres (VTCs and home craft centres).

The Ministry is headed by the County Executive Committee Member, under her are two Chief Officers, one in charge of Basic Education and Administration, while the other is in charge of Training and Skills development



Ministry staff comprises two (2) Directors, two (2) Deputy Directors, three (3) Assistant Directors, 1,688 ECDE Teachers, 116 VTC Instructors and 12 field officers in addition to other categories of staff (Support Staff).

**Hon. Speaker,**

The Ministry's mission is to promote quality education and training, access, retention, and transition from ECDE, and to enhance relevant training and skills development programs for sustainable livelihoods.

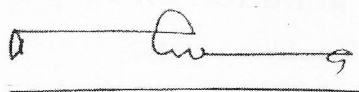
Therefore, in her endeavour to do so, the Ministry has proposed several projects and programs geared towards ensuring that the mission is achieved.

To this end, the Committee made the following observations, which form the basis of her recommendations;

1. That over the past and current financial years, the Ministry has been underfunded, considering the crucial role it plays in the basic education of the young learners, as well as the technical skills it offers to trainees in the County Vocational Centres. Most of her development projects have been allocated inadequate budgets; thus, the performance of the Ministry will be negatively impacted. Therefore, the Committee recommends that the Ministry of Finance, Economic Planning and Revenue Management consider an increase in resource allocation to this Ministry to ensure that essential services are delivered to the residents of Kitui as discussed herein.

**i. Construction of ECDE Classrooms.**

The Committee noted that there was an allocation of Kshs. 10,000,000 for the construction of ECDE classes across the County, where members observed that this amount was too little to do at least one class in each of the 40 wards, despite the outcry from the members of the public on the inadequacy of these important structures for early childhood education.





**Hon. Speaker,**

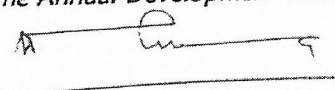
Further to this, members raised concerns about the disparities in the size of ECDE classes constructed by the Ministry and those done through CLIDP.

Therefore, the Committee recommends standardization of ECDE classroom construction for both the Ministry and the CLIDP ones or a full return of the construction to the Ministry of Basic Education. Training and Skills Development with an increment in the allocation to enable the Ministry to construct at least one class in each of the forty wards.

- ii. The Committee observed that the sector has **no feeding program** in place for the Early Childhood Education learners. Creating a feeding program for ECDE learners is essential to ensure that young children receive nutritious meals that support their cognitive and psychomotor growth and development as well as improving on enrolment and retention rates.

Therefore, the Committee recommends that the Department of Basic Education benchmark with other counties on how to implement this important program in accordance with the National Pre-Primary Education Policy Standards Guidelines (2018 pg. no.3) which requires that pre-primary schools provide children with a mid-morning meal (snacks, enriched porridge or milk) during the 10.00 am break.

- iii. Further, the Committee observed that the Ministry had not provided an allocation for **the employment of both ECDE teachers and the VTC instructors**, even though there is a serious shortage of these officers in the said institutions. Therefore, the Committee recommends that the Ministry allocates resources for the same in the coming financial year. Meanwhile, the Committee recommends that the Ministry employ both ECDE teachers and VTC instructors on a stipend basis to bridge the existing gap.

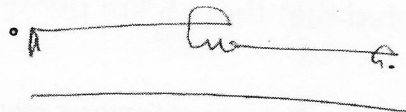




- iv. In addition, the Committee observed that the Ministry, under the Department of Training and Skills Development, has not proposed an allocation for capitation despite vocational education being a tertiary level. The Committee looks at this as a major omission by the Ministry and recommends allocation for capitation in the next financial year plans. This shall greatly reduce the burden of fee payment to parents/guardians as well as improve the retention rate of trainees in VTCs.
- v. The Committee observed that the Ministry has a proposed allocation of 5M for payment of trade test for all eligible trainees in the County VTCs. The Committee realized that this allocation was not sufficient to pay for every trainee and thus recommends that the Ministry of Finance, Economic Planning and Revenue Management to increase this amount to 18 M to enable the Ministry to pay for every eligible trainee in the County VTCs.
- vi. Finally, the Committee observed that the Ministry had a proposed allocation of 20 M for pro-poor bursaries, which is meant to cushion learners from financially disadvantaged backgrounds. The Committee applauds the Ministry for this program, but strongly recommends that the allocation be used to give bursaries to VTC trainees only, since this is a devolved function.

