REPUBLIC OF KENYA

COUNTY ASSEMBLY OF KITUI

SECOND COUNTY ASSEMBLY- SECOND SESSION

OFFICIAL REPORT

(THE HANSARD)

SPECIAL SITTING

(Convened Via Gazette Notice No.3436, County Government Act No.17 of 2012)

Wednesday 13th May 2020.

The County Assembly met at 10:10 a.m.

[The Speaker (Hon. George Ndotto) in the Chair]

PRAYERS

MOTION

MOTION ON ADOPTION OF THE REPORT BY THE COMMITTEE ON LANDS, INFRASTRUCTURE AND URBAN DEVELOPMENT, ON CONSIDERATION OF THE MWINGI MUNICIPAL CHARTER.

(Hon. Geoffrey Mwalimu-Chairman, Lands, Infrastructure and Urban Development Committee)

The Speaker: Hon. Mwalimu.

Hon. Geoffrey Mwalimu: Thank you Mr. Speaker .The Report on Consideration of the Mwingi Municipal Charter. Mr. Speaker, I will not need to go through the Contents and Abbreviations. Allow me to go straight to the Preface.

Mr. Speaker Sir, on behalf of the Sectoral Committee on Lands Infrastructure and Urban Development, it is my pleasure to present to this House the Committee's Report on Consideration of the Mwingi Municipality Charter...

The Speaker: We know the Committee Members, the Mandate and we don't need to know how many times you met. So you go to the Acknowledgement.

(Hon Mwalimu consulted with the Clerks at the Table)

Hon. Mwalimu: Sorry for the interruption Mr. Speaker. Motion on Adoption of the Report on Lands, Infrastructure and Urban Development on the Consideration of the Mwingi Municipal Charter. THAT, pursuant to the provision of Section 9 of the Urban Areas and Cities Act No 13 of 2011 and Standing Order No.190 (5), this Assembly hereby Adopts the Report on Lands, Infrastructure and Urban Development on the Consideration of the Mwingi Municipal Charter laid on the Table of the House Assembly on 12th Tuesday May 2020.Mr Speaker allow me to go through the Report.

Mr. Speaker, I don't know whether to start the Report again or continue from where I had reached...I start the report again?

The Speaker: Yeah...

Hon. Mwalimu: Thank you. I will go straight to the Preface;

Mr. Speaker Sir, on behalf of the Sectoral Committee on Lands Infrastructure and Urban Development, it is my pleasure to present to this House the Committee's report on Consideration of the Mwingi Municipality Charter.

Mr. Speaker Sir, the committee conducted a public participation on Friday, 17th January, 2020 at Mwingi Resource Centre and subsequently retreated to Summer Springs Hotel in Mwingi, for report writing on 18th January 2020. Prior to the public participation and committee's report writing exercise, the County Executive Committee Member for Lands Infrastructure, and Urban Development on Friday 11th October, 2019, took Members of the committee through the proposed Mwingi Municipal Charter.

Mr. Speaker Sir, the Committee is grateful to the Offices of the Speaker and the Clerk of the County Assembly for the support extended to it in fulfilling its mandate. I also wish to thank Members of the Committee and staff of Assembly who worked tirelessly to compile this Report. In addition, I wish to thank Members of the public who sacrificed their time to attend the public participation exercise held at Mwingi Resource Centre and gave their valuable views on the proposed Mwingi Municipal Charter.

Mr. Speaker Sir, I wish to confirm that the recommendations of the Committee in this Report were unanimous. It is therefore my pleasant duty and privilege, on behalf of the Committee on Lands Infrastructure and Urban Development to table this Report to the House for consideration and adoption.

Mr. Speaker Sir, the Constitution of Kenya under Article 184 provides that a national legislation shall provide for the governance and management of urban areas and cities and shall inter alia provide for the criteria for classification of areas as urban areas and cities as well establish principles of governance and management of urban areas and cities.

Mr. Speaker Sir, Pursuant to section 104 of the County Governments Act, 2012, a county government has an obligation to plan for the county and no public funds shall be appropriated outside a planning framework developed by the county executive committee and approved by the county assembly. Such county planning should integrate economic, physical, social, environmental and spatial planning. Further the Act provides that the county government shall designate county department, cities and urban areas, sub counties and wards as planning authorities of the county.

Section 111 of the County Governments Act requires that each city or municipality should have the following plans; - City or municipal land use plan, City or municipal building and zoning plans, City or urban area building and zoning plans and Location of recreational areas and public facilities which the county cannot achieve without the conferment of the status of Mwingi town to that of a municipality.

(Hon.Bonface Kilaa Kasina stood in his place)

The Speaker: Order members. There is someone up there.

Hon.Bonface Kilaa Kasina: I rise on a point of order. Is it in order for Hon.Mwalimu to continue reading the report when Hon members have not received their allowances? Secondly, there are some members who were given money from the 'other side' while others were not given. Is it in order Mr. Speaker?

The Speaker: Order! Hon.Kasina you are out of order! Hon.Mwalimu continue.

Hon Mwalimu: Thank you Mr. Speaker for that Protection.

(Hon Mwalimu resumed on reading the Report)

Mr. Speaker Sir, to this end, the parliament through the Urban Areas and Cities Act of 2011(the Principal Act), the Urban Areas and Cities (Amendment) Bill, 2017 and the Urban Areas and Cities (Amendment) Act, 2019 established the criteria for conferring municipality status on towns and that of conferring town status into other areas.

Section 9(1) of the Urban Areas and Cities Act, 2011 provides that a Governor may, on the resolution of a County Assembly, confer the status of a municipality on a town that meets the criteria in Section 9(3) of the same Act.

Section 9(3) of the Urban Areas and Cities (Amendment) Bill, 2017 states that a town is eligible for conferment of municipal status if it satisfies the following criteria:

- a) has a resident population of a least fifty thousand residents;
- b) has an integrated urban area development plan in accordance with this Act and other existing laws;
- c) has the capacity to effectively and efficiently deliver its services to its residents and has in existence, the services provided in the First Schedule;
- d) has demonstrable good system and records of prudent management.

Mr. Speaker Sir, on 12th November, 2019, H.E. the Governor of Kitui County Government forwarded to the County Assembly, the Mwingi Municipal Charter accompanied by other related documents on the conferment of Mwingi town into a municipality, upon the same meeting the criteria established under Section 9(3) of the Urban Areas and Cities (Amendment) Bill, 2017, in line with the provisions of section 9 (1), of the principal act- Urban Areas and Cities Act, 2011.