Hon. Speaker,

Having scrutinized the sector programs, the Committee unanimously recommended the approval of the other projects and programs proposed in the ADP FY 2026/2027 as submitted.



## 6.5 MINISTRY OF ROADS, PUBLIC WORKS AND TRANSPORT.

Hon. Speaker,

This ministry is composed of three departments: Roads, Public Works, Transport and Boda-Boda. The ministry's vision is to be a national leader in the provision of devolved services related to roads, public works, and transport.

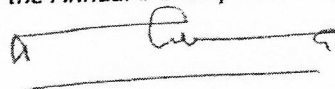
The mission of the ministry is to establish effective, efficient structures, systems, and synergies towards sustainable land and infrastructure development.

The Ministry intends to carry out several projects aiming at achieving the vision of the set goals and objectives.

Hon. Speaker,

After scrutinizing the Sector Annual Development plan 2026/2027 for County Ministry on Roads, Public Works and Transport, Committee members came up with following observations and recommendations: -

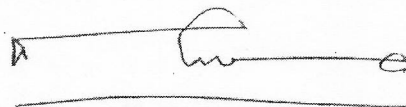
1. The Committee noted that the Ministry has a proposed program **"Grading of prioritized access roads"** in every ward in the County to improve accessibility and level of service, with each ward benefiting with 20 km with a budgetary allocation of Kshs. 22,400,000. The Committee was concerned that the grading kilometres have been reducing every financial year, thus leading to a poor road network across the County. The Committee recommends increasing the same to 50 kilometres per ward and further undertake the program on contractual basis.
2. Further, the Ministry intends to carry out **Road Opening and dozing** meant to provide accessibility in remote rural areas and improve the level of service has been proposed that each Ward benefits with 5 kilometres. The Committee noted that these 5 km per ward was not enough considering the many points





that need to be connected and thus recommends an increase to at least 10 kilometres per ward to ensure considerable new roads are opened to enhance transportation in the County.

3. Additionally, the Committee noted that under the Department of **Transport and Boda Boda**, the Ministry intends to organize training leading to the issuance of a Smart Driving license targeting 1200 boda boda riders with an allocation of 15 M. The Committee finds this program not a priority but after getting an insight on same recommends a reduction of 5M from the allocation and retain the program with an allocation of 10M. Further, the Committee recommends that the reduced allocation of 5M be utilised under the program opening and dozing of new roads in the County. Further, members of the Committee recommend that this is the last time that this programme will be allocated funds from the County government.
4. Further, the Committee observed that the Department of Boda Boda intends to carry out two programs by the name **Sensitization to the boda boda operators on road safety matters, customer care, discipline maintenance and traffic rules**, with an allocation of Kshs. 8,000,000 and **Sensitization on the formation of Boda Boda SACCOs to raise the welfare of operators**, with an allocation of Kshs. 5,000,000. After a lengthy deliberation, members agreed that issues related to do with SACCOs could be handled well under the Ministry of Trade, and thus the Committee recommends merging the two programs and allocating them Kshs. 5,000,000. The Committee recommends the savings of Kshs. 8,000,000 will be utilized for the opening and dozing of new roads in the County.
5. Finally, the Committee recommends adoption and approval of other projects and programs under the Ministry as submitted.



## 6.6. MINISTRY OF HEALTH AND SANITATION

**Hon. Speaker,**

This Ministry bears the responsibility of overseeing, coordinating, and implementing all health and sanitation-related functions within the County. The Annual Development Plan sets out the Ministry's broad strategic priorities and objectives, together with the programmes and projects proposed for implementation in the Financial Year 2026/2027.

**Hon. Speaker,**

Guided by its vision of ensuring a County with healthy and productive residents, and in pursuit of its mission to provide accessible, affordable, quality, and sustainable healthcare services, the Ministry has outlined a series of targeted interventions intended to strengthen healthcare delivery across Kitui County.