On 19th November, 2019 the Speaker of the County Assembly of Kitui made a communication to the house on the Mwingi Municipal Charter, after which it stood committed to the Committee on Lands,

Infrastructure, and Urban Development to facilitate public participation and further table a report to the House.

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- e) has a resident population of a least fifty thousand residents;
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(There was power outage that interrupted the Speaker on the floor and some Hon. Members walked out for consultations. This was soon rectified and the session resumed)

The Speaker: Hon.Members, come back and resume your seats please. Hon. Mwalimu, come back and continue with the report. Sorry for that inconvenience. That is part of life. We hope it will not come back again. Hon. Mwalimu continue.

Hon.Mwalimu: Thank you Mr.Speaker,I, I think we are now ready to continue.Members can read through the various contributions of the members of the public in the Public participation exercise. I will go to the objectives which I think is key.

The Speaker: Yes.

Hon.Mwalimu: Mr. Speaker Sir,

The Municipality of Mwingi seeks to, inter alia:

- i) provide efficient and accountable management of the affairs of the municipality;
- ii) provide for a governance mechanism that will enable the inhabitants of the Municipality to;

- a) Participate in determining preferable social services and regulatory framework which will best satisfy their needs and expectations.
- b) Verify whether public resources and authority are utilized and exercised, as the case maybe, to their satisfaction.
- c) enjoy efficiency in service delivery;
- Vigorously pursue the developmental opportunities which are available in the Municipality and to institute such measures as are necessary for achieving public order and the provisions of civic amenities, so as to enhance the quality of life of the inhabitants of the Municipality.
- iv) Promote social cohesiveness and a sense of civic duty and responsibility among the inhabitants and stakeholders in Municipality in order to facilitate collective action and commitment towards achieving the goal of a harmonious stable community.
- v) Providing for services, laws and other matters for Municipality's benefit.
- vi) Fostering the economic social, and environmental well-being of its community.
 - **Mr. Speaker Sir,** the Municipality of Mwingi shall, within the boundaries of the Municipality, perform the following functions:
- a) Promotion, regulation and provision of an integrated wastes management system;
- b) Promotion and provision of water and sanitation services and infrastructure within the Municipality.
- c) Construction and maintenance of urban roads and associated infrastructure;
- d) Construction and maintenance of storm drainage and flood controls;
- e) Construction and maintenance of walkways and other non-motorized transport infrastructure;
- f) Construction and maintenance of recreational parks and green spaces;
- g) Construction and maintenance of street lighting;
- h) Construction, maintenance and regulation of traffic controls and parking facilities;
- i) Construction and maintenance of bus and taxi stands, and boda-boda sheds;
- i) Regulation of outdoor advertising;
- k) Construction, maintenance and regulation of municipal markets and abattoirs;
- Construction and maintenance of fire stations; provision of fire-fighting services, emergency preparedness and disaster management;
- m) Promotion, regulation and provision of municipal sports and cultural activities;
- n) Promotion, regulation and provision of animal control and welfare;
- o) Development and enforcement of municipal plans and development controls;
- Municipal administration services (including construction and maintenance of administrative offices);
- q) Promoting and undertaking infrastructural development and services within municipality;

r) Any other functions as may be delegated by the County Executive Committee.

Mr. Speaker Sir,

There is established a Board of the Municipality of Mwingi. The Board of the Municipality shall be a corporate body with perpetual succession and a common seal and shall in its own corporate name, be capable of:

- a) Suing and being sued;
- b) Taking, purchasing or otherwise acquiring, holding, charging or disposing of movable and immovable property;
- c) Borrowing money or making investments within the limits imposed by law
- d) Entering into contracts; and
- e) Doing or performing all other acts or things for the proper performance of its functions in accordance with the Urban Areas and Cities Act or any other written law which may lawfully be done or performed by a body corporate.

There shall be a principal and agency relationship between the Board of the Municipality and the County Government of Kitui, where the Board shall be the agent, whereas the County Government shall be the principal.

This in essence means that the Board will only exercise powers and functions that are legally delegated to it by the County Government through its authorized officers.

Mr. Speaker Sir, Article 196(1) (b) of the Constitution requires the County Assembly to facilitate public participation in its business. The County Assembly's Committee on Lands, Infrastructure and Urban Development through the office of the clerk placed an advert in one of the local dailies; the Star, dated Friday, January 10, 2020 inviting the stakeholders and the general members of the Public to present their views on the charter to the proposed Mwingi Municipality.

In fulfillment of this requirement, the County Assembly Committee on Lands, Infrastructure and Urban Development conducted a public participation exercise on the proposed Mwingi Municipal Charter on 17th January, 2020 at Mwingi Resource Centre for members of the public to give their views. Mr. Speaker Sir,

Among the participants were members of the chamber of Commerce, the business Community, and former MCAs. The members of the public were taken through the Charter by the Chairperson of the Committee. In support of the Charter, members of the public made the following proposals;

- i) Mr. Stephen Musunza Mwinzi emphasized that Security within the municipality is paramount and that the envisaged Board should ensure that its residents live in a secure environment to enable business activities thrive and attract investors. This would assist in establishing a 24 hour economy which would boost the economy of the municipality. ii) Mr. Muimi Mutua was of the opinion that Market days should be increased from one to two days per week, in order to boost the economy of the town.
- iii) Ms Jemimah Kilutu was of the opinion that the Board establishes a good infrastructure system to aid in the planning of the municipality particularly; tarmacking of access roads, electricity connection, development of proper sewerage systems, modern market sheds

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- for vegetable vendors and Motor bikes (Boda Boda) operators to decongest the urban centres.
- iv) Bishop Julius Nyerere and Mr. Josephat Wambua both from Kivou Ward, observed that the Clergy (Christians and Muslims) were equally important in the society and needed to be represented thus they ought to be considered in the nomination of Members to the Board.
- v) Eligibility and qualification of board members and staff should be fair and just. Mr. Julius Muinde Mutukaa highlighted that persons appointed to the Board and staff employed, should be qualified for the positions through a competitive process to ensure that the administration of the Municipality is managed effectively and efficiently, and should come from larger Mwingi.
- vi) While giving his views on the boundaries, the former MCA Hon Bernard Sila a representative of the area Member of Parliament Hon Gideon Mulyungi, urged the County Assembly's committee on Land infrastructure and urban development to capture Mwingi Central district as the basis of consideration to form the municipality. These will include mwingi central ward, kivou ward and Waita Ward as a whole. vii) Joseph Maluki-(Migwani ward)-while making his submission on the proposed municipality charter, urged the Committee to consider the following sub locations in migwani ward to be part of the municipality:- kisungula and Kwanungu sub locations- in Mumbuni Location; Mutuathi and katalwa in Katalwa location; and finally kilulu and kisovo, in kisovo location.
- viii) Nelson Kilonzi (Mwingi central) during his submission to the proposed Municipality charter, urged the committee to consider Ndaluni sublocation in kyome location to be part of the Municipality in kyome /Thaana ward.
- ix) The former town clerk of Mwingi town council (Mr Kimwele) supported the conferment of Mwingi to status of Municipality, noting that, it comes with a number of economic benefits including and not limited to; Job creation, increase revenue generating capacity and increase property value.
- **Mr. Speaker Sir,** the Committee made the following general observations:
- 1. The committee observed that the charter did not fully capture in details the Citizen for ain clause 3.16 of the charter pursuant to Urban areas and Cities
 - Amendment Bill 2017 which it is proposed to amend-

Citizen Fora

- (1) Subject to the Second Schedule, residents of a city, municipality or town may-
- a) Deliberate and make proposals to the relevant bodies or institutions on
 - i. the provision of services;
 - ii. proposed issues for inclusion in county policies and county legislation;
 - iii. proposed national policies and national legislation;
 - iv. the proposed annual budget estimates of the county and of the national government;
 - v. the proposed development plans of the county and of the national government; and
 - vi. any other matter of concern to the citizens;
- (b) plan strategies for engaging the various levels and units of government on matters of concern to citizens;
- (c) monitor the activities of elected and appointed officials of the urban areas and cities, including members of the board of an urban area or city; and;
- (d) receive representations, including feedback on issues raised by the county citizens, from elected and appointed officials.
- 2. The committee observed that Clause 3.2.1 of the charter states that the board of municipality shall be composed of ten (10) members appointed by the Governor which contravenes the section 14 of the Urban Areas and Cities (amendments) Acts 2019 which states that "A board of municipality shall consist of nine (9) members appointed by the county governor with the approval of the County Assembly.
- 3. The committee observed that clause 3.4.2 of the charter, did not fully capture the powers and functions of the board pursuant to Section 21 of the Urban Areas and Cities (Amendment) Bill 2017. Section 21(f) of the Urban Areas and Cities (Amendment) Bill 2017 which states that; "make bye-laws or make recommendations for issues to be included in bye-laws," was omitted in the Charter.
- 4. The Committee noted that Clause 3.5.2 of the charter i.e. chairperson and Vice chairpersons of the Board ought to be of the Opposite gender and not of different gender.
- 5. Clause 3.6 of the Charter- Removal of the Chairperson and Vice-Chairperson, the Committee observed that resignation in writing to the governor was not captured as among the grounds for

- removal from office hence contravening section 16 of the Principal Act Urban Areas and Cities Act 2011.
- 6. The committee noted with concern that clause 3.7.7 (c) of the charter which states that; the municipal manager shall make reports and recommendations to the board of the municipality about the needs of the Municipality, would usurp the spirit of citizen for and public participation.
- 7. The committee observed that clause 3.9 of the charter on remuneration of the members of the board reads as follows; "that the board of the municipality shall not be entitled to salary, however member of the board of municipality shall be paid such allowances and benefits as determined by salaries and remuneration commission circular." This is contrary to the Urban Areas and Cities Act, 2011 section 25 which states that; "Chairperson, Vice-chairperson and Members of a Board or town committee shall not receive a salary from the board or town committee but shall be paid such allowances and benefits as the county executive committee shall, with the approval of the county assembly, and on the advice of the Salaries and Remuneration Commission, determine.
- 8. The Committee noted that, in Clause 3.11.5 of the Mwingi Charter there was notable omission of Committees, and the board given precedence hence killing the committees.
- 9. Clause 6.1.2 of the charter states that no payment shall be made out of the fund of the board unless it has been provided for the approved annual or revised or supplementary estimates of expenditure whereas the Urban Areas and Cities Act, 2011 section 43(3) states that; No payment shall be made out of the funds of a board or town committee unless it has been provided for in the approved annual or revised or supplementary estimates of expenditure and authorized by the board or town committee.
- 10. The Committee observed that in Clause 8.1.3 of the Charter, the liabilities were not captured together with the assets and funds as properties of Mwingi Town.
- 11. The committee noted that the law was silent on the municipality logo.
- **Mr. Speaker Sir,** upon reviewing the proposed Mwingi Municipality Charter and considering the views of the public, the Committee makes the following recommendations: THAT;
- 1) The Charter should capture the composition of the board as it is in section 14 of the Urban Areas and Cities (amendments) Acts 2019 which states that "A board of municipality shall consist of nine (9) members appointed by the county governor with the approval of the County Assembly.

- 2) Section 21(f) of the Urban Areas and Cities (Amendment) Bill 2017 which states that "make bye-laws or make recommendations for issues to be included in bye-laws; should be added to the powers and functions of the board of the mwingi municipal charter.
- 3) Clause 3.7.7 (c) of the charter which states that; the municipal manager shall make reports and recommendations to the board of the municipality about the needs of the Municipality should be reconsidered to ensure that it is the public who shall advocate for the needs of the municipality through public participation and citizen fora.
- 4) On the remuneration of the members of the board, the mwingi municipality charter should align itself to the Urban Areas and Cities Act, 2011 section 25 which states that; "Chairperson, Vice-chairperson and Members of a Board or town committee shall not receive a salary from the board or town committee but shall be paid such allowances and benefits as the county executive committee shall, with the approval of the county assembly, and on the advice of the Salaries and Remuneration Commission, determine.
- 5) Clause 6.1.2 of the charter should be in line with the Urban Areas and Cities Act, 2011 section 43(3) which states that; No payment shall be made out of the funds of a board or town committee unless it has been provided for in the approved annual or revised or supplementary estimates of expenditure and authorized by the board or town committee.
- 6) The board should develop an organogram. This is important as it would help make planning easier and defining the organizational structure and culture while showing clearly the line of authority and of responsibility of each individual in the municipality.
- 7) That section 4 of the Charter on legislative Authority be amended to require the Municipal Board submit all the by-laws to the County Assembly for approval as provided under article 185 of the Constitution, 2010.
- 8) Clause 6.1 of the Charter- Sources of the municipality's fund and revenue i.e. borrowing-the committee recommends that all the municipality borrowing should be approved by the County Assembly through the County Executive Committee member for urban planning.
- 9) The committee recommends for the establishment of a municipality logo. This will have a significant impact on a municipality's public perception thus an important branding tool for the municipality.
 - That, pursuant to the provisions of Section 9(1) of the Urban Areas and Cities Act of 2011(the Principal Act), the Urban Areas and Cities (Amendment) Bill, 2017 and the Urban Areas and Cities (Amendment) Act, 2019 this House resolves that Mwingi Town be conferred the status of Municipality by H.E. the Governor by grant of a Charter with the proposed amendments.