**Hon. Speaker,**

Upon review of the Ministry's proposed programmes and projects, the Committee makes the following observations: –

- i. **Budget Allocation:** The Ministry of Health and Sanitation has been allocated **Kshs. 4,275,355,319**, representing **31% of the total County budget**, making it the sector with the highest proposed allocation in the ADP FY 2026/2027.
- ii. **Recurrent and Development Budget Split:** Of this allocation, **Kshs. 4,088,313,391** has been earmarked for recurrent expenditure, while **Kshs. 187,041,928** is allocated for development expenditure.
- iii. **Nature of Proposed Projects:** A majority of the proposed projects for FY 2026/2027 are multi-year initiatives that are already underway, while others have been revived after periods of inactivity.



- iv. **Alignment with Health Priorities:** The proposed programmes and projects are aligned with the County's key health priorities, indicating a deliberate effort to address the most pressing healthcare needs.
- v. **Withdrawal of DANIDA Support:** The Committee notes that FY 2025/2026 marks the final year of DANIDA's financial support to counties. DANIDA had previously provided 40% of the vote line, but this support will cease in FY 2026/2027. Consequently, the County will bear **100% of the funding requirement**, which explains the sector's allocation of **Kshs. 25,110,000** in the upcoming financial year. The Ministry will therefore shoulder the full budgetary obligation without external support from DANIDA.
- vi. **Casual Labourers' Database:** The Ministry has established a contacts database for all casual labourers to enable timely communication, particularly in cases of delayed payments or administrative concerns.
- vii. **Renal Centre at KCRH:** The Committee noted that the ADP reflected a proposal for the continuation of construction of the renal centre at KCRH at a cost of **Kshs. 5,000,000**. Upon inquiry, it was established that this was an error. In the current financial year, the Kenya Devolution Support Programme committed **Kshs. 74 million** to complete construction of the renal centre, contingent upon the Ministry contributing a matching amount for equipping the facility. Therefore, the **Kshs. 5,000,000** in the ADP is meant for equipping the facility, not continuation of construction.
- viii. **Automation of Health Facilities:** The programme on automation of health facilities is ongoing. The Ministry has procured desktops for all 14 Level IV facilities and an additional **213 tablets** for various health centres. Furthermore, the Ministry has received a donation of **300 tablets** from the

  
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National AIDS and STI Control Programme to support automation and facilitate registration of residents into the Social Health Authority (SHA).

- ix. **Potential for Increased Own Source Revenue:** Health facilities possess significant potential to increase own source revenue, particularly if residents are encouraged to register with SHA. Additionally, the enactment of the **Kitui County Health Facilities Improvement Financing Bill** would further motivate facilities to enhance revenue generation, thereby improving service delivery and overall healthcare outcomes.

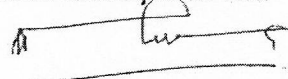
Hon. Speaker,

These observations inform the Committee's recommendations, which seek to strengthen the health sector and ensure efficient utilization of allocated resources.

Hon. Speaker,

Based on the foregoing observations, the Committee makes the following recommendations:

- i. **Prioritizations of Stalled Health Facilities:** Despite the health docket receiving the largest share of the County budget, there is limited evidence of commensurate improvement in service delivery. The Committee therefore recommends that the completion and operationalization of all stalled healthcare facilities be accorded the highest priority. This will safeguard public funds already invested, enhance accountability in their utilization, and ensure that the intended services reach the targeted beneficiaries.
- ii. **Acceleration of Health Facilities Automation:** The Ministry of Health and Sanitation should fast-track the full automation of all health facilities across the County. Effective automation will significantly improve revenue collection, promote transparency, and enhance efficiency in service delivery.





- iii. **Fast-Tracking of the Health Facilities Improvement Financing Bill:** The Committee on Health and Sanitation should expedite the enactment of the *Kitui County Health Facilities Improvement Financing Bill*. Once enacted, this legislation will incentivise health facilities to enhance their revenue generation capacity and, in turn, improve overall service delivery and healthcare outcomes.

Hon. Speaker,

Having reviewed the remaining sector priorities, the Committee recommends the adoption and approval as submitted to the County Assembly.

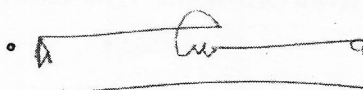
#### 6.7 MINISTRY OF TRADE, INDUSTRY, MSMES, INNOVATION AND COOPERATIVES.

Hon. Speaker,

The Ministry of Trade, Industry, MSMEs, Innovation and Co-operatives is charged with the responsibility of undertaking the functions of trade development, regulations, trade licensing, fair trade practices, cooperative societies and markets as per the fourth schedule of the Constitution of Kenya 2010.