Hon.Mwalimu: It is my pleasant duty to request Members of this House to put their political differences aside and adopt the Report as it is because this now will become a legal document which will kick start the process of appointing the Board. The report has captured so many things. Mwingi town has now grown from 1992 when it was a mere trading Centre, moved to Mwingi town and now it is assuming the status of a Municipality 20 years down the line. Residents of Kitui and the larger Mwingi will benefit from the Municipality. We will has improved service delivery once the town is elevated. Street lighting will be improved, better health care, employment to the people, drainage will be taken care of and it will attract donor funding and this will ease the pressure in revenue, revenue collection base will also increase. With those remarks, I will request Hon.Boniface Katumo to second the motion. Thank you.

Hon. Katumo (M.C.A Kyangwithya West): Thank you Mr.Speaker,I rise to second this Motion. I am a member of the LIUD Committee and the Charter has followed all the legal processes, went through public participation both in the executive and in the Assembly. I want to request Hon.M4embers to support the report because of the benefits which the people of Kitui will get as a result of this Municipality. We can see the benefits of the First Municipality (The Kitui Municipality) which we passed. We can see most of the roads have been tarmacked, waste management is done and estates have piped water and additional market shares are being constructed as a result of donor funding. If members pass this municipality we are going to benefit from this funding and improve the standards of living for the people of Mwingi. Thank you Mr. Speaker, I beg to second.

(Question proposed)

The Speaker: Yes, Hon. Alex

Hon. Alex Wambua (M.C.A-Kyome Thana Ward): I stand to support the motion on conferment of Mwingi Municipality charter .All members have listened to the Report and its clear given the economic benefits coming to our people in Mwingi and Kitui. This House is not known to be that political and if something is good and done properly, I think we are bound to support it .I have seen the report suggests that the executive needs to involve the Assembly fully in the operations of the municipality. I thus request the members without much a do to support this motion and have the Mwingi Municipality to benefit our people. Thank you.

The Speaker: Yes, Hon.Kasina

Hon.Kasina: Thank you Mr.Speaker.Mine is to ask you to put the question.

The Speaker: Do I do that members?

(Hon. Members responded in the affirmative)

The Speaker: I oblige.

(Question put and agreed to)

The Speaker: Next order.

MOTION ON THE ADOPTION OF THE REPORT BY COMMITTEE ON APPOINTMENTS ON THE VETTING AND CONSIDERATION OF THE NOMINEES TO THE KITUI COUNTY PUBLIC SERVICE BOARD

(Hon.Peter Kilonzo, Member -Committee on Appointments)

The Speaker: Hon.Peter Kilonzo

Hon.Peter Kilonzo: Thank you Mr. Speaker. I think this is the main business that made the House to be convened and I know it is awaited far and wide. Actually this is the theme of the week. Mr. Speaker this is The Motion on the adoption the Report by Committee on Appointments on the vetting and consideration of the nominees the Kitui County Public Service Board. THAT, pursuant to the provisions of Section 58 of the County Government Act 2012, this County Assembly hereby adopts the report by the Committee on Appointments on the vetting and consideration of the nominees the Kitui County Public Service Board laid on the table of the House on Tuesday, 12th May 2020. Having laid this report I would like to go straight to reading the report.

On 14th February, 2020 and pursuant to Section 58 of the County Governments Act, and Section 6(1) of the Public Appointments (County Assemblies) Approval Act 2017 (PACAAA), Her Excellency the Governor forwarded to the Assembly the names of Nominees for the positions of Chairperson and Members of the County Public Service Board as below:

No.	Name	Designation	Sub County	Gender
1.	Francis Muinde Kiliku	Chairperson	Kitui Rural	Male
2.	Esther Kasyoka Muthui	Member	Mwingi Central	Female
3.	Jane Mwende Kimuyu Kibati	cc	Kitui Rural	
4.	Joseph Kyavoa		Kitui East	Male
5.	Bernard Mwendwa Munyasya	cc	Kitui Central	
6.	David Munyao		Kitui South	

On 25th February, 2020 and pursuant to Section 7(1) of the aforementioned Act, the Hon Speaker communicated the names of the nominees to the House and thereafter the names stood committed to the Committee on Appointments for vetting.

NOTIFICATION OF THE NOMINEES AND THE PUBLIC

On 29th February, 2020, and pursuant to Section 7(4) and (5) of the PACAAA, an advertisement was placed in *The Standard* newspaper inviting the nominees to appear before the Committee on Appointments on 9th March, 2020 (Annex 4). Further, the public was expected to participate in the vetting process by submission of written statements on oath on the suitability or otherwise of the nominees by 5th March, 2020.

SUBMISSION OF STATEMENTS ON SUITABILITY OF THE CANDIDATES

As at 5th March, 2020, two statements had been received; one from Mr Sammy Mutua Kisilu (Annex 5) and the second one from Mr Peter Nzuki. However, the Committee noted the

provisions of section 9(10) of the PACAAA which states that any person may prior to the approval hearing, and by written *statement on oath*, provide the Clerk with evidence contesting the suitability of the candidate to hold the office to which the candidate has been nominated.

Contrary to the above legal provision, Mr Peter Nzuki's statement was not on oath and therefore he was not invited to appear before the Committee. The Committee therefore majored on the statement submitted by Mr Sammy Mutua Kisilu and invited him to appear before the Committee on 17th March, 2020 to provide information and evidence in his possession regarding the matter under consideration.