While focusing on creating an enabling environment for private sector development and supporting development initiatives to spur wealth creation, its key areas of focus will include;

- i. Provision of a conducive environment so as to propel the liveliness of co-operatives within the County.
- ii. Development and establishment of value addition of value chains (Cereals and pulses, Horticulture, Livestock, amongst others)
- iii. Installation and maintenance of infrastructure to facilitate 24-hour economic activities (access roads, water and sanitation facilities, amongst others)





- iv. Creating an enabling environment, through branding, for the growth of micro, small and medium enterprises (MSMEs) and attracting investors to set up industries in the County.

The Committee, having considered the proposed sector programs for the Annual Development Plan for the financial year 2026/2027, makes the following recommendation: -

1. The Ministerial development budget be increased to cater for the Construction of enough Market Centres in the forty wards.
2. The Ministry to allocate enough funds for the installation of integrated solar lights in all upcoming market centres in the County to improve security, enhance a conducive business environment and extend hours of trading in the said centres.

**Hon. Speaker,**

Further, the Committee recommends the adoption of other programs as submitted to the County Assembly.

## **6.8 MINISTRY OF ENERGY, ENVIRONMENT, FORESTRY, NATURAL AND MINERAL RESOURCES.**

**Hon. Speaker,**

The Ministry has the following three (3) departments;

- a. Environment and Forestry, and Climate Change
- b. Energy,
- c. Natural and Mineral Resources.

It is important to note that the Ministry envisages a County which will be emulated by other counties in Kenya in the utilization of electricity, alternative and renewable sources of energy and gainful exploitation of minerals in a sustainably managed and healthy environment. This can be achieved through tree planting in county schools,





river banks and county forests; supporting planting at each homestead; training and sensitization on environmental conservation in collaboration with other stakeholders; implementing sustainable charcoal management policy; sustainable sand harvesting management policy; formulating and implementing a sustainable mineral management policy.

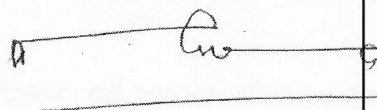
**Hon. Speaker,**

This is the Ministry that is supposed to play a very key role in contributing to the realization of a sustainable society through environmental management, which aims at creating enriched value and ensuring harmony with the earth (decarbonized society).

**Hon. Speaker,**

To realize this, the Committee made the following observations and makes the following recommendations: -

1. The Committee established that there was a grant by the name Financing Locally-Led Climate Action (FLLOCA) with a proposed allocation of **Kshs. 201,807,064** yet the same grant in the revenue projections is stated at **Kshs. 205, 807,064**. The Committee noted a negative variance of **Kshs. 4,000,000**. The explanation on the same was given that the ministry had received a circular that had reduced the grant with **Kshs. 4,000,000**. Further, the Committee noted that the Ministry of Finance, Economic Planning and Revenue Management submitted the proposed ADP 2026/2027 without considering this disparity. Therefore, the Committee recommends that the Ministry revises the total revenue projections downward with **Kshs.4,000,000**.
2. The Committee noted with a great concern that the Ministry has never operationalized the **Kitui County River Basins Sand utilization and**



**Conservation Act, 2024** since its approval in March 2024. Sand harvesting has since then been taking place with no revenue earned and with high environmental degradation.

The Committee recommends that the CECM to submit to the County Assembly Committee on Implementation with immediate effect the reasons why the piece of legislation has not been implemented taking into account the effects of active and uncontrolled sand harvesting activities.

3. The Committee notes that the Ministry intends to allocate **Kshs. 50 million** for Rural electrification of institutions and households in partnership with **REREC and Kenya Power**. However, it was pointed out that there has been a serious delay in the disbursement of counterpart funding by REREC, thus leading to slow phase implementation. Therefore, the Committee recommends that the Ministry should engage in high-level, urgent dialogue with REREC and the National Treasury to unlock the specific Kshs. 50 million counterpart funds for this prioritized project.

Further, the Committee recommends that the Ministry establish a properly structured criterion for choosing the areas to benefit from this program, such that the essence of equity is realized across the County.