Vetting of the Nominees

On Monday 9th March, 2020, the Committee held two sittings during which the nominees appeared before the Committee and were vetted in accordance with the law. In conducting the vetting exercise, the Committee examined the nominees against the following criteria, amongst others, in line with Section 8 of the PACAAA Act, Article 73(2)(a)(b)(c) (d) and (e) of the Constitution, Section 58 of the CGA and other applicable laws:

- i) Academic qualifications;
- ii) Employment records;
- iii) Professional affiliations;
- iv) Potential conflict of interest;
- V) Knowledge of the relevant subject matter;
- Vi) Relevant clearances certificates from Ethics and Anti- Corruption Commission (EACC),
 Kenya Revenue Authority (KRA), Credit Reference Bureau (CRB), Directorate of Criminal Investigations (DCI) and Higher
 Education Loans Board (HELB);
 - Vii) Integrity;
 - Viii) Overall suitability for the position.

In line with Article 196 of the Constitution on public participation, the Committee ensured that that there was public participation and openness in vetting the nominees with the fourth estate attending the exercise to conclusion.

In addition, the Committee also conducted due diligence by writing to the institutions of higher learning to verify the authenticity or otherwise of the nominees' credentials, and further contacted other relevant institutions including the Ethics and Anti- Corruption Commission (EACC) and the Commission for University Education (CUE).

ANALYSIS OF THE NOMINEES' QUALIFICATIONS, EXPERIENCE AND SUITABILITY

1. FRANCIS MUINDE KILIKU

The nominee appeared before the Committee on 9th March, 2020 to be vetted on his nomination as the Chairperson of the KCPSB. Analysis of the nominee is as outlined below:

	Criteria	Details
1.	Personal Bio- data	The nominee was born on 9 th May, 1953 and comes from Kitui Rural Sub County, Mbitini Ward.
2.	Academic qualifications	From 2004 to 2007, he attended Kenyatta University for a Master of Science (Applied Parasitology).
		From 1980 to 1981, he was a student at Kenya Medical Training College (KMTC) undertaking a Higher Diploma in Medical Laboratory Science (Parasitology option).
		He did a Diploma in Entomological field (Laboratory Science) at KMTC as from 1974 to 1977.
		During the period 1970 to 1973, he studied at Kangaru High School Embu for his East African Certificate of Education (EACE) and attained Division II.
		From 1962 to 1969, he attended Kalawa Primary School in Kitui for his Certificate of Primary Education (CPE).
		He also holds several certificates and has attended management courses at Kenya Institute of Administration (KIA) and KMTC.
3.	Possession of a 1 st Degree in compliance with section 58(3)(c) of the CGA	The nominee confirmed to the Committee that he does not hold a 1 st Degree from a recognized university. Based on his work experience, publications in peer- reviewed journals and higher Diploma, he was interviewed by the Department of Applied Sciences, exempted from pursue a Degree and subsequently admitted for Masters programme at Kenyatta University.
		However, he did not avail any documentation to prove the alleged exemption.

		On being questioned as to why it took him over 16 years to do his Masters, he stated that back then, Masters studies in his area of specialization were done abroad only. Locally, the doors opened in the year 2000 at which point he was able to pursue his Masters.
4.	Employment record/ Work experience	The nominee has over 25 years work experience. He was a Chief Principal and Lecturer at KMTC- Kitui from 2004 to 2009.
		From October 1983 to February 2004, he was a Chief Medical Laboratory Scientist at Kenya Medical Research Institute (KEMRI), Centre for Microbiology Research.
		He worked as a Field Medical Laboratory Scientist at National Irrigation Board from October 1982 to September 1983.
		From October 1978 to September 1982, he worked as a Medical Laboratory Scientist at Ministry of Health Division of vector borne diseases.
		He retired from service in 2009 at 55 years.
5.	Relevant training and experience	Regarding relevant training to chair the CPSB, he stated that he undertook a Senior Management Course at Kenya Institute of Administration (KIA) that entailed Human Resource Management (HRM) and he has a certificate in HRM. However, he did not avail the said HRM certificate.

		As to whether he has the relevant experience to chair the PSB, he stated that for the last 15 years of his career he was a manager involved in deployment, recruitment, selection and disciplining of staff. He was deployed to KMTC- Kitui during its inception to assist in its establishment and the institution had no members of staff at that time. He was personally engaged in the institution's staffing process and as the principal (executive officer), he sat in the recruiting committee together with other officers to conduct recruitment. He also stated that in public service, whatever the discipline, as officers progress upwards and become managers they are always involved in staff management. Therefore, as far as he is concerned, although he has been in the medical field throughout his career, he has experience and training in management of staff.
6.	Professional affiliations	He stated that he is a member of the Kenya Medical Laboratory Technicians and Technologists Board though he is not currently practicing, and has no disciplinary cases against him pending before the Board. However, he did not prove the alleged membership.
7.	Knowledge of relevant subject	Regarding the functions of the CPSB, he informed the Committee that the Board is mandated to establish and abolish offices, undertake appointment and deployment of staff, monitor and evaluate staff, liaise with and avail reports to the Assembly and liaise with the Salaries and Remuneration Commission (SRC) on staff payments;

Regarding the County Government, he stated that it is a devolved system of government formed by two (2) arms, that is the County Assembly and County Executive.

To ensure that there is a harmonious working relationship between the two (2) arms, he will advocate

for consultations and transparency at all times on their activities.

Should he be appointed, to address overstaffing and contain the wage bill, he will ensure that staff needs assessment is conducted for each Department to

determine if there is overstaffing, in what categories, the staff performance and the acceptable staffing levels. He will seek authority of both arms of the County Government to abolish some offices, and make other appropriate recommendations including restructuring, laying off (exit of staff), redeployment etc, while ensuring that there is consultation between the two arms and that the final decision is made by the County Assembly as the representative of the people.

In addition, according to him, the non-professional staff engaged in the county public service are more than the professionals, therefore he will ensure that the non-professionals are given opportunity to be trained to become professionals and if they are untrainable, he will recommend their exit from the public service.

To address staff shortcomings and issues, he will ensure that there is monitoring and evaluation of staff and also follow up with their supervisors to ensure corrective measures are taken.