4. The Committee observed that the ministry intends to carry out a Program on **Tree growing and forest conservation**. The Ministry is proposing to engage in tree planting in Kitui County. The Committee observed that the ministry is not keen on tree growing, a move that will lead to wastage of public funds because once the trees are planted, there is no clear structure on how the exercise shall be supervised to ensure survival of the planted trees. Thus, the Committee recommends that the ministry partners with established institutions such as primary, secondary schools, vocational training centres,



churches and other organized groups. This will ensure that the planted trees are watered and taken care of, hence prudence in the use of the public funds and achievement of the climate change goals.

5. Further, the Ministry intends to implement a project by the name **Installation of Solar Security Lights with an allocation of Kshs. 40 million.**

The Committee observes that this is a good project and recommends that the allocation be shared equally among all forty (40) wards, such that each ward benefits from 5 solar lights to ensure equity in the distribution of resources from this project.

6. Additionally, the Ministry has provided an allocation for hybridization of boreholes at a cost of Kshs.3 million. The Committee recommends a consultative implementation of the Ministry and the County Ministry for Water and Irrigation, which is charged with the mandate of providing water across the County. This will ensure that there is no duplication during the implementation process.

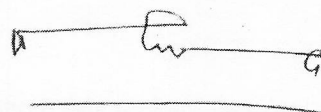
7. That all other proposed projects and programmes in the Ministry's Annual Development Plan for the financial year 2026/2027 that are not affected by the above recommendations are adopted as submitted.

#### **6.9 MINISTRY OF CULTURE, GENDER, YOUTH, I.C.T, SPORTS AND SOCIAL SERVICES.**

**Hon. Speaker,**

This ministry comprises six (6) departments, namely: Culture, Gender, Youth, ICT, Sports and Social Services. The ministry's vision is to ensure a self-esteem, innovative, socially and economically empowered society.

**Hon. Speaker,**



The Ministry of Culture, Gender, Youth, ICT, Sports, and Social Services, through the ADP FY 2026/2027 intends to develop sustainable social and cultural products, gender mainstreaming, youth empowerment, promotion of e-government services, sustainable sports programs and provision of social services using innovative information and communication technologies through sound policy formulation and implementation.

Further to these activities, music and cultural infrastructure and creative arts in the county is part of the mandate.

**Hon. Speaker,**

The Ministry intends to carry out several projects aiming at achieving the vision of the set goals and objectives. The Committee considered the proposed projects and made the following observations and recommendations:-

1. The Committee observed that there are gaps in addressing PLWDs' issues. These issues can be substantially addressed if only there is a County piece of legislation in place. Therefore, the Committee strongly urges the County Assembly Committee on Culture, Youth, Sports, Gender and Social Services to urgently fast-track the consideration and approval thereof of the Kitui County People Living with Disability Bill, 2023, to ensure a lasting solution for People Living with disabilities.

**Hon. Speaker,**

The Committee interrogated the Ministry's proposed projects and programs. After a keen perusal, the Committee noted that the planned projects and programs were going to be impactful to the residents of Kitui if implemented to the latter. Therefore, the Committee recommends the adoption and approval of all the programs and projects as submitted



## 6.10 MINISTRY OF FINANCE, ECONOMIC PLANNING AND REVENUE MANAGEMENT.

Hon. Speaker,

The Ministry of Finance, Economic Planning and Revenue Management bears the central responsibility of ensuring prudent financial management and robust economic planning within the County. It plays a pivotal role in coordinating development planning, mobilizing public resources, and safeguarding accountability in the utilization of those resources for the benefit of the people of Kitui County.

Hon. Speaker,


The Ministry comprises six departments, namely: Economic Planning, Administration, Finance and Accounting Services, Revenue, Internal Audit, and Procurement.

The Ministry's mission is to promote and entrench a culture of sound economic planning and prudent financial stewardship through effective planning, resource mobilization, and control mechanisms, with the overarching goal of achieving efficient and optimal utilization of public resources.

Hon. Speaker,

As the central organ of the County Government responsible for resource mobilization, planning, and oversight of the implementation of County programmes and projects, this Ministry has been allocated a proposed budget of **Kshs. 829,722,155** for the Financial Year 2026/2027. This represents a **1.9% increase** from the previous year's ADP allocation of **Kshs. 524,811,139** for FY 2025/2026.

Hon. Speaker,



The Ministry has further projected an **Own Source Revenue** target of **Kshs. 1,095,700,000** for the FY 2026/2027, an increase from **Kshs. 1,050,000,000** projected in FY 2025/2026. Additionally, the Ministry expects to collect **Kshs. 169,319,811** in revenue projections for FY 2026/2027, mirroring the target for the FY 2025/2026.

**Hon. Speaker,**

To ensure the realization of these revenue targets and the effective execution of its mandate, the Committee makes the following recommendations:

1. **Timely Submission of Reports:** The Ministry should ensure timely submission of budget implementation progress reports, updates on revenue automation, and progress reports on all other programmes. This will enable the Committee to effectively evaluate the Ministry's performance.
2. **Fast-Track Revenue Administration Legislation:** The Ministry should expedite the development and approval of a **County Revenue Administration Bill**. This legislation will establish a clear framework for revenue collection, ensuring effectiveness, efficiency, and transparency in revenue administration.
3. **Installation of Additional Revenue Booths:** The Ministry should consider installing additional revenue booths along all major streets within the Central Business Districts (CBDs) of the two Municipalities to enhance revenue collection.
4. **Quarterly Revenue Awareness Campaigns:** The Ministry should conduct quarterly revenue awareness campaigns across all the forty (40) ward headquarters to sensitize residents on their obligations and the importance of revenue compliance.
5. **Full Automation of Revenue Streams:** The Ministry should ensure that all revenue streams are fully integrated into the electronic revenue management



system. Full automation will stabilize revenue collection by eliminating vulnerabilities associated with semi-automated revenue systems.

**6. Support from the Directorate of Enforcement:** To facilitate effective implementation of the Finance Bill, the Directorate of Enforcement under the Office of the Governor should be fully equipped and supported to reinforce revenue reforms and ensure compliance with established revenue enhancement measures.

**7. Staff rotation across Revenue Divisions and Ministries:** To reduce on staff complacency and familiarity threats.

**Hon. Speaker,**

These recommendations are aimed at strengthening the Ministry's capacity to mobilize resources, enhance accountability, and effectively support the implementation of the County's development agenda. Accordingly, the Committee recommends that the proposed programmes within the sector Ministry be retained as submitted to the County Assembly.

## **6.11 THE KITUI COUNTY PUBLIC SERVICES BOARD**

**Hon Speaker,**

Section 57 of the County Governments Act 2012 established the County Public Service Board to be solely responsible for the management of human resources in the County.

The Board is a body corporate with perpetual succession and a seal capable of suing and being sued in its corporate name. It is composed of a Chairperson, Five Board Members and a Board Secretary competitively appointed by the Governor with the approval of the County Assembly.



The Board's mission is to appoint qualified and competent County human resources and promote high standards of professional ethics and accountability for excellent public service delivery.

The Committee recommends inclusion of the following development projects/ programs in the Board's ADP with a proposed budgetary allocation of Kshs.10 M:

- i) Completion of perimeter wall;
- ii) Construction of external washrooms;
- iii) Construction of exit gate;
- iv) Installation of cabros within the compound.

**Hon. Speaker,**

Thus, the Committee further recommends the adoption and approval of the sector's priorities, projects and programs as submitted to the County Assembly.

## **6.12. THE KITUI COUNTY ASSEMBLY SERVICES BOARD.**

**Hon. Speaker,**

The County Assembly Services Board (CASB) exists to facilitate the Assembly to enhance oversight, representation and legislation as envisioned in Article 185 of the Constitution of Kenya 2010.

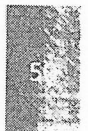
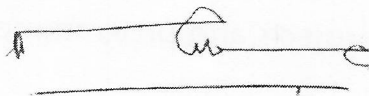
**Hon. Speaker,** the Assembly makes laws that are necessary for effective performance of the functions and exercise bestowed upon it. To realize this there is need to provide a conducive environment for the members and staff of Assembly and continuously ensure capacity building so as to enhance service delivery.