		He is interested in serving the County and ensuring that people appointed to various positions are qualified in line with their profession and if given a chance, he will serve without favour, nepotism and ensure that each Ward gets its share of employees in the County.
8.	Integrity/ Statement submitted by Mr Sammy Mutua Kisilu regarding his	Regarding the allegation that he performed poorly during the interviews, the nominee stated that in his opinion this is false, the writer has no facts and he should have researched further.
	suitability for the position	Regarding lack of training in HRM and unsuitability for the position, he stated that he trained at KIA on HRM, therefore the person has no facts to justify his allegations and that officers multi task while working in different fields.
9.	Clearance Certificates	
	a) EACC	He availed a self- declaration form dated 23 rd August, 2019.
	b) CRB	He availed a certificate of clearance indicating that he had no negative listing as at 22 nd August, 2019 issued by Metropol Credit Reference Bureau.
	c) KRA	He availed a Tax Compliance Certificate valid up to 31st July, 2020.
	d) HELB	He availed a Compliance Certificate indicating that he was not a beneficiary of the University Loans Scheme issued on 16 th August, 2019.
	e) DCI	He availed a Police Clearance Certificate issued on 12 th June, 2019.

2. ESTHER KASYOKA MUTHUI

The nominee appeared before the Committee on 9th March, 2020 to be vetted on her nomination as a member of the KCPSB. Her credentials are as outlined below:

	Criteria	Details

1.	Personal Bio- data	She was born on 6 th January, 1977 and comes from Mwingi Central Sub County.
2.	Academic qualifications	From 1997 to 2001, she attended the University of Nairobi whereby she studied Bachelor of Science (Mathematics and Chemistry) and graduated in November 2001.
		She sat for her Kenya Certificate of Secondary Education (KCSE) examinations at Mulango Girls High School during the examinations of November/ December 1995.
		For her primary school education, she attended Kyulungwa Primary School (KCPE).
3.	Employment record/ Work experience	She has over 15 years work experience as a consultant and researcher.
		In 2017, she formed a consultancy firm which engages in capacity building, data collection, training research assistants, training of trainers, amongst others.

4. Relevant training and experience

The nominee stated that though she does not possess any certificate in HRM, she was trained by the organizations she has worked in/ with and as such, relies on the work experience gained in HR matters.

KNBS, etc.

From 2004 to 2017, she worked with various organizations as a Researcher on contractual basis. Some of the organizations she has worked for/ with include: ELKAY Solutions Info Ltd, Health Masters Limited, MED Switch Company, National Crime Research Centre, Population Council, Ministry of Health,

		She further stated that in the course of her duties she has been a manager and supervisor and therefore based on this work experience she will be able to manage staff engaged in the Kitui County public service.
5.	Knowledge of relevant subject	She highlighted some functions of the PSB such as recruitment, training and motivation of workers.
		To address HR issues, she will use her background as a researcher to conduct needs assessment to determine how to incorporate best practices in human resource management in the Kitui County public service.
		To address the ballooning wage bill against the need for more staffing, she will ensure that needs
		assessment is conducted, employment of only qualified people and advocate for laying off of staff who do not add any value to the public service.
		If appointed she will apply her experience in training and working with research assistants in serving the Board, advocate for recruitment of qualified and skilled staff of high integrity including Persons With Disability (PWD), youth, and promote the values of public service.
6.	Conflicts of interest	Should potential conflicts of interests arise in the course of her duties, she will declare her interest and not participate in the process.
		In addition, if conflicts arise between the need to employ qualified candidates and other partisan interests, she will be impartial and uphold her position despite any negative consequences.

7.	Integrity/ Statement submitted by Mr Sammy Mutua Kisilu regarding her suitability for the position	Regarding the allegation that her qualifications were not availed for public participation, she stated that she forwarded her Curriculum Vitae (CV) in line with the advertisement and in her opinion, Mr Sammy Kisilu failed to get a copy from the relevant offices.
8.	Professional affiliations	She did not demonstrate affiliation to any professional body.
9.	Certificates of clearance/ compliance	
	a) EACC	She availed a self- declaration form received by EACC on 27 th August, 2019.
	b) KRA	She availed a Tax Compliance Certificate valid up to 22 nd December, 2020.
	c) CRB	She availed a CRB clearance certificate dated 26 th August, 2019 issued by Creditinfo.
	d) HELB	She availed a Clearance Certificate dated 26 th Jul, 2019.
	e) Certificate of Good Conduct	She availed a Police Clearance certificate dated 18 th June, 2019.

3. JANE MWENDE KIMUYU KIBATI

The nominee appeared before the Committee on 9th March, 2020 to be vetted on her nomination as a Member of the KCPSB. She confirmed that the various different names in her certificates all belong to her. Her analysis is as below:

	Criteria	Details
1.	Personal Bio- data	She was born on 5 th January, 1969 and hails from Kitui Rural, Kisasi Ward.

2.	Academic qualifications	She is currently a PhD Student at Masinde Muliro University- School of Science and Technology undertaking Disaster Management Studies. In 2011, she obtained a Masters of Arts in Sociology (Disaster Management) from University of Nairobi. She was awarded a Bachelor of Arts degree in Development Studies by Holy Ghost College- Ireland in 2005. In 2002, Premise Africa- Kenya awarded her a Diploma in Community Based Development. In 1994, she obtained Bachelor of Arts degree in Sociology and
		Geography from University of Nairobi. She sat for her Kenya Advanced Certificate of Education (KACE) at Mulango Girls High School during the examinations of November/ December 1989. She sat for her Kenya Certificate of Education (KCE) at AIC Sombe Girls High School during the examination of November/ December 1987. She attended Kavisuni Primary School for her primary school studies.
3.	Employment work Record/ experience	The nominee informed the Committee that she is a social scientist by profession with a bias in leadership and management and deals with social issues affecting citizens.
		From 2007 up to date, she has been an independent consultant at GANCAE and Associates, whereby she engages in consultancy, development of policies and training needs for clients, general administration of staff amongst others duties.

		From March 2015 to December 2016, she was an Assistant Lecturer in sociology and disaster Management at Masinde Muliro University of Science and Technology.
		From 2015 up to date, she has been a Board Member at CARITAS-Catholic Diocese of Kitui.
		Between 2015 to 2017, she served in various Boards including Water Resources Management Authority (WARMA) as a Director, Kitui County Land Management Board, Tanathi Water Services Board, Coast Water Services Board.
		She has also worked in other organizations including MS Kenya, the Women of Yatta, civil society orgs, etc.
		She also volunteers in various organizations.
4.	Training and experience in HR	The nominee stated that though she has not studied HRM, she has hands- on experience in HRM and has administrative skills having served as a Chairperson in various Boards and is qualified for the position based on her academic background and professional experience obtained.
		At Tanathi, she was in- charge of HRM and general purpose committee and at Coast Water Services Board, she was in charge of the HR and technical committees whereby she obtained 3 years work experience in HRM.
		While working at Tanathi, she assisted in raviousing the HP Manual to
		While working at Tanathi, she assisted in reviewing the HR Manual to ensure it was in line with the strategic plan and the Country's HR Policy and that all departments comply with the relevant laws.
		She also worked at WARMA which has over 3000 members of staff and this gave her experience in HRM.
		Therefore she has sufficient work experience in HR matters.

5.	Professional affiliations	She did not demonstrate affiliation to any professional body.
6.	Conflict of interest	Should conflicts of interests arise, she will declare her interest and not participate in the process.
		In addition, if conflicts between her duties and partisan interests arise, she will be guided by Chapter 6 of the Constitution on leadership and integrity, the values and principles of public service and ensure that the right and fair decision is made in service to the citizens. She will also identify other appropriate means of solving potential conflicts.
		She will be guided by all applicable laws in execution of her duties.
7.	Knowledge of relevant subject	Regarding the functions of the CPSB, she stated that these include establishing and abolishing offices, selecting staff and terminating their contracts.
		Should there be staff unrest, she stated that while recognizing that demonstration is a constitutional right, she will ensure that the issues are first addressed internally, advise the Executive to follow the law and ensure that there is a win- win situation for both parties.
8.	Integrity/ Statement submitted by Mr Sammy Mutua Kisilu regarding	Regarding the allegation that she has a degree in social work and lacks work experience and training in HR, she stated that her CV clearly shows her qualifications and work experience, having served in various Boards and gained hands- on experience in HR. Further, she is a

	her suitability for the position.	Kenyan and is entitled to seek any position to serve the County. On the allegation that she is a politician and can't be impartial, she vied as an independent candidate and is not a member of any political party. Therefore while acknowledging the right to object to her nomination, the allegations can only hold water if proven to be true.
9.	Certificates of Clearance	
	a) EACC	She availed a self- declaration form received by EACC on 25 th January, 2019.
	b) KRA	She availed a Tax Compliance Certificate valid up to 2 nd March, 2021.
	c) CRB	She availed a Clearance Certificate issued by Creditinfo on 22 nd January, 2019.
	d) DCI	She availed a Police clearance certificate dated 10 th January, 2019.
	e) HELB	She availed a Certificate of clearance dated 1st March, 2012.

4. JOSEPH KYAVOA

The nominee appeared before the Committee on 9th March, 2020 to be vetted on his nomination as a Member of the KCPSB. Analysis of the nominee is as outlined below:

	Criteria	Details
1.	Personal Bio- data	He was born on 26 th August, 1963 and comes from Kitui East Sub County.
2.	Academic qualifications	As from 2018 up to date, he has been a student at Management University of Africa (MUA) undertaking a Masters in Leadership Management.
		From 2016 to 2018, he attended Management University of Africa and was awarded a Bachelor

In 2015, the Kenya Institute of Management (KIM) awarded him a Diploma in Management (Business Option).

In 2014, KIM awarded him a Certificate in Management and in 2012 awarded him a Bridging Certificate.

He sat for his KCSE in 2003 as a private candidate. Further to this, he clarified that President Mwai Kibaki introduced adult education and he decided to sit for his KCSE so as to enable him further his education.

From 1980 to 1982, he attended St Valentine High School in Machakos then left for employment at the Kenya Post and Telecommunication Corporation before completion of his high school studies.

He attended Kabati Primary School as from 1973 to 1979 for his

primary school education.

Regarding his Degrees' contradictory names as per the University website (Bachelors of Management and Leadership) and his CV (Bachelor in Business
Management) he clarified that "Bachelors of Management and Leadership" refers to the course, while he specialized in the business management option. This is the same case for the Masters whereby one is allowed to further their area of specialization after the undergraduate studies.

Further, regarding the timelines/ duration between graduation and commencing his Masters (2018), he clarified that on completion of undergraduate coursework and project but before graduation, students are allowed to commence their Masters

		awaiting graduation and it is on this basis that he enrolled for his Masters before graduation.
Employment	record/ work	He has over 15 years work experience.
experience		From 2008 up to date, he has been working at GN & Company Polythene Limited as a Sales and Marketing Officer and Non-Executive Director.
		He worked as a Liaison Officer- Parliament of Kenya (Senate) at the Minority Whip's Office from 2013 to 2017.
	From 2003 to 2012, he was a County Coordinator- Wiper Democratic Movement Party based at the Vice President's office.	
		He worked as a Coordinator- Wiper Democratic Movement Party - Kitui from 2008 to 2012.
		From 2000 to 2006, he worked as a Returning Officer and Civic education supervisor at Electoral Commission of Kenya (ECK).
	Employment experience	

		He was a Bishop (full time minister) from 1994 up to 2000.
		From 1983 to 1994, he was employed as a Senior Clerical Officer at Kenya Post and Telecommunication Corporation.
4.	Relevant training and experience	Regarding training and experience in HR, he has dealt with staff in the course of his career and has experience in HR matters and should he be appointed, it will not be his first time to deal with staff matters. During his tenure at Kenya Post and Telecommunication Corporation, he worked in the personnel department (HR Department) in the following sections: appointment, staff appraisal, welfare, retirement and pension.
		In addition, while at ECK, he was involved in the identification of staff required for elections that is clerks, returning officers, etc and therefore gained HR experience. Currently, he heads the Sales Department, Marketing Department, Debt Control Department and manages the staff in these departments. If he is appointed, he will discharge his skills and knowledge obtained in the course of his career in the CPSB.
5.	Knowledge of the relevant subject matter	Regarding the functions of the Board, he stated that it deals with the HR function in the county public service, conducts recruitment, policy making, and advises the County Executive on HR matters.