**Hon. Speaker,** The Committee went through the proposals for the County Assembly and recommends the following: -

1. To amend the item named to procure a Nissan X-Trail, Isuzu Mux, Toyota Landcruiser, Toyota Fortuner and Motor Bike at a cost of Kshs. 26M and factor the following vehicles at a total cost of Kshs. 40M: -



- i. Nissan X-trail.
  - ii. Isuzu mux (7-seater).
  - iii. One (1) Assembly bus.
  - iv. Three (3) Toyota Land Cruiser (13) seaters.
  - v. Two (2) Assembly vans – 16-seaters.
  - vi. Two (2) double cabin pickups.
  - vii. One (1) Toyota Fortuner vehicles.
  - viii. Forty (40) motorbikes for the forty Ward Offices.
  - ix. Five (5) motorbikes for the Assembly Head Office.
2. Allocate additional Kshs. 2M for drilling and equipping of County Assembly borehole to bring the allocation to Kshs. 7M.
  3. Allocate additional Kshs. 15M for construction of a perimeter wall around the County Assembly Headquarters precincts and installation of a modern gate to bring the total allocation to 20M.
  4. Provide an additional Kshs. 149M for the construction of office administration block to bring the total allocation to 200M.
  5. Provide an additional Kshs. 36M for upgrading the Assembly to Virtual and digital Assembly to bring the total allocation to Kshs. 55M.
  6. Increase the allocation for holding Bunge Mashinani from Kshs. 14M to Kshs. 28M.
  7. Provide an allocation of Kshs. 10M for the purchase of at least 3 acres of land within Kitui Municipality for the Construction of other Assembly amenities, e.g., MCA's Lounge and recreation centre, Gym, Swimming pool, etc.
  8. Provide an allocation of Kshs. 200M for the purchase of at least 3 acres of land in each Ward Headquarters for the construction of MCA's ward offices, each at a cost of Kshs. 5M.



9. Provide an allocation of Kshs. 400M for the construction of Modern Ward Offices for MCAs at a cost of Kshs. 10 million each. Each ward office shall entail the following aspects: -

(a) A complete office block with: -

- i. MCA's main office (With a wardrobe and a washroom)
- ii. A boardroom.
- iii. MCA's Secretary's office.
- iv. Ward assistant office.
- v. MCA's Personal Assistant's office.
- vi. MCA's Messenger room.
- vii. Store and kitchenette.

(b) Waiting lobby(gazebo)

(c) Outside washrooms.

(d) Cabro compound of 100 by 100 feet for parking.

(e) Chain-link perimeter fence

(f) A gate and a signboard.

10. Provide an allocation of Kshs. 35M for the construction of the Speaker's residence.

**Hon. Speaker,**

The Committee went through the proposals for the County Assembly and adopted the proposals as submitted to ensure effective service delivery to the citizens of Kitui.

### **6.13 KITUI MUNICIPALITY**

**Hon. Speaker,**

Upon scrutinizing the Kitui Municipality Sector Annual Development Plan for the FY 2026/2027, the Committee recommends adoption and approval of the proposed projects and programmes as submitted to the County Assembly.



#### 6.14 MWINGI MUNICIPALITY.

Hon. Speaker,

The Committee recommends adoption and approval of the proposed projects and programmes as submitted to the County Assembly.

#### 6.15 MINISTRY OF AGRICULTURE AND LIVESTOCK.

Hon. Speaker,

This County Ministry consists of two departments, namely, the Department of Agriculture & Fisheries and the Department of Livestock Development & Apiculture. Both departments are geared towards promoting agricultural production, improved food security, promotion of farm efficiency and productivity, sustainable land & agricultural resources use and management practices.

Hon. Speaker,

Upon thorough interrogation of the Ministry's proposed projects and programs by the Members of the Committee, several observations and recommendations were made as follows: -

1. The Committee observed that the proposed development budget allocation for the Ministry is **Kshs. 276,947,186**, where members noted that the allocation was not sufficient for the Ministry to make Kitui County a food secure County as well as ensuring livestock pests and diseases are controlled. Therefore, the Committee recommends an increase of this budgetary allocation in the coming financial years to enhance service delivery by the Ministry to the residents of Kitui County and ensure a food secure County.
2. The Committee observed that the ministry has several programs that are underfunded and that shall have little or no impact at all on the people of Kitui, these include but are not limited to: -

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The Committee observed that the Ministry failed to carry out its duties properly and to prevent irregularities in the expenditure of public funds.

### REPORT OF THE COMMITTEE

The Committee observed that the Ministry failed to carry out its duties properly and to prevent irregularities in the expenditure of public funds. The Committee also observed that the Ministry failed to carry out its duties properly and to prevent irregularities in the expenditure of public funds.

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