		He highlighted the recruitment process of Chief Officers, stating there are laid down procedures to be followed, that is: there should be a vacancy, there should be minimum qualifications, and wide advertisement to ensure competitiveness in recruitment.
		Regarding the wage bill challenge <i>vis a vis</i> high unemployment rates, in his view, wage bill is tagged on revenues, and therefore if appointed he will advocate for policies and instruments to be put in place to boost revenues and allocations for wages which will cushion the staff already in service and also provide employment opportunities for others.
6.	Integrity/ Statement submitted by Mr Sammy Mutua Kisilu regarding his	Regarding the allegation that he did not complete his O' Levels and that his certificates are forged, he stated that his certificates are authentic and the Committee can verify the documents with the relevant institutions to confirm their genuineness.
	suitability for the position	On the allegation that he has no work experience, he stated that he has worked in Kitui with ECK, Posta, etc. In his opinion, Mr Sammy should have gone to the interviewing panel to raise his concerns, checked his documents, and verified them with the relevant institutions to confirm their authenticity. On the allegation that he performed poorly, he personally does not know what he scored during the interviews and also wonders how Mr Sammy knew the marks scored by the candidates.
7.	Professional affiliations	He did not demonstrate affiliation to any professional body

8.	Conflict of interest	Should potential conflicts of interests arise, he will declare his interest and not participate in the process. In addition, should conflicts arise between his duties and partisan interests to employ certain people, he will ensure that professionalism is upheld and that the right procedure and code of conduct are followed. He further clarified that he does not serve the current County Government in any capacity and is not an employee. He only served the County Government when he was appointed to the
		Task Force checking on the status of Health Facilities in Kitui and the Committee can verify this information.
9.	Certificates of Clearance/ Compliance	
	a) EACC	He availed a self- declaration form received by EACC on 21st August, 2019.
	b) KRA	He availed a Tax compliance certificate valid up to 31st March 2020.
	c) CRB	He availed a Clearance Certificate dated 21st August, 2019 and issued by Metropol Credit Reference Bureau Ltd.
	d) DCI	He availed a Police clearance certificate dated 9 th April, 2019.
	e) HELB	He availed a Compliance certificate indicating that he is not a beneficiary of HELB and valid up to 21st August, 2020.

5. BERNARD MWENDWA MUNYASYA

The nominee appeared before the Committee on 9th March, 2020. His credentials are as outlined below:

Criteria	Detail

1.	Personal Bio- data	He was born on 21st April, 1965 and comes from Kitui Central Sub County.
2.	Academic qualifications	From 2004 to 2008, he attended Moi University and was awarded a Bachelor of Business Management (Micro-Enterprise).
		He attended College of Professional Management as from 1994 to 1997, and was awarded a Diploma in Sales Management.
		He attended Kitui School from 1986 to 1987 for his A levels- Kenya Advanced Certificate of Education (KACE).
		From 1980 to 1983, he attended St Marys Secondary School for his O levels- Kenya Certificate of Education.
		He attended Kathungi Primary School From 1973 to 1979, for his primary school education (Certificate of Primary Education).
3	Employment record/ work	He has over 20 years work experience.
	experience	Currently, he is a Principal Officer at Safari Forex Bureau Ltd in Eldoret where he has been working
		since 2005. The enterprise has branches in Malaba, Busia and Iten.
		He is also a business man with interests in real estate, transport and other small businesses.
		He was a Principal Officer at Gold Field Forex Bureau Ltd from 1999 to 2004.
		From 1989 to 2004 he worked as an Operations Manager at Standard Chartered Bank. He also worked as a Cashier and Section Head in the same organization.
		Between 1988 and 1989, he was a Science Teacher at Maliku Secondary School.

4.	Relevant training and experience	The nominee informed the Committee that during his University studies, he studied HR as one of the units and has applied the knowledge gained in the recruitment and management of staff for his businesses. In addition, as a Board Member- Maliku Girls Secondary School, he has been involved in the recruitment of staff. On this basis, he believes he has the relevant experience and training to serve as a Member of the KCPSB.
5.	Knowledge of relevant subject	He stated that the CPSB is charged with HRM in the County Government, that is creating offices, dismissing staff, advising on HR matters, amongst other duties. Regarding recruitment for political positions, eg Chief Officers, he stated that he will ensure that the right procedure is followed at all times, that is, if there is a vacancy, advertisements will be done followed by shortlisting and calls for interviews.
		Based on qualification, competence and suitability, he will ensure selection of the best candidate for appointment by the appointing authority.

		If appointed to the position, his vision for the Board is to change systems of operation in most of the Ministries as they use manual systems and opt for digitized systems to ensure increased revenue and tracking of performance. He will advocate for training, new policies and forwarding of proposals to the County Assembly for approval.
		Further, he will bring professionalism, competence and zeal from the private sector to the Board so as to ensure quality service and ensure that officers recruited are of high integrity, competent and qualified for the positions.
6.	Professional affiliations	He claimed to be a member of the Kenya Forex Bureau Association.
7.	Conflict of interest/ political interferences	Should any conflicts between his duties and partisan interests arise, he will invoke the provisions of chapter 6 of the Constitution on leadership and integrity and adhere to any other relevant laws as he will be personally liable should any issues arise.
8.	Integrity/ Statement submitted by Mr Sammy Mutua Kisilu regarding his suitability for the position	Regarding the allegation that he has not gone beyond O' level, he stated that this is just a mere allegation as he holds the requisite certificates and that the issuing institutions can confirm this. Regarding the allegation that he performed poorly during interviews and has no relevant experience, he stated that he has over 20 years work experience
		managing his businesses, recruiting and dismissing staff and as a Board Member. Therefore his experience and qualifications are not in question.

9.	Certificates of	
	clearance/ compliance	
	a) EACC	He availed a self- declaration form dated 16 th March, 2017.
	b) KRA	He availed a Tax Compliance Certificate valid up to 6 th October, 2020.
	c) CRB	He availed a Clearance certificate indicating no negative listing as at 8 th March, 2017.
	d) DCI	He availed a certificate of good conduct dated 1st March, 2017.
	e) HELB	He availed a compliance certificate issued on 8 th March, 2017 indicating that he is not a beneficiary.

The Speaker: Now Hon.Kilonzo ,before you start with the next candidate, we have only 5 minutes to 12:30p.m when we are supposed to stop.Dont you think we should stop there and start at 2:30 p.m. instead of starting with David Munyao and leave the reading half way. What do you think? The best thing is to stop there and start with David Munyao at 2:30 p.m. Is that agreed on?

(Hon. Members responded in the affirmative)

The Speaker: Let us adjourn the House.

ADJOURNMENT

The Speaker: Hon. Members the House now stands adjourned until 2:30 p.m. this afternoon.

The County Assembly rose at 12:27 p.m.